

AMENDMENT TO H.R. 5300
OFFERED BY MS. JACOBS OF CALIFORNIA

At the end of title IV, insert the following:

1 **SEC. ____ . WORKFORCE DEVELOPMENT.**

2 (a) IN GENERAL.—Not later than 180 days after the
3 date of the enactment of this section, the Secretary shall
4 establish curriculum at the Department’s Foreign Service
5 Institute to provide employees of the Department with
6 specialized training with respect to security assistance.

7 (b) MATTERS TO BE INCLUDED.—The training re-
8 quired by subsection (a) should be aligned with the Secu-
9 rity Cooperation Workforce Development Program and de-
10 veloped in coordination with the Defense Security Co-
11 operation Agency, including through an agreement under
12 section 1535(a) of title 31, United States Code (commonly
13 referred to as the “Economy Act”), or any other appro-
14 priate agency-specific authority. The training shall include
15 the following:

16 (1) Awareness of the full range of agencies, of-
17 fices, personnel, statutory authorities, funds, and
18 programs involved in security assistance and trans-
19 fers and the respective decision-making timelines.

1 (2) Familiarity with relevant military and police
2 security force systems and structures and institu-
3 tions at the time such training is occurring.

4 (3) Familiarity with security assistance reform,
5 research regarding options for improvement, and
6 United States interagency and external resources
7 and experts.

8 (4) Familiarity with planning, implementation,
9 and monitoring and evaluation for programmatic ac-
10 tivities.

11 (5) Familiarity with the requirements to coordi-
12 nate and consult with the Department of Defense on
13 certain security cooperation programs, to include
14 any programs that require Secretary concurrence or
15 joint formulation.

16 (6) Familiarity with implementation of—

17 (A) section 620M of the Foreign Assist-
18 ance Act of 1961 (22 U.S.C. 2378d) and sec-
19 tion 362 of title 10, United States Code;

20 (B) arms transfer requirements under the
21 Arms Export Control Act (22 U.S.C. 2751 et
22 seq.);

23 (C) end-use monitoring and other relevant
24 authorities pertaining to the end-use of United
25 States-transferred defense articles; and

1 (D) best practices related to human rights
2 and civilian protection.

3 (7) Awareness of common risks to effectiveness
4 of security assistance, including corruption, political
5 instability, and challenges relating to absorptive ca-
6 pacity, partner commitment, and transparency.

7 **SEC. ____ . ESTABLISHMENT OF A COMMON DATABASE OF**
8 **SECURITY ASSISTANCE AND SECURITY CO-**
9 **OPERATION PROGRAMS.**

10 (a) IN GENERAL.—Not later than 2 years after the
11 date of the enactment of this section, the Secretary, in
12 coordination with the Secretary of Defense, the Director
13 of the Defense Security Cooperation Agency, and the
14 heads of other appropriate Federal departments and agen-
15 cies, shall maintain a common database of information of
16 all security assistance and security cooperation programs
17 and activities, funding, and transfers by recipient country.

18 (b) PLAN.—

19 (1) IN GENERAL.—Not later than 1 year after
20 the date of the enactment of this section, the Sec-
21 retary, in coordination with the Secretary of De-
22 fense, Director of the Defense Security Cooperation
23 Agency and the heads of other appropriate Federal
24 departments and agencies, shall submit to the ap-
25 propriate congressional committees a report that

1 contains a plan to meet the requirements of sub-
2 section (a).

3 (2) ELEMENTS.—The plan required by this
4 subsection shall include each of the following ele-
5 ments:

6 (A) A plan to ensure a standardized meth-
7 od of capturing country-level data of security
8 assistance and security cooperation programs
9 and activities administered by the Department
10 and the Department of Defense since fiscal year
11 2017, to include—

12 (i) the identification of authorities and
13 costs, by fiscal year, of each such program
14 or activity;

15 (ii) the primary recipients by unit of
16 each such program or activity within the
17 relevant foreign partner government or or-
18 ganization;

19 (iii) the purpose of each such program
20 or activity, to include how each program
21 advances United States regional and coun-
22 try strategies and objectives and advances
23 mutually beneficial security goals, includ-
24 ing addressing shared threats;

1 (iv) narrative descriptions of all ca-
2 pacity building activities and any lethal as-
3 sistance, including the training, equipment,
4 and sustainment plan associated with each
5 such program or activity; and

6 (v) assessments of the recipient capa-
7 bilities, absorptive capacity, and political
8 will to achieve program or activity objec-
9 tives.

10 (B) A description of potential logistical
11 and methodological challenges to implementa-
12 tion, including the necessary resources, staffing,
13 and authorities to address such challenges and
14 complete the requirements of subsection (a).

15 (C) A plan to update, as needed, existing
16 systems that assess, monitor, and evaluate the
17 execution of security assistance and security co-
18 operation programs and activities, on a country-
19 by-country basis, that are carried out by the
20 Department and the Department of Defense.

21 (D) Options to enable visibility for the ap-
22 propriate congressional committees of all coun-
23 try-level data required by subparagraph (A).

24 (E) Options to promote increased trans-
25 parency and visibility of security assistance and

1 security cooperation programs and activities for
2 researchers engaged in research and develop-
3 ment projects on security cooperation pursuant
4 to section 384(g)(3) of title 10, United States
5 Code, as well as evaluators contractors pursu-
6 ant to section 383 of such title that promote se-
7 curity cooperation lessons learned.

8 (3) APPROPRIATE CONGRESSIONAL COMMIT-
9 TEES DEFINED.—In this subsection, the term “ap-
10 propriate congressional committees” means—

11 (A) the Committee on Foreign Affairs, the
12 Committee on Armed Services, and the Com-
13 mittee on Appropriations of the House of Rep-
14 resentatives; and

15 (B) the Committee on Foreign Relations,
16 the Committee on Armed Services, and the
17 Committee on Appropriations of the Senate.

18 **SEC. ____ . ASSESSMENT, MONITORING, AND EVALUATION.**

19 (a) IN GENERAL.—Not later than 18 months after
20 the date of the enactment of this section, the Under Sec-
21 retary for Arms Control and International Security shall
22 develop and maintain an assessment, monitoring, and
23 evaluation program to be conducted for any country re-
24 ceiving significant security assistance.

1 (b) ELEMENTS.—The program described in para-
2 graph (1) shall include each of the following elements:

3 (1) Baseline assessments that include the fol-
4 lowing factors:

5 (A) The quality of security sector govern-
6 ance of such country, based on the measure-
7 ments of the following, and the manner in
8 which the country's performance on such meas-
9 urements are likely to be influenced by the pro-
10 vision of security assistance:

11 (i) The level of state corruption, as
12 defined under the Combating Global Cor-
13 ruption Act (22 U.S.C. 10501), in the
14 country's security sector.

15 (ii) The level of civilian oversight of
16 the security forces.

17 (iii) The level of the security forces"—

18 (I) involvement in politics;

19 (II) commercial holdings; and

20 (III) merit-based promotions.

21 (iv) The record of violations of inter-
22 national human rights law, international
23 humanitarian law, and civilian harm by se-
24 curity force actors or their affiliates and

1 subsequent meaningful investigations and
2 accountability processes.

3 (v) Other factors relevant to assessing
4 the level of security sector governance.

5 (B) The commitment and political will of
6 the recipient to use such assistance in a manner
7 that achieves mutual objectives.

8 (C) Recipient country threat perceptions
9 and the manner in which such perceptions may
10 inform the use of security assistance.

11 (D) The recipient's capacity to absorb the
12 security assistance given and to achieve the ob-
13 jectives of such assistance.

14 (E) Country- or region-specific opportuni-
15 ties and risks that could enhance or impair the
16 outcomes associated with providing security as-
17 sistance.

18 (2) Identification of the short- and long-term
19 desired outcomes or goals of the bilateral security
20 partnership with the country and whether such as-
21 sistance is achieving those outcomes or goals.

22 (3) Monitoring implementation of security as-
23 sistance programs, projects, and activities to meas-
24 ure progress toward achieving specific targets,
25 metrics, or indicators.

1 (4) Identification of lessons learned in carrying
2 out security assistance and recommendations for im-
3 proving future assistance.

4 (c) OVERSIGHT AND FRAMEWORK.—The Under Sec-
5 retary of Arms Control and International Security shall
6 guide and support, in coordination with relevant regional
7 and functional bureaus, the assessment and monitoring
8 described in subsection (a) and shall create a common
9 evaluation framework.

10 (d) AVAILABILITY OF FUNDS.—Funds available to
11 the Political-Military Affairs Bureau, and other funds
12 available to the Department of State for security assist-
13 ance programs and activities of the Department of State,
14 may be used to carry out the program required by this
15 section.

16 **SEC. ____ . SECURITY ASSISTANCE FRAMEWORK AND PLAN-**
17 **NING.**

18 (a) FRAMEWORK FOR SECURITY ASSISTANCE.—Not
19 later than 18 months after the date of the enactment of
20 this section, the Under Secretary for Arms Control and
21 International Security shall create and submit to the Com-
22 mittee on Foreign Affairs of the House of Representatives
23 and the Committee on Foreign Relations of the Senate
24 a framework to be used by relevant bureaus and diplo-
25 matic posts to guide regional and country-specific plan-

1 ning, such as joint regional strategies or integrated coun-
2 try strategies or their equivalents, with respect to security
3 assistance based on the following:

4 (1) Identification and prioritization of overall
5 goals and objectives for security assistance, in ac-
6 cordance with the relevant National Security Strat-
7 egy.

8 (2) Criteria for—

9 (A) identifying opportunities and risks cre-
10 ated by the provision of security assistance; and

11 (B) tailoring and sequencing such assist-
12 ance accordingly.

13 (3) Guidance for—

14 (A) incorporating the assessment, moni-
15 toring, and evaluation program described in
16 section 4 into the strategic planning cycle pur-
17 suant to GPRA Modernization Act of 2010
18 (Public Law 111–352), and the amendments
19 made by that Act, and any other relevant law;
20 and

21 (B) increasing coordination, as appro-
22 priate, with other major international donors to
23 maximize resources and unity of efforts.

24 (4) Metrics for assessing the effectiveness of se-
25 curity assistance in—

1 (A) increasing the operational access and
2 influence of the United States when there is a
3 demonstrated, strategic need for such access
4 and influence;

5 (B) improving partner capacity and com-
6 mitment to countering shared threats and in-
7 creased burden sharing, including in ways that
8 enable reallocation of United States military de-
9 ployments to other high priority missions; and

10 (C) contributing to the maintenance of ex-
11 isting peace treaties between recipients of as-
12 sistance.

13 (5) A process to ensure that transfers regulated
14 by the Department that are outside the scope of se-
15 curity assistance, such as certain direct commercial
16 sales, are factored into—

17 (A) the implementation of the assessment,
18 monitoring, and evaluation program described
19 in section 4; and

20 (B) the planning process described in sub-
21 section (b).

22 (b) SECURITY ASSISTANCE PLANNING.—

23 (1) COUNTRY PRIORITIZATION.—Not later than
24 2 years after the date of the enactment of this sec-
25 tion, and annually thereafter, the Under Secretary

1 shall develop and submit in accordance with sub-
2 section (c) a list, including justifications, of priority
3 recipient countries to receive security assistance, on
4 the basis of—

5 (A) policy objectives determined by the
6 Secretary; and

7 (B) the political conditions present in such
8 recipient countries to achieve such policy objec-
9 tives.

10 (2) INCLUSION IN REGIONAL AND COUNTRY
11 STRATEGIES.—Any comprehensive regional strategy,
12 such as a joint regional strategy or its equivalent,
13 and any country strategy, such as an integrated
14 country strategy or its equivalent, that is produced
15 by the Department of State on or after the date that
16 is 2 years after the date of the enactment of this
17 section, and each successor strategy to such strat-
18 egy, shall integrate security assistance planning in a
19 manner that incorporates the elements of the frame-
20 work created pursuant to subsection (a) and include
21 an annex relating to security assistance, which shall
22 include—

23 (A) the assessment, monitoring, and eval-
24 uation baseline assessments described in section
25 4;

1 (B) requests to allocate security assistance
2 with respect to the area covered by the strategy;
3 and

4 (C) a description of the manner in which
5 such resources will be used.

6 (c) REPORTING REQUIREMENTS.—Beginning 3 years
7 after the date of the enactment of this section and annu-
8 ally thereafter, the Secretary shall include with any mate-
9 rials submitted in support of the budget for that fiscal
10 year that is submitted to Congress by the President under
11 section 1105 of title 31, United States Code, an unclassi-
12 fied report, that may include a classified annex, with the
13 following:

14 (1) A list of priority security assistance recipi-
15 ents, along with descriptions of the policy objectives
16 that the Secretary seeks to achieve by providing
17 such assistance to such recipients, developed pursu-
18 ant to subsection (b)(1).

19 (2) A description of the results of the evalua-
20 tions conducted pursuant to section 4(c).

21 **SEC. ____ . DEFINITIONS.**

22 In this section—

23 (1) the term “appropriate congressional com-
24 mittees” means, except as otherwise provided—

1 (A) the Committee on Foreign Affairs and
2 the Committee on Armed Services of the House
3 of Representatives; and

4 (B) the Committee on Foreign Relations
5 and the Committee on Armed Services of the
6 Senate;

7 (2) the term “Department” means the Depart-
8 ment of State;

9 (3) except as otherwise provided, the term
10 “Secretary” means the Secretary of State; and

11 (4) the term “security assistance” means assist-
12 ance provided under the Foreign Assistance Act of
13 1961 (22 U.S.C. 2151 et seq.), the Arms Export
14 Control Act (22 U.S.C. 2751 et seq.) (other than
15 Foreign Military Sales or direct commercial sales),
16 or any other provision of law.

