AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 4723

Offered by M_.

Strike all after the enacting clause and insert the following:

1	SECTION 1. SHORT TITLE.
2	This Act may be cited as the "Upholding the Dayton
3	Peace Agreement Through Sanctions Act".
4	SEC. 2. STATEMENT OF POLICY.
5	It is the policy of the United States—
6	(1) to support Bosnia and Herzegovina's sov-
7	ereignty, territorial integrity, multi-ethnic character
8	and the prosperity of the Republika Srpska entity,
9	the Federation of Bosnia and Herzegovina entity,
10	and the Brcko District within one Bosnia and
11	Herzegovina;
12	(2) to support Bosnia and Herzegovina's
13	progress towards Euro-Atlantic integration;
14	(3) to encourage officials in Bosnia and
15	Herzegovina to resume institutional participation at
16	all levels of government to advance functionality and
17	common-sense reforms for greater prosperity:

1	(4) to call on Bosnia and Herzegovina to imple-
2	ment the rulings of the European Court of Human
3	Rights;
4	(5) to support the robust use of targeted sanc-
5	tions against persons who undermine the Dayton
6	Peace Agreement, as well as the democratic institu-
7	tions and Constitution of Bosnia and Herzegovina,
8	to support peace and stability in that country;
9	(6) to urge the European Union to join the
10	United States and United Kingdom in sanctioning
11	Milorad Dodik, a member of the Presidency of Bos-
12	nia and Herzegovina, for his actions that undermine
13	the stability and territorial integrity of Bosnia and
14	Herzegovina;
15	(7) to expose and condemn the Government of
16	Russia for its role in fueling instability in Bosnia
17	and Herzegovina and undermining the Dayton Peace
18	Agreement, the role of the Office of the High Rep-
19	resentative, and the European Union Force in BiH's
20	Operation Althea;
21	(8) to work with other regional states, including
22	Serbia and Croatia, to support the territorial integ-
23	rity and stability of Bosnia and Herzegovina; and
24	(9) to encourage the United States to use its
25	voice and vote at the United Nations, the Peace Im-

1	plementation Council and its Steering Board, and
2	other relevant international bodies to support the
3	Office of the High Representative.
4	SEC. 3. IMPOSITION OF SANCTIONS WITH RESPECT TO FOR-
5	EIGN PERSONS UNDERMINING THE DAYTON
6	PEACE AGREEMENT OR THREATENING THE
7	SECURITY OF BOSNIA AND HERZEGOVINA.
8	(a) Imposition of Sanctions.—
9	(1) List required.—Not later than 30 days
10	after the date of the enactment of this Act, and
11	every 90 days thereafter, the President shall submit
12	to the appropriate congressional committees a list of
13	foreign persons that are determined—
14	(A) to be responsible for or complicit in, or
15	to have directly or indirectly engaged in, any
16	action or policy that threatens the peace, secu-
17	rity, stability, or territorial integrity of Bosnia
18	and Herzegovina, including actions that seek to
19	undermine the authority of Bosnia and
20	Herzegovina's state-level institutions, such as
21	forming illegal parallel institutions or actions
22	that threaten the Office of the High Represent-
23	ative;
24	(B) to be responsible for or complicit in, or
25	to have directly or indirectly engaged in, any

1	action or policy that undermines democratic
2	processes or institutions in Bosnia and
3	Herzegovina;
4	(C) to be responsible for or complicit in, or
5	to have directly or indirectly engaged in, or to
6	have attempted, a violation of, or an act that
7	has obstructed or threatened the implementa-
8	tion of, the Dayton Peace Agreement or the
9	Conclusions of the Peace Implementation Con-
10	ference Council held in London in December
11	1995, including the decisions or conclusions of
12	the Office of the High Representative, the
13	Peace Implementation Council, or its Steering
14	Board;
15	(D) to be a member, official, or senior
16	leader of an illegal parallel institution or any
17	other institution that engages in activities de-
18	scribed in subparagraph (A), (B) or (C), as de-
19	termined by the Secretary of State;
20	(E) to be responsible for or complicit in, or
21	to have directly or indirectly engaged in, or at-
22	tempted to engage in, corruption related to
23	Bosnia and Herzegovina, including corruption
24	by, on behalf of, or otherwise related to the gov-
25	ernment in Bosnia and Herzegovina, or a cur-

1	rent or former government official at any level
2	of government in Bosnia and Herzegovina, such
3	as the misappropriation of public assets, expro-
4	priation of private assets for personal gain or
5	political purposes, corruption related to govern-
6	ment contracts or the extraction of natural re-
7	sources or bribery;
8	(F) to be an adult family member of any
9	foreign person described in subparagraph (A),
10	(B), (C), (D), or (E), unless the President de-
11	termines that the adult family member—
12	(i) has condemned the activity or ac-
13	tivities of the foreign person described in
14	any such subparagraph; and
15	(ii) has taken tangible steps to oppose
16	the activity or activities;
17	(G) to have knowingly facilitated a signifi-
18	cant transaction or transactions for or on be-
19	half of a foreign person described in subpara-
20	graph (A), (B), (C), (D), or (E);
21	(H) to be owned or controlled by, or to
22	have acted or purported to act for or on behalf
23	of, directly or indirectly, a foreign person de-
24	scribed in subparagraph (A), (B), (C), (D), or
25	(E); or

1	(I) to have knowingly materially assisted,
2	sponsored, or provided financial, material, or
3	technological support for, or goods or services
4	to or in support of, a foreign person described
5	in subparagraph (A), (B), (C), (D), or (E).
6	(2) Imposition of sanctions.—Upon the sub-
7	mission of each list required by paragraph (1), the
8	President shall impose the sanctions described in
9	subsection (c) with respect to each foreign person
10	identified on the list.
11	(b) Additional Measure Relating to Facilita-
12	TION OF TRANSACTIONS.—The Secretary of the Treasury
13	may, in consultation with the Secretary of State, prohibit
14	or impose strict conditions on the opening or maintaining
15	in the United States of a correspondent account or pay-
16	able-through account by a foreign financial institution
17	that the President determines has, on or after the date
18	of the enactment of this Act, knowingly conducted or fa-
19	cilitated a significant transaction or transactions on behalf
20	of a foreign person on the list required by subsection
21	(a)(1).
22	(c) Sanctions Described.—The sanctions de-
23	scribed in this subsection are the following:
24	(1) Property blocking.—Notwithstanding
25	the requirements of section 202 of the International

1	Emergency Economic Powers Act (50 U.S.C. 1701),
2	the President may exercise of all powers granted to
3	the President by that Act to the extent necessary to
4	block and prohibit all transactions in all property
5	and interests in property of the foreign person if
6	such property and interests in property are in the
7	United States, come within the United States, or are
8	or come within the possession or control of a United
9	States person.
10	(2) Aliens inadmissible for visas, admis-
11	SION, OR PAROLE.—
12	(A) IN GENERAL.—An alien on the list re-
13	quired by subsection (a)(1) is—
14	(i) inadmissible to the United States;
15	(ii) ineligible for a visa or travel to the
16	United States; and
17	(iii) otherwise ineligible to be admitted
18	or paroled into the United States or to re-
19	ceive any other benefit under the Immigra-
20	tion and Nationality Act (8 U.S.C. 1101 et
21	seq.).
22	(B) Current visas revoked.—
23	(i) In general.—The visa or other
24	documentation issued to an alien on the
25	list required by subsection (a)(1) shall be

1	revoked, regardless of when such visa or
2	other documentation is or was issued.
3	(ii) Effect of Revocation.—A visa
4	or other entry documentation revoked
5	under clause (i) shall, in accordance with
6	section 221(i) of the Immigration and Na-
7	tionality Act (8 U.S.C. 1201(i)), no longer
8	be valid for travel to the United States.
9	(d) Exceptions.—
10	(1) Exception for intelligence, law en-
11	FORCEMENT, AND NATIONAL SECURITY ACTIVI-
12	TIES.—Sanctions under this section shall not apply
13	to any authorized intelligence, law enforcement, or
14	national security activities of the United States.
15	(2) Exception to comply with united Na-
16	TIONS HEADQUARTERS AGREEMENT.—Sanctions
17	under subsection (c)(2) shall not apply with respect
18	to the admission of an alien to the United States if
19	the admission of the alien is necessary to permit the
20	United States to comply with the Agreement regard-
21	ing the Headquarters of the United Nations, signed
22	at Lake Success June 26, 1947, and entered into
23	force November 21, 1947, between the United Na-
24	tions and the United States, the Convention on Con-
25	sular Relations, done at Vienna April 24, 1963, and

1	entered into force March 19, 1967, or other applica-
2	ble international obligations.
3	(3) Exception relating to the provision
4	OF HUMANITARIAN ASSISTANCE.—Sanctions under
5	this section may not be imposed with respect to
6	transactions or the facilitation of transactions for—
7	(A) the sale of agricultural commodities,
8	food, medicine, or medical devices;
9	(B) the provision of humanitarian assist-
10	ance;
11	(C) financial transactions relating to hu-
12	manitarian assistance or for humanitarian pur-
13	poses; and
14	(D) transporting goods or services that are
15	necessary to carry out operations relating to
16	humanitarian assistance or humanitarian pur-
17	poses.
18	(e) Waiver.—The President may, on a case-by-case
19	basis and for periods not to exceed 180 days each, waive
20	the application of sanctions or restrictions imposed with
21	respect to a foreign person under this section if the Presi-
22	dent certifies to the appropriate congressional committees
23	not later than 15 days before such waiver is to take effect
24	that the waiver is vital to the national security interests
25	of the United States.

1	(f) Regulations.—
2	(1) In general.—The President shall, not
3	later than 180 days after the date of the enactment
4	of this Act, prescribe regulations as necessary for
5	the implementation of this Act.
6	(2) Notification to congress.—Not later
7	than 10 days before the prescription of regulations
8	under paragraph (1), the President shall notify the
9	appropriate congressional committees regarding the
10	proposed regulations and the provisions of this Act
11	that the regulations are implementing.
12	(g) Implementation.—The President may exercise
13	all authorities provided under sections 203 and 205 of the
14	International Emergency Economic Powers Act (50
15	U.S.C. 1702 and 1704) to carry out this Act.
16	(h) Penalties.—The penalties provided for in sub-
17	sections (b) and (c) of section 206 of the International
18	Emergency Economic Powers Act (50 U.S.C. 1705) shall
19	apply to a person that violates, attempts to violate, con-
20	spires to violate, or causes a violation of regulations pre-
21	scribed to carry out this Act to the same extent that such
22	penalties apply to a person that commits an unlawful act
23	described in subsection (a) of such section 206.
24	(i) TERMINATION OF SANCTIONS.—The President
25	may terminate the application of sanctions under this sec-

1	tion with respect to a foreign person if the President deter-
2	mines and reports to the appropriate congressional com-
3	mittees not later than 15 days before the termination of
4	the sanctions that—
5	(1) credible information exists that the foreign
6	person did not engage in the activity for which sanc-
7	tions were imposed;
8	(2) the foreign person has been prosecuted and
9	sentenced appropriately for the activity for which
10	sanctions were imposed; or
11	(3) the foreign person has credibly dem-
12	onstrated a significant change in behavior, has paid
13	an appropriate consequence for the activity for
14	which sanctions were imposed, and has credibly com-
15	mitted to not engage in an activity described in sub-
16	section $(a)(1)$ in the future.
17	SEC. 4. CODIFICATION OF SANCTIONS RELATING TO THE
18	WESTERN BALKANS.
19	(a) In General.—Each sanction imposed through
20	Executive orders described in subsection (b), including
21	each sanction imposed with respect to a person under such
22	an Executive order, as of the date of the enactment of
23	this Act, shall remain in effect, except as provided in sub-
24	section (c).

1	(b) Executive Orders Specified.—The Executive
2	orders specified in this subsection are—
3	(1) Executive Order 13219 (50 U.S.C. 1701
4	note; relating to blocking property of persons who
5	threaten international stabilization efforts in the
6	Western Balkans), as in effect on the date of the en-
7	actment of this Act; and
8	(2) Executive Order 14033 (50 U.S.C. 1701
9	note; relating to blocking property and suspending
10	entry into the United States of certain persons con-
11	tributing to the destabilizing situation in the West-
12	ern Balkans), as in effect on such date of enact-
13	ment.
14	(c) TERMINATION OF SANCTIONS.—The President
15	may terminate the application of a sanction described in
16	subsection (a) with respect to a person if the President
17	certifies to the appropriate congressional committees
18	that—
19	(1) such person—
20	(A) is not engaging in the activity that was
21	the basis for such sanctions; or
22	(B) has taken significant verifiable steps
23	toward stopping such activity; and

1	(2) the President has received reliable assur-
2	ances that such person will not knowingly engage in
3	activity subject to such sanctions in the future.
4	SEC. 5. CONSIDERATION OF CERTAIN INFORMATION IN IM-
5	POSING SANCTIONS.
6	(a) In General.—Not later than 60 days after re-
7	ceiving a request from the chairman and ranking member
8	of one of the appropriate congressional committees with
9	respect to whether a person, foreign person, or foreign fi-
10	nancial institution, as the case may be, meets the criteria
11	of a person described in section 3 or a person described
12	in Executive Order 13219 or Executive Order 14033 as
13	provided for in section 4(b), or any Executive order issued
14	pursuant to this Act or under the Balkans regulatory re-
15	gime, the President shall—
16	(1) determine if the person, foreign person, or
17	foreign financial institution, as the case may be,
18	meets such criteria; and
19	(2) submit a classified or unclassified report to
20	such chairman and ranking member with respect to
21	such determination that includes a statement of
22	whether or not the President imposed or intends to
23	impose sanctions with respect to such person, for-
24	eign person, or foreign financial institution.

1	(b) Sunset.—This section shall terminate on the
2	date that is 5 years after the date of enactment of this
3	Act.
4	SEC. 6. DEFINITIONS.
5	In this Act:
6	(1) Admitted; Alien.—The terms "admitted"
7	and "alien" have the meanings given those terms in
8	section 101 of the Immigration and Nationality Act
9	(8 U.S.C. 1101).
10	(2) Appropriate congressional commit-
11	TEES.—The term "appropriate congressional com-
12	mittees" means—
13	(A) the Committee on Foreign Affairs and
14	the Committee on Financial Services of the
15	House of Representatives; and
16	(B) the Committee on Foreign Relations
17	and the Committee on Banking, Housing, and
18	Urban Affairs of the Senate.
19	(3) Correspondent account; payable-
20	THROUGH ACCOUNT.—The terms "correspondent ac-
21	count" and "payable-through account" have the
22	meanings given those terms in section 5318A of title
23	31, United States Code.
24	(4) Dayton Peace agreement.—The term
25	"Dayton Peace Agreement", also known as the

1	"Dayton Accords", means the General Framework
2	Agreement for Peace in Bosnia and Herzegovina,
3	initialed by the parties in Dayton, Ohio, on Novem-
4	ber 21, 1995, and signed in Paris on December 14,
5	1995.
6	(5) Foreign financial institution.—The
7	term "foreign financial institution" has the meaning
8	of that term as determined by the Secretary of the
9	Treasury by regulation.
10	(6) Foreign person.—The term "foreign per-
11	son" means a person that is not a United States
12	person.
13	(7) ILLEGAL PARALLEL INSTITUTION.—The
14	term "illegal parallel institution" means an agency,
15	structure, or instrumentality at the Republika
16	Srpska entity level that disrupts the authority of the
17	state-level institutions of Bosnia and Herzegovina
18	and undermines its constitutional order.
19	(8) Knowingly.—The term "knowingly", with
20	respect to conduct, a circumstance, or a result,
21	means that a person has actual knowledge, or should
22	have known, of the conduct, the circumstance, or the
23	result.
24	(9) Person.—The term "person" means an in-
25	dividual or entity.

1	(10) United states person.—The term
2	"United States person" means—
3	(A) a United States citizen or an alien law-
4	fully admitted to the United States for perma-
5	nent residence;
6	(B) an entity organized under the laws of
7	the United States or any jurisdiction within the
8	United States, including a foreign branch of
9	such an entity; or
10	(C) any person in the United States.
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