

**AMENDMENT IN THE NATURE OF A SUBSTITUTE  
TO H.R. 5332  
OFFERED BY MR. ROYCE OF CALIFORNIA**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Women, Peace, and  
3 Security Act of 2016”.

**4 SEC. 2. FINDINGS.**

5       Congress finds the following:

6           (1) Around the world, women remain under-  
7 represented in conflict prevention, conflict resolution,  
8 and post-conflict peace building efforts.

9           (2) Despite the historic under-representation of  
10 women in conflict resolution processes, women in  
11 conflict-affected regions have nevertheless achieved  
12 significant success in—

13                   (A) moderating violent extremism;

14                   (B) countering terrorism;

15                   (C) resolving disputes through nonviolent  
16 mediation and negotiation; and

17                   (D) stabilizing societies by enhancing the  
18 effectiveness of security services, peacekeeping

1 efforts, institutions, and decision-making proc-  
2 esses.

3 (3) Research shows that—

4 (A) peace negotiations are more likely to  
5 end in a peace agreement when women’s groups  
6 play an influential role in the negotiation proc-  
7 ess;

8 (B) once reached, a peace agreement is 35  
9 percent more likely to last at least 15 years if  
10 women have participated in the negotiation  
11 process; and

12 (C) when women meaningfully participate,  
13 peace negotiations are more likely to address  
14 the underlying causes of the conflict, leading to  
15 more sustainable outcomes.

16 **SEC. 3. SENSE OF CONGRESS.**

17 It is the sense of Congress that—

18 (1) the meaningful participation of women in  
19 conflict prevention and conflict resolution processes  
20 helps to promote more inclusive and democratic soci-  
21 eties and is critical to the long-term stability of  
22 countries and regions;

23 (2) the political participation and leadership of  
24 women in fragile environments, particularly during

1 democratic transitions, is critical to sustaining last-  
2 ing democratic institutions; and

3 (3) the United States should be a global leader  
4 in promoting the meaningful participation of women  
5 in conflict prevention, management, and resolution,  
6 and post-conflict relief and recovery efforts.

7 **SEC. 4. STATEMENT OF POLICY.**

8 It shall be the policy of the United States to promote  
9 the meaningful participation of women in all aspects of  
10 conflict prevention, management, and resolution, and post-  
11 conflict relief and recovery efforts, reinforced through dip-  
12 lomatic efforts and programs that—

13 (1) integrate the perspectives and interests of  
14 affected women into conflict-prevention activities and  
15 strategies;

16 (2) encourage partner governments to adopt  
17 plans to improve the meaningful participation of  
18 women in peace and security processes and decision-  
19 making institutions;

20 (3) promote the physical safety, economic secu-  
21 rity, and dignity of women and girls;

22 (4) support the equal access of women to aid  
23 distribution mechanisms and services;

1           (5) collect and analyze gender data for the pur-  
2           pose of developing and enhancing early warning sys-  
3           tems of conflict and violence;

4           (6) adjust policies and programs to improve  
5           outcomes in gender equality and the empowerment  
6           of women; and

7           (7) monitor, analyze, and evaluate the efforts  
8           related to each strategy submitted under section 5  
9           and the impact of such efforts.

10 **SEC. 5. UNITED STATES STRATEGY TO PROMOTE THE PAR-**  
11 **TICIPATION OF WOMEN IN CONFLICT PRE-**  
12 **VENTION AND PEACE BUILDING.**

13           (a) REQUIREMENT.—Not later than October 1, 2017,  
14           October 1, 2022, and October 1, 2027, the President, in  
15           consultation with the heads of the relevant Federal depart-  
16           ments and agencies, shall submit to the appropriate con-  
17           gressional committees and make publicly available a single  
18           government-wide strategy, to be known as the Women,  
19           Peace, and Security Strategy, that provides a detailed de-  
20           scription of how the United States intends to fulfill the  
21           policy objectives in section 4. The strategy shall—

22           (1) support and be aligned with plans developed  
23           by other countries to improve the meaningful partici-  
24           pation of women in peace and security processes,

1 conflict prevention, peace building, transitional proc-  
2 esses, and decision-making institutions; and

3 (2) include specific and measurable goals,  
4 benchmarks, performance metrics, timetables, and  
5 monitoring and evaluation plans, to ensure the ac-  
6 countability and effectiveness of all policies and ini-  
7 tiatives carried out under the strategy.

8 (b) SPECIFIC PLANS FOR AGENCIES.—Each strategy  
9 under subsection (a) shall include a specific implementa-  
10 tion plan from each of the relevant Federal departments  
11 and agencies that describes—

12 (1) the anticipated contributions of the depart-  
13 ment or agency, including technical, financial, and  
14 in-kind contributions, to implement the strategy; and

15 (2) the efforts of the department or agency to  
16 ensure that the policies and initiatives carried out  
17 pursuant to the strategy are designed to achieve  
18 maximum impact and long-term sustainability.

19 (c) COORDINATION.—The President should promote  
20 the meaningful participation of women in conflict preven-  
21 tion, in coordination and consultation with international  
22 partners, including multilateral organizations, stake-  
23 holders, and other relevant international organizations,  
24 particularly in situations in which the direct engagement  
25 of the United States is not appropriate or advisable.

1 (d) SENSE OF CONGRESS.—It is the sense of Con-  
2 gress that the President, in implementing each strategy  
3 submitted under subsection (a), should—

4 (1) provide technical assistance, training, and  
5 logistical support to female negotiators, mediators,  
6 peace builders, and stakeholders;

7 (2) address security-related barriers to the  
8 meaningful participation of women;

9 (3) increase the participation of women in exist-  
10 ing programs funded by the United States Govern-  
11 ment that provide training to foreign nationals re-  
12 garding law enforcement, the rule of law, or profes-  
13 sional military education;

14 (4) support appropriate local organizations, es-  
15 pecially women’s peace building organizations;

16 (5) support the training, education, and mobili-  
17 zation of men and boys as partners in support of the  
18 meaningful participation of women;

19 (6) encourage the development of transitional  
20 justice and accountability mechanisms that are in-  
21 clusive of the experiences and perspectives of women  
22 and girls;

23 (7) expand and apply gender analysis to im-  
24 prove program design and targeting; and



1           “(2) Protecting civilians from violence, exploi-  
2           tation, and trafficking in persons.

3           “(3) International human rights law and inter-  
4           national humanitarian law.”.

5           (b) DEPARTMENT OF DEFENSE.—

6           (1) IN GENERAL.—Subject to paragraph (2),  
7           the Secretary of Defense shall ensure that all appro-  
8           priate personnel (including members of the Armed  
9           Forces, members of mediation or negotiation teams,  
10          and relevant members of the civil service) respon-  
11          sible for or deploying to countries or regions consid-  
12          ered to be at risk of, undergoing, or emerging from  
13          violent conflict obtain training, as appropriate, in  
14          the following areas:

15                 (A) Training in conflict prevention, peace  
16                 processes, mitigation, resolution, and security  
17                 initiatives that specifically addresses the impor-  
18                 tance of meaningful participation by women.

19                 (B) Gender considerations and meaningful  
20                 participation by women, including training re-  
21                 garding—

22                         (i) international human rights law and  
23                         international humanitarian law, as rel-  
24                         evant; and

1 (ii) protecting civilians from violence,  
2 exploitation, and trafficking in persons.

3 (C) Effective strategies and best practices  
4 for ensuring meaningful participation by  
5 women.

6 (2) EXISTING TRAINING.—All training provided  
7 in accordance with paragraph (1) shall be incor-  
8 porated into existing training.

9 **SEC. 7. CONSULTATION AND COLLABORATION.**

10 (a) IN GENERAL.—The Secretary of State and the  
11 Administrator of the United States Agency for Inter-  
12 national Development shall establish guidelines for over-  
13 seas United States personnel of the Department or the  
14 Agency, as the case may be, to consult with stakeholders  
15 regarding United States efforts to—

16 (1) prevent, mitigate, or resolve violent conflict;  
17 and

18 (2) enhance the success of mediation and nego-  
19 tiation processes by ensuring the meaningful partici-  
20 pation of women.

21 (b) FREQUENCY AND SCOPE.—The consultations re-  
22 quired under subsection (a) shall take place regularly and  
23 include a range and representative sample of stakeholders,  
24 including local women, youth, ethnic and religious minori-

1 ties, and other politically under-represented or  
2 marginalized populations.

3 (c) COLLABORATION AND COORDINATION.—The Sec-  
4 retary of State should work with international, regional,  
5 national, and local organizations to increase the meaning-  
6 ful participation of women in international peacekeeping  
7 operations, and should promote training that provides  
8 international peacekeeping personnel with the substantive  
9 knowledge and skills needed to effectively ensure the phys-  
10 ical security and meaningful participation of women in  
11 conflict prevention and peace building.

12 **SEC. 8. REPORTS TO CONGRESS.**

13 (a) BRIEFING.—The Secretary of State, in conjunc-  
14 tion with the Administrator of the United States Agency  
15 for International Development and the Secretary of De-  
16 fense, shall brief the appropriate congressional commit-  
17 tees, not later than one year after the date of the first  
18 submission of a strategy required under section 5, on—

19 (1) existing, enhanced, and newly established  
20 training carried out pursuant to section 6 and the  
21 amendment made by such section; and

22 (2) the guidelines established for overseas  
23 United States personnel to engage in consultations  
24 with stakeholders, pursuant to section 7.

1 (b) REPORT ON WOMEN, PEACE, AND SECURITY  
2 STRATEGY.—Not later than two years after the date of  
3 the submission of each strategy required under section 5,  
4 the President shall submit to the appropriate congres-  
5 sional committees a report that—

6 (1) summarizes and evaluates the impact of  
7 United States diplomatic efforts and foreign assist-  
8 ance programs , projects, and activities to promote  
9 the meaningful participation of women; and

10 (2) outlines the monitoring and evaluation  
11 tools, mechanisms, and common indicators to assess  
12 progress made on the policy objectives in section 4.

13 **SEC. 9. DEFINITIONS.**

14 In this Act:

15 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
16 TEES.—The term “appropriate congressional com-  
17 mittees” means—

18 (A) the Committee on Appropriations, the  
19 Committee on Armed Services, and the Com-  
20 mittee on Foreign Relations of the Senate; and

21 (B) the Committee on Appropriations, the  
22 Committee on Armed Services, and the Com-  
23 mittee on Foreign Affairs of the House of Rep-  
24 resentatives.

1           (2) STAKEHOLDERS.—The term “stakeholders”  
2           means non-governmental and private sector entities  
3           engaged in or affected by conflict prevention and  
4           stabilization, peace building, protection, security,  
5           transition initiatives, humanitarian response, or re-  
6           lated efforts, including—

7                   (A) registered or non-registered nonprofit  
8                   organizations, advocacy groups, business or  
9                   trade associations, labor unions, cooperatives,  
10                  credit unions, relief or development organiza-  
11                  tions, community and faith-based organizations,  
12                  philanthropic foundations, and tribal leaders or  
13                  structures;

14                  (B) independent media, educational, or re-  
15                  search institutions; and

16                  (C) private enterprises, including inter-  
17                  national development firms, banks, and other fi-  
18                  nancial institutions, particularly small busi-  
19                  nesses and businesses owned by women or dis-  
20                  advantaged groups.

21           (3) MEANINGFUL PARTICIPATION.—The term  
22           “meaningful participation” means safe, genuine, and  
23           effective access to, and present and active involve-  
24           ment in the full range of formal or informal proc-

1       esses related to negotiation or mediation with re-  
2       spect to any efforts toward the following:

3               (A) Conflict prevention.

4               (B) Resolution or mitigation of, or transi-  
5       tion from, violent conflict.

6               (C) Peacekeeping and peace building.

7               (D) Post-conflict reconstruction, transition  
8       initiatives, elections, and governance.

9               (E) Humanitarian response and recovery.

10              (4) RELEVANT FEDERAL DEPARTMENTS AND  
11       AGENCIES.—The term “relevant Federal depart-  
12       ments and agencies” means—

13              (A) the United States Agency for Inter-  
14       national Development;

15              (B) the Department of State;

16              (C) the Department of Defense;

17              (D) the Department of Homeland Security;

18              and

19              (E) any other department or agency speci-  
20       fied by the President for purposes of this Act.

Amend the title so as to read: “A bill to ensure that the United States promotes the meaningful participation of women in mediation and negotiation processes seeking to prevent, mitigate, or resolve violent conflict.”.

