

**AMENDMENT IN THE NATURE OF A SUBSTITUTE**  
**TO H.R. 1848**  
**OFFERED BY MR. ISSA OF CALIFORNIA**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Houthi Human Rights  
3 Accountability Act”.

**4 SEC. 2. SENSE OF CONGRESS.**

5 It is the sense of Congress that—

6 (1) Houthi efforts to indoctrinate Yemenis into  
7 a violent, anti-Semitic, and extremist worldview are  
8 a threat to a Yemeni-led peace process and to re-  
9 gional stability; and

10 (2) it is counter to United States policy to pro-  
11 vide support to the Houthis in Yemen, including by  
12 supporting any efforts by the Houthis to indoctri-  
13 nate, coerce, or force Yemenis to conform to their  
14 violent, anti-Semitic, and extremist worldview.

**15 SEC. 3. REPORT ON HOUTHI INDOCTRINATION.**

16 Not later than 180 days after the date of the enact-  
17 ment of this Act, the Secretary of State shall submit to  
18 the appropriate congressional committees a report on—

5 SEC. 4. REPORT ON OBSTACLES TO PROVISION OF HUMANI-  
6 TARIAN AID IN AREAS OF YEMEN UNDER DE-  
7 FACTO HOUTHI CONTROL.

8        (a) IN GENERAL.—Not later than 180 days after the  
9 date of the enactment of this Act, the Secretary of State  
10 shall submit to the appropriate congressional committees  
11 a report on obstacles to the provision of humanitarian aid  
12 by international organizations and nongovernmental orga-  
13 nizations in areas of Yemen under de-facto Houthi control.

14 (b) MATTERS TO BE INCLUDED.—The report re-  
15 quired by subsection (a) shall include the following:

16 (1) An identification of challenges to distribution of humanitarian aid created by Houthi-enforced  
17 rules, regulations, and bureaucracy with respect to  
18 access, and freedom of movement, and the overall  
19 impact on such rules, regulations, and bureaucracy  
20 have on the international community's ability to dis-  
21 tribute such aid in a manner consistent with basic  
22 humanitarian principles.

24 (2) An assessment of attempted Houthi inter-  
25 ference in the delivery of humanitarian aid, includ-

1       ing the manipulation or undue influence of bene-  
2       ficiary lists or related data for political or military  
3       purposes, and the implications of any interference on  
4       civilian needs and aid distribution.

5 (3) An evaluation of the Houthis' use of vio-  
6 lence and intimidation against humanitarian workers  
7 and diplomats, including current and former United  
8 States Embassy locally employed staff.

15 (c) SCOPE.—The report required by subsection (a)  
16 shall address the period beginning on January 1, 2020,  
17 and ending on the date that is 90 days after date of the  
18 enactment of this Act.

19 SEC. 5. REPORT ON HUMAN RIGHTS ABUSES COMMITTED  
20 BY THE HOUTHIS.

21 (a) IN GENERAL.—Not later than 180 days after the  
22 date of the enactment of this Act, the Secretary of State  
23 shall submit to the appropriate congressional committees  
24 a report on human rights abuses committed by the

1 Houthi, including gender-based discrimination and vio-  
2 lence, including—

- 3 (1) mahram regulations;
- 4 (2) recruitment and use of child soldiers;
- 5 (3) enforced disappearance;
- 6 (4) prolonged and arbitrary detention;
- 7 (5) conduct that amounts to torture; and
- 8 (6) unlawful killing.

9 (b) SCOPE.—The report required by subsection (a)  
10 shall address the period beginning on March 1, 2015, and  
11 ending on the date that is 90 days after date of the enact-  
12 ment of this Act.

13 SEC. 6. SANCTIONS AUTHORIZED UNDER THE GLOBAL  
14 MAGNITSKY HUMAN RIGHTS AND ACCOUNT-  
15 ABILITY ACT.

16 (a) IN GENERAL.—Not later than 180 days after the  
17 date of the enactment of this Act, and annually thereafter,  
18 the Secretary of State, in consultation with the Secretary  
19 of the Treasury, shall submit to the appropriate congres-  
20 sional committees a determination on whether foreign per-  
21 sons described in subsection (b) meet the criteria for sanc-  
22 tions authorized under the Global Magnitsky Human  
23 Rights and Accountability Act (22 U.S.C. 2656 note) or  
24 are responsible for acts that constitute gross violations of  
25 internationally recognized human rights as defined in sec-

1 tion 502B(d)(1) of the Foreign Assistance Act of 1961  
2 (22 U.S.C. 2304(d)(1)).

3 (b) PERSONS DESCRIBED.—A foreign person de-  
4 scribed in this subsection is a foreign person that—  
5 (1) is a member of the Houthis; and  
6 (2) knowingly—

7 (A) imposes unlawful restrictions on the  
8 delivery of humanitarian assistance in Yemen;  
9 or  
10 (B) engages in the human rights abuses  
11 described in section 5(a).

12 **SEC. 7. SANCTIONS AUTHORIZED UNDER THE ROBERT**  
13 **LEVINSON HOSTAGE TAKING AND ACCOUNT-**  
14 **ABILITY ACT.**

15 (a) IN GENERAL.—Not later than 180 days after the  
16 date of the enactment of this Act, and annually thereafter,  
17 the Secretary of State, in consultation with the Secretary  
18 of the Treasury, shall submit to the appropriate congres-  
19 sional committees a determination on whether foreign per-  
20 sons described in subsection (b) meet the criteria for sanc-  
21 tions authorized under the Robert Levinson Hostage Re-  
22 covery and Hostage-Taking Accountability Act (22 U.S.C.  
23 1741 et seq.), and Executive Order 14078.

24 (b) PERSONS DESCRIBED.—A foreign person de-  
25 scribed in this subsection is a foreign person that—

## 11 SEC. 8. SUNSET.

12 This Act shall terminate on the date that is 5 years  
13 after the date of the enactment of this Act.

## 14 SEC. 9. DEFINITIONS.

15 In this Act—

18 (A) the Committee on Foreign Affairs and  
19 the Committee on Appropriations of the House  
20 of Representatives; and

21 (B) the Committee on Foreign Relations  
22 and the Committee on Appropriations of the  
23 Senate;

24 (2) the term "foreign person" means a person  
25 that is not a United States person;

