AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 2299

OFFERED BY MR. GROTHMAN OF WISCONSIN

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Ensuring Workers Get
- 3 PAID Act of 2025".
- 4 SEC. 2. FINDINGS.
- 5 Congress finds the following:
- 6 (1) In 2018, the Department of Labor launched
- 7 the nationwide Payroll Audit Independent Deter-
- 8 mination pilot program (referred to in this section as
- 9 the "PAID pilot program").
- 10 (2) The Secretary of Labor, acting through the
- 11 Administrator of the Wage and Hour Division, es-
- tablished the PAID pilot program to complement en-
- 13 forcement and compliance assistance tools under-
- taken by the Wage and Hour Division of the De-
- partment of Labor.
- 16 (3) The Secretary has a longstanding practice
- of providing self-audit and office audit programs, as
- noted by Secretary Marty Walsh in a response for

| 1 | the record following a hearing before the Committee |
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| 2 | on Education and Labor of the House of Represent- |
| 3 | atives on June 9, 2021. |
| 4 | (4) The Wage and Hour Division, through the |
| 5 | PAID pilot program, worked with employers on a |
| 6 | voluntary basis to remedy unintentional violations of |
| 7 | the Fair Labor Standards Act of 1938 (29 U.S.C. |
| 8 | 201 et seq.), which is the Federal statute estab- |
| 9 | lishing minimum wage, overtime pay, recordkeeping, |
| 10 | and youth-employment requirements affecting em- |
| 11 | ployees in the private sector and in Federal, State, |
| 12 | and local governments. |
| 13 | (5) The PAID pilot program yielded positive re- |
| 14 | sults for employers and employees. Between April 1, |
| 15 | 2018, and September 15, 2019, the Wage and Hour |
| 16 | Division concluded 74 PAID pilot program cases, |
| 17 | representing less than one percent of all compliance |
| 18 | actions under the Fair Labor Standards Act of |
| 19 | 1938, with a total of \$4,131,238 in back wages paid |
| 20 | to 7,429 employees through such PAID pilot pro- |
| 21 | gram cases. |
| 22 | (6) Self-audits through the PAID pilot program |
| 23 | by employers returned more back wages to employ- |
| 24 | ees in less time than compliance actions overall. In |
| 25 | fact, during the period described in paragraph (5)— |

| 1 | (A) the average back wages paid per case |
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| 2 | for PAID pilot program cases (\$55,828) were |
| 3 | more than 4 times the average back wages paid |
| 4 | per compliance action (\$11,355); |
| 5 | (B) the average back wages paid per en- |
| 6 | forcement hour for PAID pilot program cases |
| 7 | (\$2,864) was more than 10 times greater than |
| 8 | the average back wages paid per enforcement |
| 9 | hour for compliance actions (\$279); |
| 10 | (C) on average, nearly 10 times more em- |
| 11 | ployees received back wages in each PAID pilot |
| 12 | program case than in investigations conducted |
| 13 | using traditional methods; |
| 14 | (D) self-audits through the PAID pilot |
| 15 | program averaged 19 hours per case as com- |
| 16 | pared to 41 hours per case for the Secretary |
| 17 | conducted using traditional methods; and |
| 18 | (E) self-audits through the PAID pilot |
| 19 | program reached employers that the Wage and |
| 20 | Hour Division would not typically prioritize for |
| 21 | enforcement, including government establish- |
| 22 | ments and industry sectors with higher-wage |
| 23 | occupations. |
| 24 | SEC. 3. DEFINITIONS. |
| 25 | In this Act: |

| 1 | (1) Affected employee.—The term "af- |
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| 2 | fected employee" means an employee affected by a |
| 3 | violation of a minimum wage or overtime hours re- |
| 4 | quirement of the Fair Labor Standards Act of 1938 |
| 5 | (29 U.S.C. 201 et seq.), excluding any employee |
| 6 | subject to prevailing wage requirements under the |
| 7 | H-1B, H-2B, or H-2A visa programs, subchapter |
| 8 | IV of chapter 31 of title 40, United States Code |
| 9 | (commonly referred to as the "Davis-Bacon Act"), |
| 10 | or chapter 67 of title 41, United States Code (com- |
| 11 | monly known as the "Service Contract Act"). |
| 12 | (2) Administrator.—The term "Adminis- |
| 13 | trator" means the Administrator of the Wage and |
| 14 | Hour Division of the Department of Labor. |
| 15 | (3) Employee.—The term "employee"— |
| 16 | (A) has the meaning given such term in |
| 17 | section 3 of the Fair Labor Standards Act of |
| 18 | 1938 (29 U.S.C. 203); and |
| 19 | (B) with respect to an employer, includes |
| 20 | a former employee of such employer. |
| 21 | (4) Employer.—The term "employer" has the |
| 22 | meaning given such term in section 3 of such Act. |
| 23 | (5) GOOD FAITH.—The term "good faith" |
| 24 | means, with respect to an employer applying for par- |
| 25 | ticipation in the Payroll Audit Independent Deter- |

| 1 | mination program established under section 4, that |
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| 2 | such employer is not, at the time such employer sub- |
| 3 | mits an application for such program— |
| 4 | (A) under investigation by the Secretary |
| 5 | for an alleged violation of a minimum wage or |
| 6 | overtime hours requirement of the Fair Labor |
| 7 | Standards Act of 1938 (29 U.S.C. 201 et seq.); |
| 8 | or |
| 9 | (B) subject to a lawsuit related to an al- |
| 10 | leged violation of such a requirement. |
| 11 | (6) Secretary.—The term "Secretary" means |
| 12 | the Secretary of Labor. |
| 13 | (7) Self-audit.—The term "self-audit" means |
| 14 | an audit conducted by an employer to resolve inac- |
| 15 | curacies by the employer in the computation of |
| 16 | wages and overtime compensation required under |
| 17 | the Fair Labor Standards Act of 1938 within the |
| 18 | statute of limitations described in section 6(a) of the |
| 19 | Portal-to-Portal Act of 1947 (29 U.S.C. 255(a)). |
| 20 | SEC. 4. PAYROLL AUDIT INDEPENDENT DETERMINATION |
| 21 | PROGRAM. |
| 22 | (a) Program Establishment.—The Administrator |
| 23 | shall establish a Payroll Audit Independent Determination |
| 24 | program (referred to in this section as the "program") |
| 25 | to foster collaboration with employers that inadvertently |

| 1 | violate the Fair Labor Standards Act of 1938 (29 U.S.C. |
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| 2 | 201 et seq.) to voluntarily remedy, within the statute of |
| 3 | limitations described in section 6(a) of the Portal-to-Por- |
| 4 | tal Act of 1947 (29 U.S.C. 255(a)), unpaid minimum |
| 5 | wages or overtime compensation owed to any affected em- |
| 6 | ployee under the Fair Labor Standards Act of 1938. |
| 7 | (b) Application Requirements.— |
| 8 | (1) Resources for compliance assist- |
| 9 | ANCE.—Not later than 30 days after the date of en- |
| 10 | actment of this Act, the Administrator shall make |
| 11 | available to employers resources for assistance in |
| 12 | complying with the Fair Labor Standards Act of |
| 13 | 1938, including content regarding wage and hour re- |
| 14 | quirements, which shall be offered online, through |
| 15 | printed materials, and through other outreach activi- |
| 16 | ties. |
| 17 | (2) APPLICATION.—An employer seeking to |
| 18 | participate in the program shall submit an applica- |
| 19 | tion to the Administrator that includes— |
| 20 | (A) materials related to and the results of |
| 21 | a self-audit, including— |
| 22 | (i) an identification of any practice of |
| 23 | such employer identified in a self-audit |
| 24 | that may violate a minimum wage or over- |

| 1 | time compensation requirement of the Fair |
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| 2 | Labor Standards Act of 1938; and |
| 3 | (ii) a list of each employee who may |
| 4 | be an affected employee with respect to |
| 5 | such violation, including— |
| 6 | (I) the period of time such em- |
| 7 | ployee would have been affected by |
| 8 | such violation; |
| 9 | (II) payroll records related to |
| 10 | such employee for such period with in- |
| 11 | formation on the hours of work per- |
| 12 | formed by such employee; |
| 13 | (III) calculations of unpaid min- |
| 14 | imum wages or overtime compensation |
| 15 | owed to such employee under the Fair |
| 16 | Labor Standards Act of 1938 with a |
| 17 | description of the methodology of such |
| 18 | calculation and supporting evidence; |
| 19 | and |
| 20 | (IV) contact information for such |
| 21 | employee; |
| 22 | (B) an explanation of the scope of poten- |
| 23 | tial violations of a minimum wage or overtime |
| 24 | compensation requirement of such Act for inclu- |
| 25 | sion in a release of claims under subsection (d); |

| 1 | (C) an assurance that any practice of such |
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| 2 | employer that violates a minimum wage or over- |
| 3 | time compensation requirement of the Fair |
| 4 | Labor Standards Act of 1938 that is identified |
| 5 | in the self-audit has been corrected to comply |
| 6 | with such Act; |
| 7 | (D) an assurance that such employer has, |
| 8 | prior to submitting such application, reviewed |
| 9 | the compliance assistance resources made avail- |
| 10 | able under paragraph (1) and all program in- |
| 11 | formation, terms, and requirements; |
| 12 | (E) an assurance that, on the date of sub- |
| 13 | mission of such application, such employer— |
| 14 | (i) is not involved in any litigation re- |
| 15 | garding any practice of such employer that |
| 16 | is identified in the self-audit; and |
| 17 | (ii) has not received any communica- |
| 18 | tions from an employee or a representative |
| 19 | of an employee seeking to litigate or settle |
| 20 | claims related to any such practice; and |
| 21 | (F) an assurance that no employee listed |
| 22 | in subparagraph (A)(ii) is subject to a pre- |
| 23 | vailing wage requirement under the H–1B, H– |
| 24 | 2B, or H–2A visa programs, subchapter IV of |
| 25 | chapter 31 of title 40, United States Code |

| 1 | (commonly referred to as the "Davis-Bacon |
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| 2 | Act"), or chapter 67 of title 41, United States |
| 3 | Code (commonly known as the "Service Con- |
| 4 | tract Act''). |
| 5 | (c) Application Review and Approval.— |
| 6 | (1) REVIEW AND AMENDMENT.—The Adminis- |
| 7 | trator shall review each application submitted by an |
| 8 | employer under subsection (b)(2). As part of such |
| 9 | review, the Administrator shall— |
| 10 | (A) as necessary, consult with such em- |
| 11 | ployer regarding— |
| 12 | (i) the self-audit and supporting mate- |
| 13 | rials submitted in the application; and |
| 14 | (ii) the process for approval of such |
| 15 | application and settlement of unpaid min- |
| 16 | imum wages or overtime compensation |
| 17 | owed to any affected employee under the |
| 18 | Fair Labor Standards Act of 1938 (29 |
| 19 | U.S.C. 201 et seq.); |
| 20 | (B) inform such employer in a timely man- |
| 21 | ner and prior to a determination on the ap- |
| 22 | proval of the application if additional informa- |
| 23 | tion is needed to assess the unpaid minimum |
| 24 | wages or overtime compensation owed to any |
| 25 | affected employee for the violations of such Act |

| 1 | identified in the application through the self- |
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| 2 | audit; and |
| 3 | (C) provide such employer an opportunity |
| 4 | to amend such application to revise the scope of |
| 5 | the practices of such employer that violate a |
| 6 | minimum wage or overtime compensation re- |
| 7 | quirement of the Fair Labor Standards Act of |
| 8 | 1938 that are identified in the application |
| 9 | through self-audit, to update the list of affected |
| 10 | employees with respect to the practices at issue |
| 11 | in the self-audit, and to update the calculations |
| 12 | of unpaid minimum wages or overtime com- |
| 13 | pensation owed to any affected employee as a |
| 14 | result of such violations. |
| 15 | (2) Approval.— |
| 16 | (A) In general.—If the conditions under |
| 17 | subparagraph (B) are satisfied with respect to |
| 18 | an application submitted under subsection |
| 19 | (b)(2), the Administrator shall— |
| 20 | (i) approve the application— |
| 21 | (I) in the case the application |
| 22 | has not been amended under para- |
| 23 | graph (1)(C), not later than 30 days |
| 24 | after such submission; or |

| 1 | (II) in the case the application |
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| 2 | has been amended under paragraph |
| 3 | (1)(C), not later than 30 days after |
| 4 | the date of submission of such amend- |
| 5 | ed application; and |
| 6 | (ii) supervise the settlement under |
| 7 | subsection (d), including the payment of |
| 8 | any unpaid minimum wages or overtime |
| 9 | compensation under the Fair Labor Stand- |
| 10 | ards Act of 1938 (29 U.S.C. 201 et seq.) |
| 11 | required through such settlement. |
| 12 | (B) Conditions for approval.—An ap- |
| 13 | plication submitted under subsection $(b)(2)$ |
| 14 | shall be approved under subparagraph (A) if— |
| 15 | (i) within the scope of the violations |
| 16 | identified by the employer through the ap- |
| 17 | plication or an amendment to the applica- |
| 18 | tion under paragraph (1)(C), the Adminis- |
| 19 | trator verifies that the self-audit and cal- |
| 20 | culation of unpaid minimum wages or over- |
| 21 | time compensation owed to any affected |
| 22 | employee under the Fair Labor Standards |
| 23 | Act of 1938 submitted in such application |
| 24 | or amendment are accurate; and |

| 1 | (ii) the employer submitting the appli- |
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| 2 | cation— |
| 3 | (I) is determined to be acting in |
| 4 | good faith regarding violations of the |
| 5 | Fair Labor Standards Act of 1938 |
| 6 | identified in such application or |
| 7 | amendment; |
| 8 | (II) has not been found by the |
| 9 | Administrator or any court of law to |
| 10 | have violated a minimum wage or |
| 11 | overtime compensation requirement of |
| 12 | such Act during the 5 years imme- |
| 13 | diately preceding submission of such |
| 14 | application; and |
| 15 | (III) has not been approved for |
| 16 | participation in the program prior to |
| 17 | the submission of such application, |
| 18 | unless— |
| 19 | (aa) such participation was |
| 20 | for a distinct violation of the |
| 21 | Fair Labor Standards Act of |
| 22 | 1938 than the practice identified |
| 23 | in the self-audit under subsection |
| 24 | (b)(2); and |

| 1 | (bb) such employer has sub- |
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| 2 | mitted the necessary materials |
| 3 | for the Administrator to verify |
| 4 | that such employer is not engag- |
| 5 | ing in the practice addressed by |
| 6 | the previous participation of the |
| 7 | employer in the program. |
| 8 | (d) Settlement.— |
| 9 | (1) IN GENERAL.—For each employer that sub- |
| 10 | mits an application under subsection (b)(2) that is |
| 11 | approved under subsection (c)(2), the Administrator |
| 12 | shall— |
| 13 | (A) provide to the employer a description |
| 14 | of the scope of the potential release of claims |
| 15 | for violations of minimum wage or overtime |
| 16 | compensation requirements of the Fair Labor |
| 17 | Standards Act of 1938 (29 U.S.C. 201 et seq.) |
| 18 | and a summary of any unpaid minimum wages |
| 19 | or overtime compensation owed to each affected |
| 20 | employee under such Act for such violations; |
| 21 | and |
| 22 | (B) issue a release form to each affected |
| 23 | employee of such employer that describes the |
| 24 | settlement terms, which shall include a written |
| 25 | explanation of— |

| 1 | (i) the waiver under paragraph |
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| 2 | (2)(B); and |
| 3 | (ii) the right of the affected employee |
| 4 | receiving the offer for settlement to decline |
| 5 | the offer for settlement and preserve any |
| 6 | private right of action of the employee to |
| 7 | recover any unpaid minimum wages or |
| 8 | overtime compensation owed to the em- |
| 9 | ployee under the Fair Labor Standards |
| 10 | Act of 1938 as a result of such violations. |
| 11 | (2) Acceptance of Settlement.— |
| 12 | (A) IN GENERAL.—An affected employee |
| 13 | offered a settlement through a release form |
| 14 | under paragraph (1)(B) may accept or decline |
| 15 | the offer. |
| 16 | (B) Waiver of private right of ac- |
| 17 | TION.—The acceptance by an affected employee |
| 18 | of an offer of settlement under subparagraph |
| 19 | (A) shall, upon payment in full of any amounts |
| 20 | owed to the employee under the settlement, con- |
| 21 | stitute a waiver by such employee of any right |
| 22 | such employee may have under section 16 of |
| 23 | the Fair Labor Standards Act of 1938 (29 |
| 24 | U.S.C. 216) to a private right of action to re- |
| 25 | cover unpaid minimum wages or overtime com- |

| 1 | pensation, including any liquidated damages, |
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| 2 | for the violations addressed by the settlement. |
| 3 | (3) Payment of Settlement.—For each af- |
| 4 | fected employee that accepts a settlement through a |
| 5 | release form under paragraph (1)(B), the employer |
| 6 | shall— |
| 7 | (A) pay such employee the full amount of |
| 8 | unpaid minimum wages or overtime compensa- |
| 9 | tion owed to such employee under the Fair |
| 10 | Labor Standards Act of 1938 (29 U.S.C. 201 |
| 11 | et seq.) for the violations addressed in the set- |
| 12 | tlement; and |
| 13 | (B) submit proof of payment of such full |
| 14 | amount to the Administrator. |
| 15 | (e) Additional Requirements.— |
| 16 | (1) Denials.—In the case of an application |
| 17 | submitted by an employer under subsection $(b)(2)$ |
| 18 | and not approved under subsection (c)(2), the Ad- |
| 19 | ministrator may not— |
| 20 | (A) use information submitted in the appli- |
| 21 | cation in an investigation against the employer; |
| 22 | (B) use the fact such employer applied to |
| 23 | the program as a basis for any future investiga- |
| 24 | tion, except in a case in which the Adminis- |
| 25 | trator has reason to believe that the health and |

| 1 | safety of an employee is at risk due to an al- |
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| 2 | leged violation related to a requirement en- |
| 3 | forced by the Secretary involving child labor, |
| 4 | agricultural worker protections, or housing or |
| 5 | transportation requirements under the H–2A or |
| 6 | H-2B visa programs; or |
| 7 | (C) communicate to any affected employee |
| 8 | of such employer in response to receipt of such |
| 9 | application to notify such employee of the pri- |
| 10 | vate right of action of such employee to resolve |
| 11 | potential violations of the Fair Labor Standards |
| 12 | Act of 1938 (29 U.S.C. 201 et seq.), particu- |
| 13 | larly with respect to the wage practices at issue |
| 14 | in the self-audit. |
| 15 | (2) Expansion of scope.—The Administrator |
| 16 | may not expand the scope of the violations to be in- |
| 17 | vestigated or settled through an employer's partici- |
| 18 | pation in the program beyond the violations identi- |
| 19 | fied by the employer in the application submitted by |
| 20 | the employer under subsection (b)(2) or the amend- |
| 21 | ed application submitted by the employer under sub- |
| 22 | section $(c)(1)(C)$. |
| 23 | (3) No payments required.—The Adminis- |
| 24 | trator may not require any form of payment by an |

| 1 | employer to apply, qualify, or participate in the pro- |
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| 2 | gram. |
| 3 | (4) Exemption from discovery.—Any infor- |
| 4 | mation submitted in an application to the program |
| 5 | under subsection (b)(2), or an amendment to such |
| 6 | application under subsection (c)(1)(C), may not be |
| 7 | subject to discovery in a Federal or State court pro- |
| 8 | ceeding without the consent of the employer that |
| 9 | submitted the application. |
| 10 | (f) Retaliation.—Section 15(a)(3) of the Fair |
| 11 | Labor Standards Act of 1938 (29 U.S.C. 215(a)(3)) is |
| 12 | amended by inserting before the semicolon the following |
| 13 | ", or has accepted or declined to accept an offer for settle- |
| 14 | ment under section 4(d) of the Ensuring Workers Get |
| 15 | PAID Act of 2025". |

