

[DISCUSSION DRAFT]

119TH CONGRESS
2D SESSION

H. R. _____

To amend the Federal Home Loan Bank Act to establish direct statutory authority for Federal Home Loan Banks to acquire mortgage assets from members, to provide flexibility in credit risk management, to expand the universe of eligible mortgage products, to establish standards for regulatory oversight by the Federal Housing Finance Agency, to define and distinguish between mortgage assets held to maturity and held for sale, to modernize the housing goals attribution framework, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

M____. _____ introduced the following bill; which was referred to the
Committee on _____

A BILL

To amend the Federal Home Loan Bank Act to establish direct statutory authority for Federal Home Loan Banks to acquire mortgage assets from members, to provide flexibility in credit risk management, to expand the universe of eligible mortgage products, to establish standards for regulatory oversight by the Federal Housing Finance Agency, to define and distinguish between mortgage assets held to maturity and held for sale, to modernize the housing goals attribution framework, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Federal Home Loan
5 Bank Mortgage Asset Modernization Act”.

6 **SEC. 2. FINDINGS AND PURPOSE.**

7 (a) FINDINGS.—Congress finds the following:

8 (1) The Federal Home Loan Banks (referred to
9 individually as a “Bank” and collectively as the
10 “Banks”) are member-owned financial cooperatives
11 chartered by Congress to provide reliable liquidity to
12 their members and to support housing finance and
13 community development in their districts.

14 (2) Since 1996, the Banks have operated mort-
15 gage asset acquisition programs—known as Ac-
16 quired Member Asset (“AMA”) programs—under
17 authority derived from the incidental powers clause
18 of the Federal Home Loan Bank Act (12 U.S.C.
19 1431(a)), which empowers the Banks “to do all
20 things necessary for carrying out the provisions of
21 this chapter and all things incident thereto”. The
22 legal basis for AMA programs was affirmed by the
23 United States Court of Appeals for the Fifth Circuit
24 in Texas Savings and Community Bankers Associa-

1 tion v. Federal Housing Finance Board, 201 F.3d
2 551 (5th Cir. 2000).

3 (3) Grounding AMA authority exclusively in the
4 incidental powers clause has produced regulatory
5 constraints that do not reflect the independent value
6 of mortgage purchase programs as a mission activ-
7 ity. Chief among these is the requirement—imported
8 from the advances collateral framework of section
9 10(a)(3) of the Federal Home Loan Bank Act (12
10 U.S.C. 1430(a)(3))—that an acquired loan also con-
11 stitute eligible collateral for an advance. This re-
12 quirement is a vestige of treating mortgage pur-
13 chases as functionally equivalent to advances rather
14 than as a freestanding statutory activity, and it un-
15 necessarily limits the universe of mortgage products
16 Banks may purchase and the flexibility Banks may
17 exercise in designing their programs.

18 (4) The one-size-fits-all credit enhancement re-
19 quirement in the existing AMA regulation (12 CFR
20 Part 1268) requires that a Bank obtain member-
21 provided credit enhancement sufficient to render
22 each acquired loan or pool “investment grade”, ap-
23 plied on an individual pool-contract basis. This re-
24 quirement is inflexible, is not standard in the broad-
25 er secondary mortgage market, imposes dispropor-

1 tionate burdens on community bank and credit
2 union participants that originate smaller loan vol-
3 umes, and may discourage mortgage origination in
4 underserved communities where credit enhancement
5 costs are highest.

6 (5) The universe of mortgage products eligible
7 for AMA acquisition does not fully reflect the origi-
8 nation strategies of Bank members, including con-
9 forming, non-conforming (including jumbo), and
10 multi-family loan products that members are actively
11 originating and for which a reliable secondary mar-
12 ket outlet through the Banks would support housing
13 finance and member liquidity.

14 (6) The absence of a statutory framework dis-
15 tinguishing between AMA loans held to maturity and
16 AMA loans held for sale limits the ability of Banks
17 to manage their balance sheets effectively, to recycle
18 capital for the benefit of member liquidity, and to
19 offer programs tailored to the distinct risk profiles
20 associated with each holding strategy.

21 (7) Existing housing goals regulations do not
22 provide consistent credit for AMA loans held on bal-
23 ance sheet or loan held to maturity—creating mis-
24 alignments between regulatory incentives and the

1 mission purposes the housing goals are designed to
2 serve.

3 (b) PURPOSE.—The purposes of this Act are to—

4 (1) establish direct, freestanding statutory au-
5 thority for the Banks to purchase and hold mortgage
6 assets from members, independent of and in addition
7 to the authority to make advances under section
8 10(a) of the Federal Home Loan Bank Act (12
9 U.S.C. 1430(a));

10 (2) provide the Banks with flexibility to manage
11 the credit risk of acquired mortgage assets in a
12 manner each Bank determines to be consistent with
13 safety and soundness, rather than prescribing a sin-
14 gle method of credit enhancement;

15 (3) expressly sever the requirement that mort-
16 gage loans acquired under Bank AMA programs
17 constitute eligible collateral for advances under sec-
18 tion 10(a)(3) of the Federal Home Loan Bank Act;

19 (4) establish the appropriate standards and
20 areas of oversight to be administered by the Federal
21 Housing Finance Agency (referred to herein as
22 “FHFA” or the “Agency”) with emphasis on safety
23 and soundness as the primary regulatory standard;

24 (5) define and expand the universe of mortgage
25 products eligible for acquisition under Bank AMA

1 programs to include conforming residential, non-con-
2 forming residential, government-insured or govern-
3 ment-guaranteed, and multi-family loans, with au-
4 thority for the Agency to expand these categories by
5 regulation;

6 (6) define Acquired Mortgage Assets to include
7 mortgages purchased and held to maturity and
8 mortgages purchased and held for sale, with distinct
9 requirements for each, and to preserve Bank flexi-
10 bility in selecting processes for the sale or
11 securitization of held-for-sale assets; and

12 (7) align the housing goals credit framework
13 with the mission purpose of AMA programs by pro-
14 viding credit for AMA loans held for sales to be at-
15 tributed to the originating member's Bank, extend-
16 ing housing goals credit to AMA loans serving
17 households with incomes up to 120 percent of area
18 median income, and to remove restrictions on hous-
19 ing goals credit based on the asset size or classifica-
20 tion of the originating member.

21 **SEC. 3. ACQUIRED MORTGAGE ASSET AUTHORITY.**

22 The Federal Home Loan Bank Act (12 U.S.C. 1421
23 et seq.) is amended by inserting after section 10 (12
24 U.S.C. 1430) the following new section:

1 **“SEC. 10A. ACQUIRED MORTGAGE ASSET AUTHORITY.**

2 “(a) DEFINITIONS.—For purposes of this section:

3 “(1) ACQUIRED MORTGAGE ASSET; AMA.—The
4 terms ‘acquired mortgage asset’ and ‘AMA’ mean
5 any eligible mortgage loan, or interest therein, that
6 a Bank acquires from a member pursuant to the au-
7 thority granted under subsection (b), whether ac-
8 quired for the purpose of holding to maturity or for
9 the purpose of sale, securitization, or other disposi-
10 tion.

11 “(2) AMA—HELD FOR SALE.—The term ‘AMA-
12 held for sale’ means an acquired mortgage asset
13 that—

14 “(A) a Bank acquires with the intent to
15 sell, securitize, transfer via participation, or
16 otherwise dispose of; and

17 “(B) is designated as AMA—held for sale
18 under procedures established by the Bank pur-
19 suant to subsection (f).

20 “(3) AMA—HELD TO MATURITY.—The term
21 ‘AMA—held to maturity’ means an acquired mort-
22 gage asset that—

23 “(A) a Bank acquires with the intent to
24 hold on the Bank’s balance sheet through the
25 loan’s contractual maturity or until payoff; and

1 “(B) is designated as AMA–held to matu-
2 rity under procedures established by the Bank
3 pursuant to subsection (f).

4 “(4) CREDIT RISK MANAGEMENT STRATEGY.—
5 The term ‘credit risk management strategy’ means
6 any one or more techniques employed by a Bank,
7 consistent with subsection (c), to protect the Bank
8 from credit losses on acquired mortgage assets,
9 which may include—

10 “(A) guarantee fees charged to or retained
11 from a participating financial institution in ex-
12 change for the Bank absorbing credit risk on
13 acquired loans;

14 “(B) loan level price adjustments applied
15 at the individual loan level to reflect the credit
16 risk attributes of each acquired loan;

17 “(C) loan loss reserves established and
18 maintained by the Bank on a portfolio, pro-
19 gram, or pool basis, or on any other basis the
20 Bank determines appropriate, to absorb ex-
21 pected and unexpected credit losses;

22 “(D) supplemental mortgage insurance, in-
23 cluding private mortgage insurance and pool in-
24 surance, obtained at the loan, pool, or portfolio
25 level to protect the Bank against credit losses;

1 “(E) member repurchase obligations, in-
2 demnification arrangements, or recourse provi-
3 sions under which a participating financial in-
4 stitution bears responsibility for breaches of
5 representations and warranties;

6 “(F) over-collateralization, subordination,
7 or other structural credit protections embedded
8 in the terms of an AMA program; and

9 “(G) any other technique the Bank deter-
10 mines, in the Bank’s sound judgment, is appro-
11 priate to protect the Bank from credit losses
12 consistent with safety and soundness.

13 “(5) ELIGIBLE MORTGAGE LOAN.—The term
14 ‘eligible mortgage loan’ means any of the following,
15 subject to standards established by the Agency pur-
16 suant to subsection (e):

17 “(A) CONFORMING RESIDENTIAL MORT-
18 GAGE LOAN.—A fully disbursed, whole first
19 mortgage loan on improved residential property
20 that satisfies the applicable loan limits and un-
21 derwriting standards of the Federal National
22 Mortgage Association or the Federal Home
23 Loan Mortgage Corporation at the time of
24 origination.

1 【“(B) NON-CONFORMING RESIDENTIAL
2 MORTGAGE LOAN.—A fully disbursed, whole
3 first mortgage loan on improved residential
4 property that does not meet conforming loan
5 limits or conforming underwriting standards,
6 including jumbo mortgage loans and mortgage
7 loans underwritten to alternative or expanded
8 documentation standards, if such loan meets
9 the underwriting and credit quality standards
10 established by the acquiring Bank and approved
11 by the Agency as consistent with safe and
12 sound operation.】

13 “(C) GOVERNMENT-INSURED OR GOVERN-
14 MENT-GUARANTEED RESIDENTIAL MORTGAGE
15 LOAN.—A mortgage loan insured by the Fed-
16 eral Housing Administration, guaranteed by the
17 Department of Veterans Affairs, or insured or
18 guaranteed under any other program of the
19 United States Government.

20 “(D) MULTI-FAMILY MORTGAGE LOAN.—A
21 mortgage loan secured by residential property
22 containing five or more dwelling units, subject
23 to underwriting and credit quality standards es-
24 tablished by the Agency by regulation.

1 “(E) ADDITIONAL CATEGORIES.—Such
2 other mortgage products as the Agency may
3 designate by regulation as eligible mortgage
4 loans pursuant to subsection (d)(2).

5 “(6) PARTICIPATING FINANCIAL INSTITUTION;
6 PFI.—The terms ‘participating financial institution’
7 and ‘PFI’ mean a member from which a Bank ac-
8 quires an acquired mortgage asset pursuant to this
9 section.

10 “(b) AUTHORITY TO ACQUIRE MORTGAGE ASSETS
11 FROM MEMBERS.—

12 “(1) GENERAL AUTHORITY.—Each Bank is au-
13 thorized to purchase and acquire eligible mortgage
14 loans from the Bank’s members. This authority is a
15 freestanding statutory power of each Bank, inde-
16 pendent of and in addition to the authority to make
17 advances under section 10(a). No Bank shall be re-
18 quired to condition the acquisition of an eligible
19 mortgage loan on such loan’s status as eligible col-
20 lateral for an advance under section 10(a)(3).

21 【“(2) INCIDENTAL AUTHORITIES.—In connec-
22 tion with the authority granted under this sub-
23 section, each Bank is authorized to do all things
24 necessary and incidental to the management of ac-
25 quired mortgage assets, including—】

1 【“(A) entering into purchase and sale
2 agreements, master commitment agreements,
3 and other contractual arrangements with
4 PFIs;】

5 【“(B) retaining or engaging servicers for
6 acquired mortgage assets;】

7 【“(C) selling, participating, securitizing, or
8 otherwise transferring AMA loans or interests
9 therein to any counterparty through processes
10 the Bank determines appropriate, subject to the
11 requirements of subsection (f);】

12 【“(D) issuing and guaranteeing mortgage-
13 backed securities backed by AMA loans, to the
14 extent consistent with Agency regulations and
15 safe and sound operation;】

16 【“(E) entering into derivatives, hedges,
17 and other financial instruments to manage in-
18 terest rate risk, prepayment risk, and other
19 market risks associated with acquired mortgage
20 assets; and】

21 【“(F) taking any other action the Bank
22 determines is reasonably necessary or appro-
23 priate to carry out the purposes of this section
24 in a safe and sound manner.】

1 “(3) MEMBER-SOURCED ACQUISITIONS.—A
2 Bank may acquire eligible mortgage loans directly
3 from a member or from an affiliate of a member act-
4 ing on the member’s behalf, under terms and condi-
5 tions established by the Bank in accordance with
6 this section and applicable Agency regulations.

7 “(4) NO ELIGIBLE COLLATERAL CONDITION.—
8 Notwithstanding any other provision of this Act or
9 any regulation promulgated thereunder, the acquisi-
10 tion of an eligible mortgage loan pursuant to this
11 section shall not be conditioned upon, and shall not
12 require, that such loan constitute eligible collateral
13 for an advance under section 10(a)(3). The eligible
14 collateral requirements of section 10(a)(3) shall
15 apply exclusively to advances made under section
16 10(a) and shall have no application to acquisitions
17 made under this section.

18 “(c) CREDIT RISK MANAGEMENT.—

19 “(1) BANK DISCRETION.—Each Bank shall es-
20 tablish and maintain a credit risk management
21 strategy for the Bank’s AMA programs that the
22 Bank determines, in the Bank’s sound judgment and
23 in accordance with safety and soundness principles,
24 is appropriate to protect the Bank from credit losses
25 on acquired mortgage assets. No Bank shall be re-

1 quired to employ any single form of credit enhance-
2 ment and each Bank shall have the flexibility to se-
3 lect, combine, or modify the techniques described in
4 subsection (a)(4) as the Bank determines appro-
5 priate, consistent with the safety and soundness
6 standards established by the Agency under para-
7 graph (3).

8 “(2) PORTFOLIO-LEVEL ASSESSMENT PER-
9 MITTED.—A Bank may assess the adequacy of the
10 Bank’s credit risk management strategy on a port-
11 folio basis, a program basis, a pool basis, or any
12 other basis the Bank determines is appropriate and
13 consistent with safety and soundness. No Bank shall
14 be required to assess or require credit enhancement
15 on an individual loan-by-loan or individual pool-con-
16 tract basis as a condition of acquiring eligible mort-
17 gage loans under this section.

18 “(3) AGENCY SAFETY AND SOUNDNESS STAND-
19 ARDS.—The Agency shall establish by regulation
20 minimum safety and soundness standards applicable
21 to Bank credit risk management strategies under
22 this section. Such standards shall—

23 “(A) be grounded in the Agency’s safety
24 and soundness responsibilities under the Fed-
25 eral Housing Enterprises Financial Safety and

1 Soundness Act of 1992 (12 U.S.C. 4501 et
2 seq.);

3 “(B) be established exclusively by rule;

4 “(C) preserve each Bank’s discretion in se-
5 lecting among and combining the credit risk
6 management techniques described in subsection
7 (a)(4);

8 “(D) not prescribe a single method of cred-
9 it enhancement applicable uniformly to all AMA
10 programs or all acquired mortgage assets; and

11 “(E) be calibrated to distinguish between
12 the risk profiles of AMA-held to maturity and
13 AMA-held for sale, as further described in sub-
14 section (f).

15 “(4) EXAMINATION AND SUPERVISION.—The
16 Agency shall evaluate each Bank’s credit risk man-
17 agement strategy through the examination process.
18 Any finding that a Bank’s credit risk management
19 strategy is deficient shall be communicated to the
20 Bank in writing, shall identify the specific safety
21 and soundness basis for the deficiency finding, and
22 shall afford the Bank a reasonable opportunity to re-
23 mediate prior to any supervisory action.

24 “(d) ELIGIBLE MORTGAGE PRODUCTS; EXPANSION
25 OF UNIVERSE.—

1 “(1) MINIMUM UNIVERSE.—The categories of
2 eligible mortgage loans set forth in subsection (a)(5)
3 shall constitute the minimum universe of mortgage
4 products available for acquisition under this section.

5 “(2) AGENCY EXPANSION AUTHORITY.—The
6 Agency may, by rule, expand the categories of eligi-
7 ble mortgage loans to include additional mortgage
8 products that—

9 “(A) are generated by the lending activities
10 of Bank members;

11 “(B) are consistent with the housing fi-
12 nance or community development mission of the
13 Banks; and

14 “(C) can be acquired by a Bank consistent
15 with safe and sound operation.

16 “(3) RISK OVERSIGHT STANDARDS.—For each
17 category of eligible mortgage loan, the Agency shall,
18 by regulation, establish appropriate minimum stand-
19 ards for credit quality, underwriting documentation,
20 and other risk characteristics applicable to Bank ac-
21 quisitions of such loans. Such standards shall—

22 “(A) reflect the distinct risk profiles of
23 conforming residential, non-conforming residen-
24 tial, government-insured or government-guaran-
25 teed, and multi-family loan categories;

1 “(B) not impose standards more restrictive
2 than those applicable to comparable mortgage
3 products acquired by the Federal National
4 Mortgage Association or the Federal Home
5 Loan Mortgage Corporation under their respec-
6 tive charters, except to the extent necessary to
7 address risks specific to Bank AMA programs;
8 and

9 “(C) be subject to periodic review and up-
10 dating by the Agency to reflect developments in
11 mortgage market standards and the origination
12 activities of Bank members.

13 “(4) NO ADVANCE COLLATERAL ELIGIBILITY
14 CONDITION.—No category of mortgage product shall
15 be ineligible for acquisition as an AMA loan under
16 this section solely on the basis that such loan does
17 not constitute eligible collateral for an advance
18 under section 10(a)(3).

19 “(e) REGULATORY STANDARDS AND FHFA OVER-
20 SIGHT.—

21 “(1) AGENCY RULEMAKING AUTHORITY.—The
22 Agency shall promulgate regulations implementing
23 this section, which shall address—

1 “(A) minimum underwriting and docu-
2 mentation standards applicable to eligible mort-
3 gage loans by product category;

4 “(B) minimum standards for Bank credit
5 risk management strategies, as described in
6 subsection (c)(3);

7 “(C) program structure requirements, in-
8 cluding standards for master commitment
9 agreements, servicing arrangements, and rep-
10 resentations and warranties by PFIs;

11 “(D) requirements for each Bank’s inter-
12 nal policies, procedures, and controls relating to
13 AMA programs, including Board-approved risk
14 appetite statements and concentration thresh-
15 olds;

16 “(E) capital, liquidity, and related pruden-
17 tial requirements applicable to acquired mort-
18 gage assets held by Banks;

19 “(F) standards for designating assets as
20 AMA-held to maturity or AMA-held for sale,
21 as further described in subsection (f); and

22 “(G) reporting and disclosure requirements
23 for AMA programs.

24 “(2) SAFETY AND SOUNDNESS AS PRIMARY
25 STANDARD.—In promulgating regulations and exer-

1 cising supervisory authority under this section, the
2 Agency’s primary standard shall be the safety and
3 soundness of the acquiring Bank. The Agency shall
4 not use the Agency’s AMA regulatory authority to
5 restrict or terminate Bank AMA programs on
6 grounds unrelated to an identified, specific safety
7 and soundness concern.

8 “(3) RULEMAKING REQUIRED FOR BINDING RE-
9 QUIREMENTS.—All material policy requirements ap-
10 plicable to Bank AMA programs under this section
11 shall be established by rule.

12 “(4) PERIODIC REVIEW.—Not less frequently
13 than every five years after the effective date of regu-
14 lations promulgated under this section, the Agency
15 shall review such regulations and update them as
16 necessary to reflect developments in mortgage mar-
17 ket practices, the origination activities of Bank
18 members, and the safety and soundness of the
19 Banks.

20 “(f) AMA—HELD TO MATURITY AND AMA—HELD FOR
21 SALE.—

22 “(1) DESIGNATION POLICIES.—Each Bank
23 shall establish policies and procedures, subject to
24 Agency standards under subsection (e), for desig-
25 nating acquired mortgage assets as either AMA—held

1 to maturity or AMA-held for sale at or before the
2 time of acquisition.

3 “(2) AMA-HELD TO MATURITY.—With respect
4 to AMA-held to maturity—

5 “(A) a Bank may acquire eligible mortgage
6 loans for the Bank’s balance sheet and hold
7 such loans to maturity or payoff in amounts the
8 Bank determines to be appropriate, subject to
9 the Bank’s Board-approved risk appetite and
10 consistent with safety and soundness;

11 “(B) AMA-held to maturity loans shall be
12 subject to the credit risk management strategy
13 established by the Bank pursuant to subsection
14 (c); and

15 “(C) no regulatory volume limit shall be
16 imposed on the aggregate amount of AMA-held
17 to maturity loans a Bank may hold, except as
18 may be established by the Agency, by rule,
19 based on a specific, identified safety and sound-
20 ness concern.

21 “(3) AMA-HELD FOR SALE.—With respect to
22 AMA-held for sale—

23 “(A) a Bank may acquire eligible mortgage
24 loans with the intent to sell, securitize, transfer
25 via participation, or otherwise dispose of such

1 loans through processes the Bank deems appro-
2 priate, including whole loan sales, mortgage-
3 backed security issuance, loan participation
4 transactions, credit risk transfer transactions,
5 and other capital markets executions;

6 “(B) AMA-held for sale loans shall be sub-
7 ject to a credit risk management strategy that
8 addresses the Bank’s credit risk exposure dur-
9 ing the period between acquisition and final dis-
10 position, which shall reflect the periodic nature
11 of the Bank’s credit exposure on held-for-sale
12 assets and may include any of the techniques
13 described in subsection (a)(4);

14 “(C) the Agency shall establish, by regula-
15 tion, safety and soundness standards for credit
16 risk management strategies applicable specifi-
17 cally to AMA-held for sale, which shall be cali-
18 brated to the distinct risk profile of loans held
19 pending disposition rather than loans held to
20 maturity; and

21 “(D) a Bank may sell AMA-held for sale
22 loans or interests therein to any counterparty
23 the Bank determines to be appropriate, includ-
24 ing the Federal National Mortgage Association,
25 the Federal Home Loan Mortgage Corporation,

1 the Government National Mortgage Association,
2 private secondary market investors, or other
3 purchasers, under terms and through processes
4 established by the Bank consistent with this
5 section and applicable Agency regulations.

6 “(g) HOUSING GOALS.—

7 “(1) IN GENERAL.—For purposes of the hous-
8 ing goals applicable to Banks under section 10C and
9 implementing regulations (12 CFR Part 1281), the
10 rules set forth in paragraphs (2) through (5) shall
11 apply to acquired mortgage assets.

12 “(2) AMA—HELD FOR SALE AND AMA—HELD TO
13 MATURITY LOANS.—Any AMA loan, whether AMA—
14 held to maturity or AMA—held for sale, shall be eli-
15 gible for housing goals credit.

16 “(3) AMA IN PARTICIPATION FORM.—Housing
17 goals credit shall be available for AMA—held to ma-
18 turity whether held in whole-loan form or other in-
19 strument representing an interest in such loans, in-
20 cluding participation certificates.

21 “(4) ATTRIBUTION TO ORIGINATING BANK.—
22 Housing goals credit for an AMA—held for sale loan
23 shall be attributed to the Bank whose member origi-
24 nated the loan (referred to in this subsection as the
25 ‘originating PFI’s Bank’), regardless of which Bank

1 purchase the AMA asset at the time of measurement
2 for housing goals purposes.

3 “(5) GOVERNMENT-INSURED LOANS.—Housing
4 goals credit shall be available for government-in-
5 sured or government-guaranteed AMA loans ac-
6 quired from any PFI member, without restriction
7 based on the asset size, classification, or category of
8 the originating PFI. The limitation of housing goals
9 credit for government-backed AMA loans to loans
10 originated by small or community-based members is
11 hereby superseded.

12 “(6) INCOME LIMITATIONS.—Housing goals
13 credit shall be available for any AMA loan purchased
14 where the income of the borrower at origination does
15 not exceed 120 percent of the area median income
16 for the area in which the mortgaged property is lo-
17 cated.

18 “(7) NO DISINCENTIVE FOR UNDERSERVED
19 COMMUNITY LOANS.—The Agency shall administer
20 the housing goals framework in a manner that does
21 not create a disincentive for the origination or acqui-
22 sition of AMA loans to low- and moderate-income
23 borrowers or in underserved communities, including
24 by adjusting or waiving any credit enhancement re-

1 quirements that impose heightened burdens on hous-
2 ing goals-qualifying loans under subsection (c).

3 “(8) SIZE OF MEMBER.—Housing goals credit
4 for an acquired mortgage asset shall not be condi-
5 tioned on, and shall not be reduced or denied based
6 on, the asset size, classification, regulatory category,
7 or charter type of the member that originated or
8 sold the loan. Housing goals credit shall be available
9 for AMA loans originated by members of any asset
10 size, whether or not the originating member is clas-
11 sified as a community financial institution, a small
12 institution, or any other size-based category under
13 applicable law or regulation.”.

14 **SEC. 4. CONFORMING AMENDMENT TO ADVANCES COLLAT-**
15 **ERAL PROVISION.**

16 Section 10(a)(3) of the Federal Home Loan Bank
17 Act (12 U.S.C. 1430(a)(3)) is amended by adding at the
18 end the following new subparagraph:

19 “(F) NO APPLICATION TO ACQUIRED
20 MORTGAGE ASSETS.—Nothing in this paragraph
21 shall be construed to require that a mortgage
22 loan acquired by a Bank pursuant to section
23 10A constitute eligible collateral for an advance
24 under this section, and no Bank shall be re-
25 quired to condition the acquisition of a mort-

1 gage loan under section 10A on such loan's eli-
2 gibility as collateral for advances under this
3 paragraph.”.

4 **SEC. 5. CONFORMING AMENDMENT TO INCIDENTAL POW-**
5 **ERS PROVISION.**

6 Section 11(a) of the Federal Home Loan Bank Act
7 (12 U.S.C. 1431(a)) is amended by striking the period at
8 the end and inserting the following: “, except that the au-
9 thority of each Bank to purchase, hold, sell, securitize, and
10 otherwise deal in mortgage assets pursuant to section 10A
11 is a freestanding statutory power of the Bank and shall
12 not be interpreted as an activity authorized solely as inci-
13 dental to the Banks’ express advance-making authority.
14 Nothing in the previous sentence shall limit the exercise
15 of authority under section 10A”.

16 **SEC. 6. AMENDMENT TO HOUSING GOALS STATUTE.**

17 Section 10C of the Federal Home Loan Bank Act
18 (12 U.S.C. 1430c) is amended by adding at the end the
19 following new subsection:

20 “(f) **ACQUIRED MORTGAGE ASSET HOUSING GOALS**
21 **STANDARDS.—**

22 “(1) **IN GENERAL.—**In establishing and admin-
23 istering housing goals under this section, the Direc-
24 tor shall apply the standards and requirements set
25 forth in section 10A(g) with respect to—

1 “(A) the eligibility of acquired mortgage
2 assets for housing goals credit;

3 “(B) the form in which such assets may be
4 held for purposes of receiving such credit;

5 “(C) the attribution of such credit to the
6 originating member’s Bank;

7 “(D) the availability of housing goals cred-
8 it for AMA loans serving households with in-
9 comes up to 120 percent of area median in-
10 come, as provided in section 10A(g)(7); and

11 “(E) the removal of restrictions on housing
12 goals credit based on the asset size or classifica-
13 tion of the originating participating financial in-
14 stitution, as provided in section 10A(g)(8).

15 “(2) RULEMAKING REQUIRED.—Not later than
16 12 months after the date of enactment of this sub-
17 section, the Director shall, by rule, amend the regu-
18 lations governing Bank housing goals (12 CFR Part
19 1281, or successor regulations) to implement the re-
20 quirements of section 10A(g), including the ex-
21 panded AMI threshold under section 10A(g)(7) and
22 the removal of PFI size restrictions under section
23 10A(g)(8).

24 “(3) DEFINITIONS.—In this subsection, the
25 terms ‘AMA’, ‘acquired mortgage asset’, ‘partici-

1 pating financial institution’, and ‘PFI’ have the
2 meaning given those terms, respectively, in section
3 10A(a).”.

4 **SEC. 7. AGENCY RULEMAKING TIMELINE.**

5 (a) INITIAL REGULATIONS.—Not later than 24
6 months after the date of enactment of this Act, the Fed-
7 eral Housing Finance Agency shall promulgate final regu-
8 lations implementing section 10A of the Federal Home
9 Loan Bank Act, as added by section 3 of this Act, includ-
10 ing—

11 (1) standards for eligible mortgage loans by
12 product category;

13 (2) standards for Bank credit risk management
14 strategies;

15 (3) standards distinguishing AMA-held to ma-
16 turity from AMA-held for sale;

17 (4) capital, liquidity, and related prudential re-
18 quirements; and

19 (5) amended housing goals regulations pursuant
20 to section 10A(g) of the Federal Home Loan Bank
21 Act and section 6 of this Act.

22 (b) INTERIM OPERATIONS.—Pending the effective
23 date of final regulations under subsection (a), each Fed-
24 eral Home Loan Bank may continue to operate existing
25 AMA programs under applicable regulations in effect as

1 of the date of enactment of this Act (12 CFR Part 1268
2 and 12 CFR Part 1281). Nothing in this Act shall be con-
3 strued to require any Bank to terminate or modify an ex-
4 isting AMA program during the interim period.

5 (c) DEFINITIONS.—In this section, the terms
6 “AMA”, “AMA–held for sale”, “AMA–held to maturity”,
7 “credit risk management strategies”, and “eligible mort-
8 gage loan” have the meaning given those terms, respec-
9 tively, in section 10A(a) of the Federal Home Loan Bank
10 Act.

11 **SEC. 8. SAVINGS CLAUSE.**

12 Nothing in this Act or the amendments made by this
13 Act shall—

14 (1) limit the authority of any Federal Home
15 Loan Bank to make advances to members under sec-
16 tion 10(a) of the Federal Home Loan Bank Act (12
17 U.S.C. 1430(a));

18 (2) limit the authority of the Federal Housing
19 Finance Agency to supervise and examine Banks for
20 compliance with the Federal Home Loan Bank Act
21 and applicable regulations pursuant to the Federal
22 Home Loan Bank Act and the Federal Housing En-
23 terprises Financial Safety and Soundness Act of
24 1992 (12 U.S.C. 4501 et seq.);

1 (3) require any Bank to establish or operate an
2 AMA program under section 10A of the Federal
3 Home Loan Bank Act; or

4 (4) affect the obligations of Banks under the
5 subsection (g) or (i) of section 10 of the Federal
6 Home Loan Bank Act or any other provision of the
7 Federal Home Loan Bank Act not otherwise amend-
8 ed by this Act.

9 **SEC. 9. EFFECTIVE DATE.**

10 This amendments made by this Act shall take effect
11 on the earlier of—

12 (1) the effective date of final regulations pro-
13 mulgated pursuant to section 7(a); or

14 (2) the date that is 24 months after the date
15 of enactment of this Act.