

**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H.R. \_\_\_\_\_  
OFFERED BY MR. KEATING OF MASSACHUSETTS**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Cyber Diplomacy Act of 2021”.

4 (b) TABLE OF CONTENTS.—The table of contents for  
5 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Definitions.
- Sec. 4. United states international cyberspace policy.
- Sec. 5. Department of state responsibilities.
- Sec. 6. International cyberspace executive arrangements.
- Sec. 7. International strategy for cyberspace.
- Sec. 8. Annual country reports on human rights practices.
- Sec. 9. Gao report on cyber diplomacy.
- Sec. 10. Sense of congress on cybersecurity sanctions against north korea and  
cybersecurity legislation in vietnam.

**6 SEC. 2. FINDINGS.**

7 Congress makes the following findings:

8 (1) The stated goal of the United States Inter-  
9 national Strategy for Cyberspace, launched on May  
10 16, 2011, is to “work internationally to promote an  
11 open, interoperable, secure, and reliable information  
12 and communications infrastructure that supports

1 international trade and commerce, strengthens inter-  
2 national security, and fosters free expression and in-  
3 novation . . . in which norms of responsible behav-  
4 ior guide states' actions, sustain partnerships, and  
5 support the rule of law in cyberspace”.

6 (2) In its June 24, 2013, report, the Group of  
7 Governmental Experts on Developments in the Field  
8 of Information and Telecommunications in the Con-  
9 text of International Security (referred to in this  
10 section as “GGE”), established by the United Na-  
11 tions General Assembly, concluded that “State sov-  
12 ereignty and the international norms and principles  
13 that flow from it apply to States’ conduct of [infor-  
14 mation and communications technology] ICT-related  
15 activities and to their jurisdiction over ICT infra-  
16 structure with their territory”.

17 (3) In January 2015, China, Kazakhstan,  
18 Kyrgyzstan, Russia, Tajikistan, and Uzbekistan pro-  
19 posed a troubling international code of conduct for  
20 information security, which could be used as a pre-  
21 text for restricting political dissent, and includes  
22 “curbing the dissemination of information that in-  
23 cites terrorism, separatism or extremism or that in-  
24 flames hatred on ethnic, racial or religious grounds”.

1           (4) In its July 22, 2015, consensus report,  
2           GGE found that “norms of responsible State behav-  
3           ior can reduce risks to international peace, security  
4           and stability”.

5           (5) On September 25, 2015, the United States  
6           and China announced a commitment that neither  
7           country’s government “will conduct or knowingly  
8           support cyber-enabled theft of intellectual property,  
9           including trade secrets or other confidential business  
10          information, with the intent of providing competitive  
11          advantages to companies or commercial sectors”.

12          (6) At the Antalya Summit on November 15  
13          and 16, 2015, the Group of 20 Leaders’  
14          communiqué—

15                 (A) affirmed the applicability of inter-  
16                 national law to state behavior in cyberspace;

17                 (B) called on states to refrain from cyber-  
18                 enabled theft of intellectual property for com-  
19                 mercial gain; and

20                 (C) endorsed the view that all states  
21                 should abide by norms of responsible behavior.

22          (7) The March 2016 Department of State  
23          International Cyberspace Policy Strategy noted that  
24          “the Department of State anticipates a continued in-

1       crease and expansion of our cyber-focused diplomatic  
2       efforts for the foreseeable future”.

3           (8) On December 1, 2016, the Commission on  
4       Enhancing National Cybersecurity, which was estab-  
5       lished within the Department of Commerce by Exec-  
6       utive Order 13718 (81 Fed. Reg. 7441), rec-  
7       ommended that “the President should appoint an  
8       Ambassador for Cybersecurity to lead U.S. engage-  
9       ment with the international community on cyberse-  
10      curity strategies, standards, and practices”.

11          (9) On April 11, 2017, the 2017 Group of 7  
12      Declaration on Responsible States Behavior in  
13      Cyberspace—

14           (A) recognized “the urgent necessity of in-  
15      creased international cooperation to promote se-  
16      curity and stability in cyberspace”;

17           (B) expressed commitment to “promoting  
18      a strategic framework for conflict prevention,  
19      cooperation and stability in cyberspace, con-  
20      sisting of the recognition of the applicability of  
21      existing international law to State behavior in  
22      cyberspace, the promotion of voluntary, non-  
23      binding norms of responsible State behavior  
24      during peacetime, and the development and the  
25      implementation of practical cyber confidence

1 building measures (CBMs) between States”;  
2 and

3 (C) reaffirmed that “the same rights that  
4 people have offline must also be protected on-  
5 line”.

6 (10) In testimony before the Select Committee  
7 on Intelligence of the Senate on May 11, 2017, Di-  
8 rector of National Intelligence Daniel R. Coats iden-  
9 tified six cyber threat actors, including—

10 (A) Russia, for “efforts to influence the  
11 2016 U.S. election”;

12 (B) China, for “actively targeting the U.S.  
13 Government, its allies, and U.S. companies for  
14 cyber espionage”;

15 (C) Iran, for “leverag[ing] cyber espionage,  
16 propaganda, and attacks to support its security  
17 priorities, influence events and foreign percep-  
18 tions, and counter threats”;

19 (D) North Korea, for “previously  
20 conduct[ing] cyber-attacks against U.S. com-  
21 mercial entities—specifically, Sony Pictures En-  
22 tertainment in 2014”;

23 (E) terrorists, who “use the Internet to or-  
24 ganize, recruit, spread propaganda, raise funds,

1 collect intelligence, inspire action by followers,  
2 and coordinate operations”; and

3 (F) criminals, who “are also developing  
4 and using sophisticated cyber tools for a variety  
5 of purposes including theft, extortion, and fa-  
6 cilitation of other criminal activities”.

7 (11) On May 11, 2017, President Donald J.  
8 Trump issued Executive Order 13800 (82 Fed. Reg.  
9 22391), entitled “Strengthening the Cybersecurity of  
10 Federal Networks and Infrastructure”, which—

11 (A) designates the Secretary of State to  
12 lead an interagency effort to develop an engage-  
13 ment strategy for international cooperation in  
14 cybersecurity; and

15 (B) notes that “the United States is espe-  
16 cially dependent on a globally secure and resil-  
17 ient internet and must work with allies and  
18 other partners toward maintaining . . . the pol-  
19 icy of the executive branch to promote an open,  
20 interoperable, reliable, and secure internet that  
21 fosters efficiency, innovation, communication,  
22 and economic prosperity, while respecting pri-  
23 vacy and guarding against disruption, fraud,  
24 and theft”.

1 **SEC. 3. DEFINITIONS.**

2 In this Act:

3 (1) **APPROPRIATE CONGRESSIONAL COMMIT-**  
4 **TEES.**—The term “appropriate congressional com-  
5 mittees” means the Committee on Foreign Relations  
6 of the Senate and the Committee on Foreign Affairs  
7 of the House of Representatives.

8 (2) **INFORMATION AND COMMUNICATIONS**  
9 **TECHNOLOGY; ICT.**—The terms “information and  
10 communications technology” and “ICT” include  
11 hardware, software, and other products or services  
12 primarily intended to fulfill or enable the function of  
13 information processing and communication by elec-  
14 tronic means, including transmission and display, in-  
15 cluding via the Internet.

16 (3) **EXECUTIVE AGENCY.**—The term “Executive  
17 agency” has the meaning given the term in section  
18 105 of title 5, United States Code.

19 **SEC. 4. UNITED STATES INTERNATIONAL CYBERSPACE**  
20 **POLICY.**

21 (a) **IN GENERAL.**—It is the policy of the United  
22 States to work internationally to promote an open, inter-  
23 operable, reliable, unfettered, and secure Internet gov-  
24 erned by the multi-stakeholder model, which—

1           (1) promotes human rights, democracy, and  
2 rule of law, including freedom of expression, innova-  
3 tion, communication, and economic prosperity; and

4           (2) respects privacy and guards against decep-  
5 tion, fraud, and theft.

6           (b) IMPLEMENTATION.—In implementing the policy  
7 described in subsection (a), the President, in consultation  
8 with outside actors, including private sector companies,  
9 nongovernmental organizations, security researchers, and  
10 other relevant stakeholders, in the conduct of bilateral and  
11 multilateral relations, shall pursue the following objectives:

12           (1) Clarifying the applicability of international  
13 laws and norms to the use of ICT.

14           (2) Reducing and limiting the risk of escalation  
15 and retaliation in cyberspace, damage to critical in-  
16 frastructure, and other malicious cyber activity that  
17 impairs the use and operation of critical infrastruc-  
18 ture that provides services to the public.

19           (3) Cooperating with like-minded democratic  
20 countries that share common values and cyberspace  
21 policies with the United States, including respect for  
22 human rights, democracy, and the rule of law, to ad-  
23 vance such values and policies internationally.

24           (4) Encouraging the responsible development of  
25 new, innovative technologies and ICT products that



1       strengthen a secure Internet architecture that is ac-  
2       cessible to all.

3           (5) Securing and implementing commitments  
4       on responsible country behavior in cyberspace based  
5       upon accepted norms, including the following:

6           (A) Countries should not conduct, or  
7       knowingly support, cyber-enabled theft of intel-  
8       lectual property, including trade secrets or  
9       other confidential business information, with  
10      the intent of providing competitive advantages  
11      to companies or commercial sectors.

12          (B) Countries should take all appropriate  
13      and reasonable efforts to keep their territories  
14      clear of intentionally wrongful acts using ICTs  
15      in violation of international commitments.

16          (C) Countries should not conduct or know-  
17      ingly support ICT activity that, contrary to  
18      international law, intentionally damages or oth-  
19      erwise impairs the use and operation of critical  
20      infrastructure providing services to the public,  
21      and should take appropriate measures to pro-  
22      tect their critical infrastructure from ICT  
23      threats.

24          (D) Countries should not conduct or know-  
25      ingly support malicious international activity

1           that, contrary to international law, harms the  
2           information systems of authorized emergency  
3           response teams (also known as “computer  
4           emergency response teams” or “cybersecurity  
5           incident response teams”) of another country or  
6           authorize emergency response teams to engage  
7           in malicious international activity.

8           (E) Countries should respond to appro-  
9           priate requests for assistance to mitigate mali-  
10          cious ICT activity emanating from their terri-  
11          tory and aimed at the critical infrastructure of  
12          another country.

13          (F) Countries should not restrict cross-bor-  
14          der data flows or require local storage or proc-  
15          essing of data.

16          (G) Countries should protect the exercise  
17          of human rights and fundamental freedoms on  
18          the Internet and commit to the principle that  
19          the human rights that people have offline  
20          should also be protected online.

21          (6) Advancing, encouraging, and supporting the  
22          development and adoption of internationally recog-  
23          nized technical standards and best practices.

1 **SEC. 5. DEPARTMENT OF STATE RESPONSIBILITIES.**

2 (a) IN GENERAL.—Section 1 of the State Depart-  
3 ment Basic Authorities Act of 1956 (22 U.S.C. 2651a)  
4 is amended—

5 (1) by redesignating subsection (g) as sub-  
6 section (h); and

7 (2) by inserting after subsection (f) the fol-  
8 lowing new subsection:

9 “(g) BUREAU OF INTERNATIONAL CYBERSPACE POL-  
10 ICY.—

11 “(1) IN GENERAL.—There is established, within  
12 the Department of State, a Bureau of International  
13 Cyberspace Policy (referred to in this subsection as  
14 the ‘Bureau’). The head of the Bureau shall have  
15 the rank and status of ambassador and shall be ap-  
16 pointed by the President, by and with the advice and  
17 consent of the Senate.

18 “(2) DUTIES.—

19 “(A) IN GENERAL.—The head of the Bu-  
20 reau shall perform such duties and exercise  
21 such powers as the Secretary of State shall pre-  
22 scribe, including implementing the policy of the  
23 United States described in section 4 of the  
24 Cyber Diplomacy Act of 2021.

1           “(B) DUTIES DESCRIBED.—The principal  
2 duties and responsibilities of the head of the  
3 Bureau shall be—

4           “(i) to serve as the principal cyber-  
5 space policy official within the senior man-  
6 agement of the Department of State and  
7 as the advisor to the Secretary of State for  
8 cyberspace issues;

9           “(ii) to lead the Department of  
10 State’s diplomatic cyberspace efforts, in-  
11 cluding efforts relating to international cy-  
12 bersecurity, Internet access, Internet free-  
13 dom, digital economy, cybercrime, deter-  
14 rence and international responses to cyber  
15 threats, and other issues that the Sec-  
16 retary assigns to the Bureau;

17           “(iii) to coordinate cyberspace policy  
18 and other relevant functions within the De-  
19 partment of State and with other compo-  
20 nents of the United States Government, in-  
21 cluding through the Cyberspace Policy Co-  
22 ordinating Committee described in para-  
23 graph (6), and by convening other coordi-  
24 nating meetings with appropriate officials  
25 from the Department and other compo-

1 nents of the United States Government on  
2 a regular basis;

3 “(iv) to promote an open, interoper-  
4 able, reliable, unfettered, and secure infor-  
5 mation and communications technology in-  
6 frastructure globally;

7 “(v) to represent the Secretary of  
8 State in interagency efforts to develop and  
9 advance the policy described in section 4 of  
10 the Cyber Diplomacy Act of 2021;

11 “(vi) to act as a liaison to civil soci-  
12 ety, the private sector, academia, and other  
13 public and private entities on relevant  
14 international cyberspace issues;

15 “(vii) to lead United States Govern-  
16 ment efforts to establish a global deter-  
17 rence framework for malicious cyber activ-  
18 ity;

19 “(viii) to develop and execute adver-  
20 sary-specific strategies to influence adver-  
21 sary decisionmaking through the imposi-  
22 tion of costs and deterrence strategies, in  
23 coordination with other relevant Executive  
24 agencies;

1           “(ix) to advise the Secretary and co-  
2           ordinate with foreign governments on ex-  
3           ternal responses to national security-level  
4           cyber incidents, including coordination on  
5           diplomatic response efforts to support al-  
6           lies threatened by malicious cyber activity,  
7           in conjunction with members of the North  
8           Atlantic Treaty Organization and other  
9           like-minded countries;

10           “(x) to promote the adoption of na-  
11           tional processes and programs that enable  
12           threat detection, prevention, and response  
13           to malicious cyber activity emanating from  
14           the territory of a foreign country, including  
15           as such activity relates to the United  
16           States’ European allies, as appropriate;

17           “(xi) to promote the building of for-  
18           eign capacity relating to cyberspace policy  
19           priorities;

20           “(xii) to promote the maintenance of  
21           an open and interoperable Internet gov-  
22           erned by the multistakeholder model, in-  
23           stead of by centralized government control;

24           “(xiii) to promote an international  
25           regulatory environment for technology in-

1 vestments and the Internet that benefits  
2 United States economic and national secu-  
3 rity interests;

4 “(xiv) to promote cross-border flow of  
5 data and combat international initiatives  
6 seeking to impose unreasonable require-  
7 ments on United States businesses;

8 “(xv) to promote international policies  
9 to protect the integrity of United States  
10 and international telecommunications in-  
11 frastructure from foreign-based, cyber-en-  
12 abled threats;

13 “(xvi) to lead engagement, in coordi-  
14 nation with Executive agencies, with for-  
15 eign governments on relevant international  
16 cyberspace and digital economy issues as  
17 described in the Cyber Diplomacy Act of  
18 2021;

19 “(xvii) to promote international poli-  
20 cies to secure radio frequency spectrum for  
21 United States businesses and national se-  
22 curity needs;

23 “(xviii) to promote and protect the ex-  
24 ercise of human rights, including freedom

1 of speech and religion, through the Inter-  
2 net;

3 “(xix) to promote international initia-  
4 tives to strengthen civilian and private sec-  
5 tor resiliency to threats in cyberspace;

6 “(xx) to build capacity of United  
7 States diplomatic officials to engage on  
8 cyberspace issues;

9 “(xxi) to encourage the development  
10 and adoption by foreign countries of inter-  
11 nationally recognized standards, policies,  
12 and best practices;

13 “(xxii) to consult, as appropriate, with  
14 other Executive agencies with related func-  
15 tions vested in such Executive agencies by  
16 law; and

17 “(xxiii) to conduct such other matters  
18 as the Secretary of State may assign.

19 “(3) QUALIFICATIONS.—The head of the Bu-  
20 reau should be an individual of demonstrated com-  
21 petency in the fields of—

22 “(A) cybersecurity and other relevant  
23 cyberspace issues; and

24 “(B) international diplomacy.



1           “(4) ORGANIZATIONAL PLACEMENT.—During  
2           the 1-year period beginning on the date of the enact-  
3           ment of the Cyber Diplomacy Act of 2021, the head  
4           of the Bureau shall report to the Under Secretary  
5           for Political Affairs or to an official holding a higher  
6           position in the Department of State than the Under  
7           Secretary for Political Affairs. After the conclusion  
8           of such period, the head of the Bureau may report  
9           to a different Under Secretary or to an official hold-  
10          ing a higher position than Under Secretary if, not  
11          less than 15 days prior to any change in such re-  
12          porting structure, the Secretary of State consults  
13          with and provides to the Committee on Foreign Re-  
14          lations of the Senate and the Committee on Foreign  
15          Affairs of the House of Representatives the fol-  
16          lowing:

17                   “(A) A notification that the Secretary has,  
18                   with respect to the reporting structure of the  
19                   Bureau, consulted with and solicited feedback  
20                   from—

21                           “(i) other relevant Federal entities  
22                           with a role in international aspects of  
23                           cyber policy; and

24                           “(ii) the elements of the Department  
25                           of State with responsibility over aspects of

1 cyber policy, including the elements report-  
2 ing to—

3 “(I) the Under Secretary for Po-  
4 litical Affairs;

5 “(II) the Under Secretary for Ci-  
6 vilian Security, Democracy, and  
7 Human Rights;

8 “(III) the Under Secretary for  
9 Economic Growth, Energy, and the  
10 Environment;

11 “(IV) the Under Secretary for  
12 Arms Control and International Secu-  
13 rity Affairs; and

14 “(V) the Under Secretary for  
15 Management.

16 “(B) A description of the new reporting  
17 structure for the head of the Bureau, as well as  
18 a description of the data and evidence used to  
19 justify such new structure.

20 “(C) A plan describing how the new re-  
21 porting structure will better enable the head of  
22 the Bureau to carry out the responsibilities  
23 specified in paragraph (2), including the secu-  
24 rity, economic, and human rights aspects of  
25 cyber diplomacy.

1           “(5) RULE OF CONSTRUCTION.—Nothing in  
2 this subsection may be construed to preclude the  
3 head of the Bureau from being designated as an As-  
4 sistant Secretary, if such an Assistant Secretary po-  
5 sition does not increase the number of Assistant  
6 Secretary positions at the Department above the  
7 number authorized under subsection (e)(1).

8           “(6) COORDINATION.—

9           “(A) CYBERSPACE POLICY COORDINATING  
10 COMMITTEE.—In conjunction with establishing  
11 the Bureau pursuant to this subsection, there is  
12 established a senior-level Cyberspace Policy Co-  
13 ordinating Committee to ensure that cyberspace  
14 issues receive broad senior level-attention and  
15 coordination across the Department of State  
16 and provide ongoing oversight of such issues.  
17 The Cyberspace Policy Coordinating Committee  
18 shall be chaired by the head of the Bureau or  
19 an official of the Department of State holding  
20 a higher position, and operate on an ongoing  
21 basis, meeting not less frequently than quar-  
22 terly. Committee members shall include appro-  
23 priate officials at the Assistant Secretary level  
24 or higher from—

1 “(i) the Under Secretariat for Polit-  
2 ical Affairs;

3 “(ii) the Under Secretariat for Civil-  
4 ian Security, Democracy, and Human  
5 Rights;

6 “(iii) the Under Secretariat for Eco-  
7 nomic Growth, Energy and the Environ-  
8 ment;

9 “(iv) the Under Secretariat for Arms  
10 Control and International Security;

11 “(v) the Under Secretariat for Man-  
12 agement; and

13 “(vi) other senior level Department  
14 participants, as appropriate.

15 “(B) OTHER MEETINGS.—The head of the  
16 Bureau shall convene other coordinating meet-  
17 ings with appropriate officials from the Depart-  
18 ment of State and other components of the  
19 United States Government to ensure regular co-  
20 ordination and collaboration on crosscutting  
21 cyber policy issues.

22 “(b) SENSE OF CONGRESS.—It is the sense of Con-  
23 gress that the Bureau of International Cyberspace Policy  
24 established under section 1(g) of the State Department  
25 Basic Authorities Act of 1956, as added by subsection (a),

1 should have a diverse workforce composed of qualified in-  
2 dividuals, including such individuals from traditionally  
3 under-represented groups.

4 “(c) UNITED NATIONS.—The Permanent Represent-  
5 ative of the United States to the United Nations should  
6 use the voice, vote, and influence of the United States to  
7 oppose any measure that is inconsistent with the policy  
8 described in section 4.”.

9 **SEC. 6. INTERNATIONAL CYBERSPACE EXECUTIVE AR-**  
10 **RANGEMENTS.**

11 (a) IN GENERAL.—The President is encouraged to  
12 enter into executive arrangements with foreign govern-  
13 ments that support the policy described in section 4.

14 (b) TRANSMISSION TO CONGRESS.—Section 112b of  
15 title 1, United States Code, is amended—

16 (1) in subsection (a) by striking “International  
17 Relations” and inserting “Foreign Affairs”;

18 (2) in subsection (e)(2)(B), by adding at the  
19 end the following new clause:

20 “(iii) A bilateral or multilateral cyber-  
21 space agreement.”;

22 (3) by redesignating subsection (f) as sub-  
23 section (g); and

24 (4) by inserting after subsection (e) the fol-  
25 lowing new subsection:

1           “(f) With respect to any bilateral or multilateral  
2 cyberspace agreement under subsection (e)(2)(B)(iii) and  
3 the information required to be transmitted to Congress  
4 under subsection (a), or with respect to any arrangement  
5 that seeks to secure commitments on responsible country  
6 behavior in cyberspace consistent with section 4(b)(5) of  
7 the Cyber Diplomacy Act of 2021, the Secretary of State  
8 shall provide an explanation of such arrangement, includ-  
9 ing—

10                   “(1) the purpose of such arrangement;

11                   “(2) how such arrangement is consistent with  
12 the policy described in section 4 of such Act; and

13                   “(3) how such arrangement will be imple-  
14 mented.”.

15           (c) STATUS REPORT.—During the 5-year period im-  
16 mediately following the transmittal to Congress of an  
17 agreement described in clause (iii) of section  
18 112b(e)(2)(B) of title 1, United States Code, as added by  
19 subsection (b)(2), or until such agreement has been dis-  
20 continued, if discontinued within 5 years, the President  
21 shall—

22                   (1) notify the appropriate congressional com-  
23 mittees if another country fails to adhere to signifi-  
24 cant commitments contained in such agreement; and

1           (2) describe the steps that the United States  
2           has taken or plans to take to ensure that all such  
3           commitments are fulfilled.

4           (d) EXISTING EXECUTIVE ARRANGEMENTS.—Not  
5           later than 180 days after the date of the enactment of  
6           this Act, the Secretary of State shall brief the appropriate  
7           congressional committees regarding any executive bilateral  
8           or multilateral cyberspace arrangement in effect before the  
9           date of enactment of this Act, including—

10           (1) the arrangement announced between the  
11           United States and Japan on April 25, 2014;

12           (2) the arrangement announced between the  
13           United States and the United Kingdom on January  
14           16, 2015;

15           (3) the arrangement announced between the  
16           United States and China on September 25, 2015;

17           (4) the arrangement announced between the  
18           United States and Korea on October 16, 2015;

19           (5) the arrangement announced between the  
20           United States and Australia on January 19, 2016;

21           (6) the arrangement announced between the  
22           United States and India on June 7, 2016;

23           (7) the arrangement announced between the  
24           United States and Argentina on April 27, 2017;

1           (8) the arrangement announced between the  
2           United States and Kenya on June 22, 2017;

3           (9) the arrangement announced between the  
4           United States and Israel on June 26, 2017;

5           (10) the arrangement announced between the  
6           United States and France on February 9, 2018;

7           (11) the arrangement announced between the  
8           United States and Brazil on May 14, 2018; and

9           (12) any other similar bilateral or multilateral  
10          arrangement announced before such date of enact-  
11          ment.

12 **SEC. 7. INTERNATIONAL STRATEGY FOR CYBERSPACE.**

13          (a) STRATEGY REQUIRED.—Not later than one year  
14          after the date of the enactment of this Act, the President,  
15          acting through the Secretary of State, and in coordination  
16          with the heads of other relevant Federal departments and  
17          agencies, shall develop a strategy relating to United States  
18          engagement with foreign governments on international  
19          norms with respect to responsible state behavior in cyber-  
20          space.

21          (b) ELEMENTS.—The strategy required under sub-  
22          section (a) shall include the following:

23                  (1) A review of actions and activities under-  
24          taken to support the policy described in section 4.



1           (2) A plan of action to guide the diplomacy of  
2           the Department of State with regard to foreign  
3           countries, including—

4                   (A) conducting bilateral and multilateral  
5           activities to—

6                           (i) develop norms of responsible coun-  
7                           try behavior in cyberspace consistent with  
8                           the objectives specified in section 4(b)(5);  
9                           and

10                           (ii) share best practices and advance  
11                           proposals to strengthen civilian and private  
12                           sector resiliency to threats and access to  
13                           opportunities in cyberspace; and

14                   (B) reviewing the status of existing efforts  
15           in relevant multilateral fora, as appropriate, to  
16           obtain commitments on international norms in  
17           cyberspace.

18           (3) A review of alternative concepts with regard  
19           to international norms in cyberspace offered by for-  
20           eign countries.

21           (4) A detailed description of new and evolving  
22           threats in cyberspace from foreign adversaries, state-  
23           sponsored actors, and private actors to—

24                   (A) United States national security;

1 (B) Federal and private sector cyberspace  
2 infrastructure of the United States;

3 (C) intellectual property in the United  
4 States; and

5 (D) the privacy and security of citizens of  
6 the United States.

7 (5) A review of policy tools available to the  
8 President to deter and de-escalate tensions with for-  
9 eign countries, state-sponsored actors, and private  
10 actors regarding threats in cyberspace, the degree to  
11 which such tools have been used, and whether such  
12 tools have been effective deterrents.

13 (6) A review of resources required to conduct  
14 activities to build responsible norms of international  
15 cyber behavior.

16 (7) A plan of action, developed in consultation  
17 with relevant Federal departments and agencies as  
18 the President may direct, to guide the diplomacy of  
19 the Department of State with regard to inclusion of  
20 cyber issues in mutual defense agreements.

21 (c) FORM OF STRATEGY.—

22 (1) PUBLIC AVAILABILITY.—The strategy re-  
23 quired under subsection (a) shall be available to the  
24 public in unclassified form, including through publi-  
25 cation in the Federal Register.

1           (2) CLASSIFIED ANNEX.—The strategy required  
2           under subsection (a) may include a classified annex,  
3           consistent with United States national security inter-  
4           ests, if the Secretary of State determines that such  
5           annex is appropriate.

6           (d) BRIEFING.—Not later than 30 days after the  
7           completion of the strategy required under subsection (a),  
8           the Secretary of State shall brief the appropriate congres-  
9           sional committees on the strategy, including any material  
10          contained in a classified annex.

11          (e) UPDATES.—The strategy required under sub-  
12          section (a) shall be updated—

13                (1) not later than 90 days after any material  
14                change to United States policy described in such  
15                strategy; and

16                (2) not later than one year after the inaugura-  
17                tion of each new President.

18       **SEC. 8. ANNUAL COUNTRY REPORTS ON HUMAN RIGHTS**

19                       **PRACTICES.**

20           The Foreign Assistance Act of 1961 is amended—

21                (1) in section 116 (22 U.S.C. 2151n), by add-  
22                ing at the end the following new subsection:

23                “(h)(1) The report required under subsection (d)  
24                shall include an assessment of freedom of expression with

1 respect to electronic information in each foreign country,  
2 which information shall include the following:

3           “(A) An assessment of the extent to which gov-  
4 ernment authorities in the country inappropriately  
5 attempt to filter, censor, or otherwise block or re-  
6 move nonviolent expression of political or religious  
7 opinion or belief through the Internet, including  
8 electronic mail, and a description of the means by  
9 which such authorities attempt to inappropriately  
10 block or remove such expression.

11           “(B) An assessment of the extent to which gov-  
12 ernment authorities in the country have persecuted  
13 or otherwise punished, arbitrarily and without due  
14 process, an individual or group for the nonviolent ex-  
15 pression of political, religious, or ideological opinion  
16 or belief through the Internet, including electronic  
17 mail.

18           “(C) An assessment of the extent to which gov-  
19 ernment authorities in the country have sought, in-  
20 appropriately and with malicious intent, to collect,  
21 request, obtain, or disclose without due process per-  
22 sonally identifiable information of a person in con-  
23 nection with that person’s nonviolent expression of  
24 political, religious, or ideological opinion or belief, in-  
25 cluding expression that would be protected by the

1 International Covenant on Civil and Political Rights,  
2 adopted at New York December 16, 1966, and en-  
3 tered into force March 23, 1976, as interpreted by  
4 the United States.

5 “(D) An assessment of the extent to which wire  
6 communications and electronic communications are  
7 monitored without due process and in contravention  
8 to United States policy with respect to the principles  
9 of privacy, human rights, democracy, and rule of  
10 law.

11 “(2) In compiling data and making assessments  
12 under paragraph (1), United States diplomatic personnel  
13 should consult with relevant entities, including human  
14 rights organizations, the private sector, the governments  
15 of like-minded countries, technology and Internet compa-  
16 nies, and other appropriate nongovernmental organiza-  
17 tions or entities.

18 “(3) In this subsection—

19 “(A) the term ‘electronic communication’ has  
20 the meaning given the term in section 2510 of title  
21 18, United States Code;

22 “(B) the term ‘Internet’ has the meaning given  
23 the term in section 231(e)(3) of the Communications  
24 Act of 1934 (47 U.S.C. 231(e)(3));

1           “(C) the term ‘personally identifiable informa-  
2           tion’ means data in a form that identifies a par-  
3           ticular person; and

4           “(D) the term ‘wire communication’ has the  
5           meaning given the term in section 2510 of title 18,  
6           United States Code.”; and

7           (2) in section 502B (22 U.S.C. 2304)—

8                   (A) by redesignating the second subsection  
9                   (i) (relating to child marriage) as subsection (j);  
10                  and

11                   (B) by adding at the end the following new  
12                  subsection:

13           “(k)(1) The report required under subsection (b)  
14           shall include an assessment of freedom of expression with  
15           respect to electronic information in each foreign country,  
16           which information shall include the following:

17                   “(A) An assessment of the extent to which gov-  
18                   ernment authorities in the country inappropriately  
19                   attempt to filter, censor, or otherwise block or re-  
20                   move nonviolent expression of political or religious  
21                   opinion or belief through the Internet, including  
22                   electronic mail, and a description of the means by  
23                   which such authorities attempt to inappropriately  
24                   block or remove such expression.

1           “(B) An assessment of the extent to which gov-  
2           ernment authorities in the country have persecuted  
3           or otherwise punished, arbitrarily and without due  
4           process, an individual or group for the nonviolent ex-  
5           pression of political, religious, or ideological opinion  
6           or belief through the Internet, including electronic  
7           mail.

8           “(C) An assessment of the extent to which gov-  
9           ernment authorities in the country have sought, in-  
10          appropriately and with malicious intent, to collect,  
11          request, obtain, or disclose without due process per-  
12          sonally identifiable information of a person in con-  
13          nection with that person’s nonviolent expression of  
14          political, religious, or ideological opinion or belief, in-  
15          cluding expression that would be protected by the  
16          International Covenant on Civil and Political Rights,  
17          adopted at New York December 16, 1966, and en-  
18          tered into force March 23, 1976, as interpreted by  
19          the United States.

20          “(D) An assessment of the extent to which wire  
21          communications and electronic communications are  
22          monitored without due process and in contravention  
23          to United States policy with respect to the principles  
24          of privacy, human rights, democracy, and rule of  
25          law.

1       “(2) In compiling data and making assessments  
2 under paragraph (1), United States diplomatic personnel  
3 should consult with relevant entities, including human  
4 rights organizations, the private sector, the governments  
5 of like-minded countries, technology and Internet compa-  
6 nies, and other appropriate nongovernmental organiza-  
7 tions or entities.

8       “(3) In this subsection—

9           “(A) the term ‘electronic communication’ has  
10 the meaning given the term in section 2510 of title  
11 18, United States Code;

12           “(B) the term ‘Internet’ has the meaning given  
13 the term in section 231(e)(3) of the Communications  
14 Act of 1934 (47 U.S.C. 231(e)(3));

15           “(C) the term ‘personally identifiable informa-  
16 tion’ means data in a form that identifies a par-  
17 ticular person; and

18           “(D) the term ‘wire communication’ has the  
19 meaning given the term in section 2510 of title 18,  
20 United States Code.”.

21 **SEC. 9. GAO REPORT ON CYBER DIPLOMACY.**

22       Not later than one year after the date of the enact-  
23 ment of this Act, the Comptroller General of the United  
24 States shall submit a report and provide a briefing to the  
25 appropriate congressional committees that includes—



1           (1) an assessment of the extent to which United  
2 States diplomatic processes and other efforts with  
3 foreign countries, including through multilateral  
4 fora, bilateral engagements, and negotiated cyber-  
5 space agreements, advance the full range of United  
6 States interests in cyberspace, including the policy  
7 described in section 4;

8           (2) an assessment of the Department of State's  
9 organizational structure and approach to managing  
10 its diplomatic efforts to advance the full range of  
11 United States interests in cyberspace, including a re-  
12 view of—

13           (A) the establishment of a Bureau in the  
14 Department of State to lead the Department's  
15 international cyber mission;

16           (B) the current or proposed diplomatic  
17 mission, structure, staffing, funding, and activi-  
18 ties of the Bureau;

19           (C) how the establishment of the Bureau  
20 has impacted or is likely to impact the structure  
21 and organization of the Department; and

22           (D) what challenges, if any, the Depart-  
23 ment has faced or will face in establishing such  
24 Bureau; and

1           (3) any other matters determined relevant by  
2           the Comptroller General.

3 **SEC. 10. SENSE OF CONGRESS ON CYBERSECURITY SANC-**  
4 **TIONS AGAINST NORTH KOREA AND CYBER-**  
5 **SECURITY LEGISLATION IN VIETNAM.**

6           It is the sense of Congress that—

7           (1) the President should designate all entities  
8           that knowingly engage in significant activities under-  
9           mining cybersecurity through the use of computer  
10          networks or systems against foreign persons, govern-  
11          ments, or other entities on behalf of the Government  
12          of North Korea, consistent with section 209(b) of  
13          the North Korea Sanctions and Policy Enhancement  
14          Act of 2016 (22 U.S.C. 9229(b));

15          (2) the cybersecurity law approved by the Na-  
16          tional Assembly of Vietnam on June 12, 2018—

17                  (A) may not be consistent with inter-  
18                  national trade standards; and

19                  (B) may endanger the privacy of citizens  
20                  of Vietnam; and

21          (3) the Government of Vietnam should work  
22          with the United States and other countries to ensure  
23          that such law meets all relevant international stand-  
24          ards.

