

**AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 1144
OFFERED BY MR. SMITH OF NEW JERSEY**

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Frederick Douglass
3 Trafficking Victims Prevention and Protection Reauthor-
4 ization Act of 2025”.

5 SEC. 2. TABLE OF CONTENTS.

6 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—COMBATING TRAFFICKING IN PERSONS IN THE UNITED STATES

Sec. 101. Modifications to grants to assist in the recognition of trafficking.

Sec. 102. Human Trafficking Survivors Employment and Education Program.

TITLE II—FIGHTING HUMAN TRAFFICKING ABROAD

Sec. 201. Modifications to program to end modern slavery grants.

Sec. 202. Counter-trafficking in persons efforts in development cooperation and assistance policy.

Sec. 203. Clarification of nonhumanitarian, nontrade-related foreign assistance.

Sec. 204. Elimination of duplicative reporting.

TITLE III—AUTHORIZATION OF APPROPRIATIONS

Sec. 301. Extension of authorizations under the Victims of Trafficking and Violence Protection Act of 2000.

Sec. 302. Extension of authorizations under the International Megan’s Law.

1 **TITLE I—COMBATING TRAF-**
2 **FICKING IN PERSONS IN THE**
3 **UNITED STATES**

4 **SEC. 101. MODIFICATIONS TO GRANTS TO ASSIST IN THE**
5 **RECOGNITION OF TRAFFICKING.**

6 (a) AMENDMENTS TO AUTHORITIES TO PREVENT
7 TRAFFICKING.—Section 106(b)(2) of the Victims of Traf-
8 ficking and Violence Protection Act of 2000 (22 U.S.C.
9 7104(b)) is amended—

10 (1) in the heading, by striking “GRANTS TO AS-
11 SIST IN THE RECOGNITION OF TRAFFICKING” and
12 inserting “FREDERICK DOUGLASS HUMAN TRAF-
13 FICKING PREVENTION EDUCATION GRANTS”;

14 (2) in subparagraph (B)—

15 (A) in the matter preceding clause (i), by
16 inserting “under a program named ‘Frederick
17 Douglass Human Trafficking Prevention Edu-
18 cation Grants’” after “may award grants”; and

19 (B) in clause (ii), by inserting “, linguis-
20 tically accessible, and culturally responsive”
21 after “age-appropriate”;

22 (3) in the heading of subparagraph (C), by in-
23 serting “FOR FREDERICK DOUGLASS HUMAN TRAF-
24 FICKING PREVENTION EDUCATION GRANTS” after
25 “PROGRAM REQUIREMENTS”;

1 (4) by amending subparagraph (D) to read as
2 follows:

3 “(D) PRIORITY.—In awarding Frederick
4 Douglass Human Trafficking Prevention Edu-
5 cation Grants under this paragraph, the Sec-
6 retary shall—

7 “(i) give priority to local educational
8 agencies serving a high-intensity child sex
9 trafficking area or an area with significant
10 child labor trafficking;

11 “(ii) give additional priority to local
12 educational agencies that partner with
13 non-profit organizations specializing in
14 human trafficking prevention education,
15 which partner with law enforcement and
16 technology or social media companies, to
17 assist in training efforts to protect children
18 from labor trafficking and sexual exploi-
19 tation and abuse including grooming, ma-
20 terials depicting the sexual abuse of chil-
21 dren, and human trafficking transmitted
22 through technology; and

23 “(iii) consult, as appropriate, with the
24 Secretary of Education, the Secretary of
25 Housing and Urban Development, the Sec-

1 retary of the Interior, the Secretary of
2 Labor, and the Attorney General, to iden-
3 tify the geographic areas in the United
4 States with the highest prevalence of at-
5 risk populations for child trafficking, in-
6 cluding children who are members of a ra-
7 cial or ethnic minority, homeless youth,
8 foster youth, youth involved in the child
9 welfare system, and children and youth
10 who run away from home or an out-of-
11 home placement.”; and

12 (5) by adding at the end the following:

13 “(E) CRITERIA FOR SELECTION.—Grant-
14 ees should be selected based on their dem-
15 onstrated ability to—

16 “(i) engage stakeholders, including
17 survivors of human trafficking, and Fed-
18 eral, State, local, or Tribal partners, to de-
19 velop the programs;

20 “(ii) train the trainers, guardians, K-
21 12 students, teachers, and other school
22 personnel in a linguistically accessible, cul-
23 turally responsive, age-appropriate, and
24 trauma-informed fashion; and

1 “(iii) create a scalable, repeatable pro-
2 gram to prevent child labor trafficking and
3 sexual exploitation and abuse including
4 grooming, child sexual abuse materials,
5 and trafficking transmitted through tech-
6 nology that—

7 “(I) uses evidence-based (as such
8 term is defined in section
9 8101(21)(A) of the Elementary and
10 Secondary Education Act of 1965 (20
11 U.S.C. 7801(21)(A))) best practices;
12 and

13 “(II) employs appropriate techno-
14 logical tools and methodologies, in-
15 cluding linguistically accessible, cul-
16 turally responsive, age-appropriate,
17 and trauma-informed approaches for
18 trainers, guardians, educators, and
19 K–12 students.

20 “(F) TRAIN THE TRAINERS.—For pur-
21 poses of subparagraph (E), the term ‘train the
22 trainers’ means having experienced or master
23 trainers coach new trainers who are less experi-
24 enced with a particular topic or skill, or with
25 training overall, who can then teach the mate-

1 rial to others, creating a broader reach, sustain-
2 ability, and making efforts cost- and time-effi-
3 cient (commonly referred to as ‘training of
4 trainers’).

5 “(G) DATA COLLECTION.—The Secretary
6 shall consult with the Secretary of Education,
7 the Secretary of Housing and Urban Develop-
8 ment, and the Secretary of the Interior to de-
9 termine the appropriate demographics of the re-
10 cipients or of students at risk of being traf-
11 ficked or exploited, to be collected and reported
12 with respect to grants under this paragraph,
13 which shall include data collection of, at a min-
14 imum, students who are economically disadvan-
15 taged, members of a racial or ethnic minority,
16 homeless youth, foster youth, youth involved in
17 the child welfare system, and children and
18 youth who run away from home or an out-of-
19 home placement.

20 “(H) REPORT.—Not later than 540 days
21 after the date of the enactment of this subpara-
22 graph, and annually thereafter, the Secretary of
23 Health and Human Services shall submit to the
24 Committees on Education and Labor, Energy
25 and Commerce, and the Judiciary of the House

1 of Representatives and the Committees on the
2 Judiciary and Health, Education, Labor, and
3 Pensions of the Senate and make available to
4 the public a report, including data on the fol-
5 lowing:

6 “(i) The total number of entities that
7 received a Frederick Douglass Human
8 Trafficking Prevention Education Grant
9 over the past year.

10 “(ii) The total number of partnerships
11 or consultants that included survivors,
12 non-profit organizations specialized in
13 human trafficking prevention education,
14 law enforcement, and technology or social
15 media companies.

16 “(iii) The total number of elementary
17 and secondary schools that established and
18 implemented evidence-based (as such term
19 is defined in section 8101(21)(A) of the
20 Elementary and Secondary Education Act
21 of 1965 (20 U.S.C. 7801(21)(A))) best
22 practices through programs developed
23 using such grants.

24 “(iv) The total number and geo-
25 graphic distribution of trainers, guardians,

1 students, teachers, and other school per-
2 sonnel trained using such grants pursuant
3 to this paragraph.

4 “(v) The results of pre-training and
5 post-training surveys to gauge trainees’ in-
6 creased understanding of the scope and
7 signs of child trafficking and child sexual
8 exploitation and abuse; how to interact
9 with potential victims and survivors of
10 child trafficking and child sexual exploi-
11 tation and abuse using age-appropriate
12 and trauma-informed approach; and the
13 manner in which to respond to potential
14 child trafficking and child sexual exploi-
15 tation and abuse.

16 “(vi) The number of potential victims
17 and survivors of child trafficking and child
18 sexual exploitation and abuse identified
19 and served by grantees, excluding any indi-
20 vidually identifiable information about such
21 children and acting in full compliance with
22 all applicable privacy laws and regulations.

23 “(vii) The number of students in ele-
24 mentary or secondary school identified by
25 grantees as being at risk of being traf-

1 ficked or sexually exploited and abused, ex-
2 cluding any individually identifiable infor-
3 mation about such children.

4 “(viii) The demographic characteris-
5 tics of child trafficking survivors and vic-
6 tims, sexually exploited and abused chil-
7 dren, and students at risk of being traf-
8 ficked or sexually exploited and abused de-
9 scribed in clauses (vi) and (vii), excluding
10 any individually identifiable information
11 about such children.

12 “(ix) Any service gaps and best prac-
13 tices identified by grantees.”.

14 **SEC. 102. HUMAN TRAFFICKING SURVIVORS EMPLOYMENT**
15 **AND EDUCATION PROGRAM.**

16 (a) IN GENERAL.—The Secretary of Health and
17 Human Services may carry out a Frederick Douglass
18 Human Trafficking Survivors Employment and Education
19 Program to prevent the re-exploitation of eligible individ-
20 uals who have been victims of trafficking, by assisting
21 such individuals to integrate or reintegrate into society
22 through social services support for the attainment of life-
23 skills, employment, and education necessary to achieve
24 self-sufficiency.

1 (b) SERVICES PROVIDED.—Services offered, pro-
2 vided, and funded by the Program shall include (as rel-
3 evant to the victim of trafficking)—

4 (1) enrollment and participation in—

5 (A) basic education, including literacy edu-
6 cation and English as a second language edu-
7 cation;

8 (B) job-related skills training;

9 (C) vocational and certificate programs;
10 and

11 (D) programs for attaining a regular high
12 school diploma or its recognized equivalent;

13 (2) life-skill training programs, including man-
14 agement of personal finances, self-care, and par-
15 enting classes;

16 (3) résumé creation and review;

17 (4) interview coaching and counseling;

18 (5) assistance with expungement of criminal
19 records when such records are for nonviolent crimes
20 that were committed as a consequence of the eligible
21 individual's victimization, including assistance with
22 credit repair;

23 (6) assistance with enrollment in college or
24 technical school;

1 (7) scholarship assistance for attending college
2 or technical school;

3 (8) professional coaching or professional devel-
4 opment classes;

5 (9) case management to develop an individual-
6 ized plan with each victim of trafficking, based on
7 each person's needs and goals; and

8 (10) assistance with obtaining victim compensa-
9 tion, direct victim assistance, or other funds for
10 mental health care.

11 (c) SERVICE PERIOD.—Eligible individuals may re-
12 ceive services through the Program for a cumulative pe-
13 riod of 5 years.

14 (d) COOPERATIVE AGREEMENTS.—Subject to the
15 availability of appropriations, the Secretary shall enter
16 into cooperative agreements with one or more eligible or-
17 ganizations to carry out this section.

18 (e) DEFINITIONS.—In this section:

19 (1) ELIGIBLE INDIVIDUAL.—The term “eligible
20 individual” means a domestic or foreign victim of
21 trafficking who—

22 (A) has attained the age of 18 years; and

23 (B) is eligible to receive services under sec-
24 tion 107(b) of the Trafficking Victims Protec-
25 tion Act of 2000 (22 U.S.C. 7105(b)).

1 (2) ELIGIBLE ORGANIZATION.—The “eligible
2 organization” may include a nongovernmental orga-
3 nization and means a service provider that meets the
4 following criteria:

5 (A) Experience in using national or local
6 anti-trafficking networks to serve victims of
7 trafficking.

8 (B) Experience qualifying, providing, and
9 coordinating services for victims of trafficking,
10 as described in subsection (b), that is linguis-
11 tically accessible, culturally responsive, age-ap-
12 propriate, and trauma-informed.

13 (C) With respect to a service provider for
14 victims of trafficking served by the Program
15 who are not United States citizens, a provider
16 that has experience in identifying and assisting
17 foreign-born victims of trafficking, including
18 helping them qualify for Continued Presence,
19 T-Visas, and other Federal, State, and local
20 services and funding.

21 (D) With respect to a service provider for
22 victims of trafficking served by the Program
23 who are United States citizens and legal perma-
24 nent residents, a provider that has experience
25 identifying and assisting victims of trafficking,

1 as such term is defined in section 103 of the
2 Trafficking Victims Protection Act of 2000 (22
3 U.S.C. 7102), especially youth and underserved
4 populations.

5 (3) PROGRAM.—The term “Program” means
6 the Frederick Douglass Human Trafficking Sur-
7 vivors Employment and Education Program estab-
8 lished under this section.

9 (4) SECRETARY.—The term “Secretary” means
10 the Secretary of Health and Human Services.

11 **TITLE II—FIGHTING HUMAN** 12 **TRAFFICKING ABROAD**

13 **SEC. 201. MODIFICATIONS TO PROGRAM TO END MODERN** 14 **SLAVERY GRANTS.**

15 (a) IN GENERAL.—Section 1298 of the National De-
16 fense Authorization Act for Fiscal Year 2017 (22 U.S.C.
17 7114) is amended as follows:

18 (1) In subsection (g)(2), by striking “2020”
19 and inserting “2030”.

20 (2) In subsection (h)(1), by striking “Not later
21 than September 30, 2018, and September 30, 2020”
22 and inserting “Not later than September 30, 2026,
23 and September 30, 2030”.

24 (b) AWARD OF FUNDS.—All grants awarded under
25 the authority provided by section 1298 of the National De-

1 fense Authorization Act of 2017, as amended by sub-
2 section (a), shall be—

3 (1) awarded on a competitive basis; and

4 (2) subject to the regular congressional notifica-
5 tion procedures applicable with respect to grants
6 made available under section 1298(b) of the Na-
7 tional Defense Authorization Act of 2017 (22 U.S.C.
8 7114(b)).

9 **SEC. 202. COUNTER-TRAFFICKING IN PERSONS EFFORTS IN**
10 **DEVELOPMENT COOPERATION AND ASSIST-**
11 **ANCE POLICY.**

12 The Foreign Assistance Act of 1961 is amended—

13 (1) in section 102(b)(4) (22 U.S.C. 2151–
14 1(b)(4))—

15 (A) in subparagraph (F), by striking
16 “and” at the end;

17 (B) in subparagraph (G), by striking the
18 period at the end and inserting “; and”; and

19 (C) by adding at the end the following:

20 “(H) effective counter-trafficking in per-
21 sons policies and programs.”; and

22 (2) in section 492(d)(1) (22 U.S.C.
23 2292a(d)(1))—

24 (A) by striking the period at the end and
25 inserting “; and”;

1 (B) by striking “that the funds” and in-
2 serting the following: “that—

3 “(A) the funds”; and

4 (C) by adding at the end the following:

5 “(B) in carrying out the provisions of this
6 chapter, the President shall, to the greatest ex-
7 tent possible—

8 “(i) ensure that assistance made
9 available under this section does not create
10 or contribute to conditions that can be rea-
11 sonably expected to result in an increase in
12 trafficking in persons who are in condi-
13 tions of heightened vulnerability as a result
14 of natural and manmade disasters; and

15 “(ii) incorporate appropriate protec-
16 tions into the planning and execution of
17 activities authorized under this chapter.”.

18 **SEC. 203. CLARIFICATION OF NONHUMANITARIAN,**
19 **NONTRADE-RELATED FOREIGN ASSISTANCE.**

20 (a) CLARIFICATION OF SCOPE OF WITHHELD AS-
21 SISTANCE.—Section 110(d)(1)(A) of the Trafficking Vic-
22 tims Protection Act of 2000 (22 U.S.C. 7107(d)(1)(A))
23 is amended to read as follows:

24 “(A) the United States will not provide
25 nonhumanitarian, nontrade-related foreign as-

1 sistance to the central government of the coun-
2 try, or any funding to facilitate the participa-
3 tion by officials or employees of such central
4 government in educational and cultural ex-
5 change programs, before the end of the first fis-
6 cal year beginning after such government com-
7 plies with the minimum standards or makes sig-
8 nificant efforts to bring itself into compliance;
9 and”.

10 (b) DEFINITION OF NONHUMANITARIAN, NONTRADE-
11 RELATED ASSISTANCE.—Section 103(10) of the Traf-
12 ficking Victims Protection Act of 2000 (22 U.S.C.
13 7102(10)) is amended to read as follows:

14 “(10) NONHUMANITARIAN, NONTRADE-RE-
15 LATED FOREIGN ASSISTANCE.—

16 “(A) IN GENERAL.—The term ‘non-
17 humanitarian, nontrade-related foreign assist-
18 ance’ means—

19 “(i) United States foreign assistance,
20 other than—

21 “(I) with respect to the Foreign
22 Assistance Act of 1961—

23 “(aa) assistance for inter-
24 national narcotics and law en-
25 forcement under chapter 8 of

1 part I of such Act (22 U.S.C.
2 2291 et seq.);

3 “(bb) assistance for Inter-
4 national Disaster Assistance
5 under subsections (b) and (c) of
6 section 491 of such Act (22
7 U.S.C. 2292);

8 “(cc) antiterrorism assist-
9 ance under chapter 8 of part II
10 of such Act (22 U.S.C. 2349aa et
11 seq.); and

12 “(dd) health programs
13 under chapters 1 and 10 of part
14 I and chapter 4 of part II of
15 such Act (22 U.S.C. 2151 et
16 seq.);

17 “(II) assistance under the Food
18 for Peace Act (7 U.S.C. 1691 et seq.);

19 “(III) assistance under sub-
20 sections (a), (b), and (c) of section 2
21 of the Migration and Refugee Assist-
22 ance Act of 1962 (22 U.S.C. 2601(a)–
23 (c)) to meet refugee and migration
24 needs;

1 “(IV) any form of United States
2 foreign assistance provided through
3 nongovernmental organizations, inter-
4 national organizations, or private sec-
5 tor partners—

6 “(aa) to combat human and
7 wildlife trafficking;

8 “(bb) to promote food secu-
9 rity;

10 “(cc) to respond to emer-
11 gencies;

12 “(dd) to provide humani-
13 tarian assistance;

14 “(ee) to address basic
15 human needs, including for edu-
16 cation;

17 “(ff) to advance global
18 health security; or

19 “(gg) to promote trade; and

20 “(V) any other form of United
21 States foreign assistance that the
22 President determines, by not later
23 than October 1 of each fiscal year, is
24 necessary to advance the security, eco-
25 nomic, humanitarian, or global health

1 interests of the United States without
2 compromising the steadfast United
3 States commitment to combatting
4 human trafficking globally; or

5 “(ii) sales, or financing on any terms,
6 under the Arms Export Control Act (22
7 U.S.C. 2751 et seq.), other than sales or
8 financing provided for narcotics-related
9 purposes following notification in accord-
10 ance with the prior notification procedures
11 applicable to reprogrammings pursuant to
12 section 634A of the Foreign Assistance Act
13 of 1961 (22 U.S.C. 2394–1).

14 “(B) EXCLUSIONS.—The term ‘non-
15 humanitarian, nontrade-related foreign assist-
16 ance’ shall not include payments to, or the par-
17 ticipation of, government entities necessary or
18 incidental to the implementation of a program
19 that is otherwise consistent with section 110 of
20 this Act.”.

21 **SEC. 204. ELIMINATION OF DUPLICATIVE REPORTING.**

22 Section 106(b)(6) of the Bipartisan Congressional
23 Trade Priorities and Accountability Act of 2015 (Public
24 Law 114–26; 19 U.S.C. 4205(b)(6)) is amended—

25 (1) by striking subparagraph (C); and

1 (2) by redesignating subparagraphs (D) and
2 (E) as subparagraphs (C) and (D), respectively.

3 **TITLE III—AUTHORIZATION OF**
4 **APPROPRIATIONS**

5 **SEC. 301. EXTENSION OF AUTHORIZATIONS UNDER THE**
6 **VICTIMS OF TRAFFICKING AND VIOLENCE**
7 **PROTECTION ACT OF 2000.**

8 Section 113 of the Trafficking Victims Protection Act
9 of 2000 (22 U.S.C. 7110) is amended—

10 (1) in subsection (a), by striking “for each of
11 the fiscal years 2018 through 2021, \$13,822,000”
12 and inserting “for each of the fiscal years 2026
13 through 2030, \$23,092,000”;

14 (2) in subsection (b)(1)—

15 (A) by striking “To carry out the purposes
16 of sections 106(b) and 107(b),” and inserting
17 “To carry out the purposes of sections 106(b)
18 and 107(b) of this Act and sections 101 and
19 102 of the Frederick Douglass Trafficking Vic-
20 tims Prevention and Protection Reauthorization
21 Act of 2023,”; and

22 (B) by striking “\$19,500,000” and all that
23 follows, and inserting “\$30,755,000 for each of
24 the fiscal years 2025 through 2029, of which
25 \$5,000,000 is authorized to be appropriated in

1 each fiscal year for the National Human Traf-
2 ficking Hotline and for cybersecurity and public
3 education campaigns, in consultation with the
4 Secretary of Homeland Security, for identifying
5 and responding as needed to cases of human
6 trafficking.”;

7 (3) in subsection (c)—

8 (A) in paragraph (1), in the matter pre-
9 ceding subparagraph (A), by striking “2018
10 through 2021, \$65,000,000” and inserting
11 “2026 through 2030, \$111,000,000”; and

12 (B) by adding at the end the following:

13 “(3) PROGRAMS TO END MODERN SLAVERY.—
14 Of the amounts authorized by paragraph (1) to be
15 appropriated for a fiscal year, not more than
16 \$37,500,000 may be made available to fund pro-
17 grams to end modern slavery.”; and

18 (4) in subsection (d)(1), by striking “2018
19 through 2021” and inserting “2025 through 2029,
20 of which \$35,000,000 is authorized to be appro-
21 priated for each fiscal year for the Office of Victims
22 of Crime Housing Assistance Grants for Victims of
23 Human Trafficking”.

1 **SEC. 302. EXTENSION OF AUTHORIZATIONS UNDER THE**
2 **INTERNATIONAL MEGAN’S LAW.**

3 Section 11 of the International Megan’s Law to Pre-
4 vent Child Exploitation and Other Sexual Crimes Through
5 Advanced Notification of Traveling Sex Offenders (34
6 U.S.C. 21509) is amended by striking “2018 through
7 2021” and inserting “2025 through 2029”.

