

AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 2870
OFFERED BY MRS. MILLER OF ILLINOIS

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Working Families
3 Flexibility Act of 2025”.

4 SEC. 2. COMPENSATORY TIME.

5 Section 7 of the Fair Labor Standards Act of 1938
6 (29 U.S.C. 207) is amended by adding at the end the fol-
7 lowing:

8 “(t) COMPENSATORY TIME OFF FOR PRIVATE EM-
9 PLOYEES.—

10 “(1) GENERAL RULE.—

11 “(A) IN GENERAL.—During the 5-year pe-
12 riod beginning on the date of enactment of the
13 Working Families Flexibility Act of 2025, an
14 employee described in subparagraph (B) may
15 receive, in accordance with this subsection and
16 in lieu of monetary overtime compensation,
17 compensatory time off at a rate not less than
18 one and one-half hours for each hour of employ-

1 ment for which overtime compensation is re-
2 quired by this section.

3 “(B) ELIGIBLE EMPLOYEE.—An employee
4 described in this subparagraph is an employee
5 who—

6 “(i) is not an employee of a public
7 agency; and

8 “(ii) works at least 1,000 hours for
9 the employee’s employer during a period of
10 continuous employment with the employer
11 in the 12-month period ending on the
12 date—

13 “(I) on which the agreement
14 under paragraph (2)(B) is entered
15 into by the employee and the employ-
16 ee’s employer; or

17 “(II) of receipt of compensatory
18 time off under this subsection.

19 “(2) CONDITIONS.—An employer (other than
20 an employer that is a public agency subject to sub-
21 section (o)) may provide compensatory time to em-
22 ployees under this subsection only if such time is
23 provided in accordance with—

24 “(A) applicable provisions of a collective
25 bargaining agreement between the employer

1 and the labor organization that has been cer-
2 tified or recognized as the representative of the
3 employees under applicable law; or

4 “(B) in the case of employees who are not
5 represented by a labor organization that has
6 been certified or recognized as the representa-
7 tive of such employees under applicable law, an
8 agreement arrived at between the employer and
9 such an employee before the performance of the
10 work and affirmed by a written or otherwise
11 verifiable record maintained in accordance with
12 section 11(c)—

13 “(i) in which the employer has offered
14 and the employee has chosen to receive
15 compensatory time in lieu of monetary
16 overtime compensation; and

17 “(ii) entered into knowingly and vol-
18 untarily by such employee and not as a
19 condition of employment.

20 “(3) HOUR LIMIT.—

21 “(A) MAXIMUM HOURS.—An employee
22 may accrue not more than 160 hours of com-
23 pensatory time under this subsection.

24 “(B) COMPENSATION DATE.—

1 “(i) IN GENERAL.—An employer shall
2 provide to the employee, not later than 31
3 days after a covered period, monetary com-
4 pensation for any unused compensatory
5 time accrued during such covered period.

6 “(ii) COVERED PERIOD.—For the pur-
7 poses of clause (i), a covered period
8 means—

9 “(I) a calendar year; or

10 “(II) another 12-month period
11 determined by the employer and com-
12 municated to the employees of the em-
13 ployer.

14 “(C) EXCESS OF 80 HOURS.—An employer
15 may provide monetary compensation for the
16 employee’s unused compensatory time in excess
17 of 80 hours at any time after giving the em-
18 ployee at least 30 days notice of the provision
19 of such monetary compensation. Such com-
20 pensation shall be provided at the rate pre-
21 scribed by paragraph (6).

22 “(D) DISCONTINUATION OF COMPEN-
23 SATORY TIME POLICY.—Except where a collec-
24 tive bargaining agreement provides otherwise,
25 an employer that offers employees compen-

1 satory time in accordance with this subsection
2 may, upon giving the employees notice of at
3 least 30 days, stop offering such compensatory
4 time and provide monetary compensation to
5 each employee with accrued compensatory time
6 that has not yet been used for all such accrued,
7 unused compensatory time. Such compensation
8 shall be provided at the rate prescribed by para-
9 graph (6).

10 “(E) WRITTEN REQUESTS.—

11 “(i) IN GENERAL.—An employee who
12 has an agreement described in paragraph
13 (2)(B) with an employer may, in writing,
14 at any time—

15 “(I) withdraw from such agree-
16 ment; or

17 “(II) request that monetary com-
18 pensation be provided for all compen-
19 satory time accrued that has not yet
20 been used.

21 “(ii) MONETARY COMPENSATION.—
22 Not later than 30 days of receiving a writ-
23 ten request as described in clause (i)(II),
24 the employer shall provide the employee

1 the monetary compensation due in accord-
2 ance with paragraph (6).

3 “(4) PRIVATE EMPLOYER ACTIONS.—An em-
4 ployer that provides compensatory time under this
5 subsection to employees shall not directly or indi-
6 rectly intimidate, threaten, or coerce or attempt to
7 intimidate, threaten, or coerce any employee for the
8 purpose of—

9 “(A) interfering with such employee’s
10 rights under this subsection to request or not
11 request compensatory time off in lieu of pay-
12 ment of monetary overtime compensation for
13 overtime hours; or

14 “(B) requiring any employee to use such
15 compensatory time.

16 “(5) TERMINATION OF EMPLOYMENT.—An em-
17 ployee who has accrued compensatory time off au-
18 thorized to be provided under this subsection shall,
19 upon the voluntary or involuntary termination of
20 employment, be paid for the unused compensatory
21 time in accordance with paragraph (6).

22 “(6) RATE OF COMPENSATION.—

23 “(A) GENERAL RULE.—If compensation is
24 to be paid to an employee for accrued compen-
25 satory time off under this subsection, such com-

1 pensation shall be paid at a rate of compensa-
2 tion not less than—

3 “(i) the regular rate received by such
4 employee when the compensatory time was
5 earned; or

6 “(ii) the final regular rate received by
7 such employee,
8 whichever is higher.

9 “(B) CONSIDERATION OF PAYMENT.—Any
10 payment owed to an employee under this sub-
11 section for unused compensatory time shall be
12 considered unpaid overtime compensation.

13 “(7) USE OF TIME.—An employee—

14 “(A) who has accrued compensatory time
15 off authorized to be provided under this sub-
16 section; and

17 “(B) who has requested the use of such
18 compensatory time,

19 shall be permitted by the employee’s employer to use
20 such time within a reasonable period after making
21 the request if the use of the compensatory time does
22 not unduly disrupt the operations of the employer.

23 “(8) DEFINITIONS.—For purposes of this sub-
24 section, the terms ‘overtime compensation’, ‘compen-

1 satory time’, and ‘compensatory time off’ have the
2 meanings given such terms in subsection (o)(7).”.

3 **SEC. 3. REMEDIES.**

4 Section 16 of the Fair Labor Standards Act of 1938
5 (29 U.S.C. 216) is amended—

6 (1) in subsection (b), in the first sentence, by
7 striking “(b) Any employer” and inserting “(b) Ex-
8 cept as provided in subsection (f), any employer”;
9 and

10 (2) by adding at the end the following:

11 “(f) An employer that violates section 7(t)(4) shall
12 be liable to the employee affected in the amount of the
13 rate of compensation (determined in accordance with sec-
14 tion 7(t)(6)(A)) for each hour of compensatory time ac-
15 crued by the employee and in an additional equal amount
16 as liquidated damages reduced by the amount of such rate
17 of compensation for each hour of compensatory time used
18 by such employee.”.

19 **SEC. 4. NOTICE TO EMPLOYEES.**

20 Not later than 30 days after the date of enactment
21 of this Act, the Secretary of Labor shall revise the mate-
22 rials the Secretary provides, under regulations published
23 in section 516.4 of title 29, Code of Federal Regulations,
24 and any corresponding similar regulations or rulings (or
25 any successor regulations or rulings), to employers for

1 purposes of a notice explaining the Fair Labor Standards
2 Act of 1938 (29 U.S.C. 201 et seq.) to employees so that
3 such notice reflects the amendments made to such Act by
4 this Act.

5 **SEC. 5. GAO REPORT.**

6 Not later than 2 years after the date of enactment
7 of this Act and annually thereafter for 4 years, the Comp-
8 troller General shall submit a report to Congress pro-
9 viding, with respect to the 1-year period preceding each
10 such report—

11 (1) data concerning the extent to which employ-
12 ers provide compensatory time pursuant to section
13 7(t) of the Fair Labor Standards Act of 1938, as
14 added by this Act, and the extent to which employ-
15 ees opt to receive compensatory time;

16 (2) the number of complaints alleging a viola-
17 tion of such section filed by any employee with the
18 Secretary of Labor;

19 (3) the number of enforcement actions com-
20 menced by the Secretary or commenced by the Sec-
21 retary on behalf of any employee for alleged viola-
22 tions of such section;

23 (4) the disposition or status of such complaints
24 and actions described in paragraphs (2) and (3); and

1 (5) an account of any unpaid wages, damages,
2 penalties, injunctive relief, or other remedies ob-
3 tained or sought by the Secretary in connection with
4 such actions described in paragraph (3).

