

AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 4346
OFFERED BY MR. NUNN OF IOWA

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Preventing the Escalation of Armed Conflict in Europe Act of 2025” or the
3
4 “PEACE Act of 2025”.

5 SEC. 2. FINDINGS.

6 Congress finds the following:

7 (1) During the night of March 6-7, 2025, only
8 one week after the President called for peace between Russia and Ukraine, the Russian military
9 bombarded Ukrainian energy infrastructure and civilian residences.
10
11

12 (2) DTEK, a Ukrainian gas producer, noted
13 that the assault represented the sixth Russian attack
14 on its Odesa facilities in just the preceding two and
15 a half weeks.

16 (3) On March 7, 2025, the President published
17 the following statement: “Based on the fact that
18 Russia is absolutely ‘pounding’ Ukraine on the bat-

1 tlefield right now, I am strongly considering large
2 scale Banking Sanctions, Sanctions, and Tariffs on
3 Russia until a Cease Fire and FINAL SETTLE-
4 MENT AGREEMENT ON PEACE IS REACHED.
5 To Russia and Ukraine, get to the table right now,
6 before it is too late.”.

7 (4) Despite the President’s calls for a peace set-
8 tlement, Russia has continued to assault Ukraine,
9 including an April 4 missile attack on Kryvyi Rih
10 that killed 20 people and an April 13 strike on
11 Sumy resulting in 35 deaths.

12 (5) On May 25, 2025, Russia launched its larg-
13 est aerial attack of the war, deploying hundreds of
14 drones and ballistic missiles throughout Ukrainian
15 territory.

16 (6) On May 27, 2025, the President posted on
17 social media with reference to Russian leader Vladi-
18 mir Putin: “He’s playing with fire!”.

19 (7) Hours after a July 3, 2025 call between the
20 President and Putin, Russia carried out its largest-
21 yet aerial assault of the war against Kyiv. Less than
22 one week later, following remarks by the President
23 at a Cabinet meeting criticizing Putin, Russia
24 launched an even more expansive drone strike
25 against Ukrainian targets.

1 (8) On July 14, 2025, the President reiterated
2 his displeasure with Putin and Moscow’s obstruction
3 of the peace process. “I speak to [Putin] a lot about
4 getting this thing done,” said the President while
5 announcing new weapons deliveries for Ukraine.
6 “And I always hang up and say, ‘Well, that was a
7 nice phone call’. And then missiles are launched into
8 Kyiv or some other city.” The President continued,
9 “Ultimately talk doesn’t talk. It’s got to be action.
10 It’s got to be results.”.

11 **SEC. 3. SANCTIONS WITH RESPECT TO THE RUSSIAN FED-**
12 **ERATION.**

13 (a) IN GENERAL.—Not later than 180 days after the
14 date of the enactment of this Act, the Secretary of the
15 Treasury shall prescribe regulations to prohibit, or impose
16 strict conditions on, the opening or maintaining in the
17 United States of a correspondent account or a payable-
18 through account by a foreign financial institution that
19 knowingly provides significant financial services to—

20 (1) any foreign person designated for the im-
21 position of sanctions with respect to the Russian Fed-
22 eration under—

23 (A) Executive Order 14024; or

1 (B) title II of the Countering America's
2 Adversaries through Sanctions Act (Public Law
3 115–44) or an amendment made by that title;

4 (2) a foreign financial institution subject to the
5 prohibitions of Directive 2 under Executive Order
6 14024;

7 (3) an entity listed in Annex 1 of Directive 3
8 under Executive Order 14024; or

9 (4) any foreign person that the Secretary finds
10 operates in the energy sector of the Russian Federa-
11 tion.

12 (b) PENALTIES.—

13 (1) CIVIL PENALTY.—A person who violates, at-
14 tempts to violate, conspires to violate, or causes a
15 violation of regulations prescribed under this sub-
16 section shall be subject to a civil penalty in an
17 amount not to exceed the greater of—

18 (A) \$377,700; or

19 (B) an amount that is twice the amount of
20 the transaction that is the basis of the violation
21 with respect to which the penalty is imposed.

22 (2) CRIMINAL PENALTY.—A person who will-
23 fully commits, willfully attempts to commit, or will-
24 fully conspires to commit, or aids or abets in the
25 commission of, a violation of regulations prescribed

1 under this subsection shall, upon conviction, be fined
2 not more than \$1,000,000, or if a natural person,
3 may be imprisoned for not more than 20 years, or
4 both.

5 **SEC. 4. DETERMINATION REQUIRED.**

6 Not later than 90 days after the date of enactment
7 of this Act, the Secretary of the Treasury shall submit
8 a report to the Committee on Financial Services of the
9 House of Representatives and the Committee on Banking,
10 Housing, and Urban Affairs of the Senate determining
11 whether the following are foreign persons described under
12 section 3(a)(4):

13 (1) Gazprom.

14 (2) Rosneft.

15 (3) Lukoil.

16 **SEC. 5. WAIVER.**

17 With respect to a foreign financial institution, the
18 President may waive the requirements of section 3(a) for
19 not more than 180 days at a time upon reporting to Con-
20 gress that—

21 (1) the waiver advances the objective of resolv-
22 ing the national emergency described in the Execu-
23 tive Order listed under section 3(a)(1); or

24 (2) the waiver is important to the national in-
25 terest of the United States, provided that the Presi-

1 dent includes a detailed explanation of the reasons
2 therefor.

3 **SEC. 6. TRANSFER OF CERTAIN RUSSIAN ASSETS HELD BY**
4 **UNITED STATES FINANCIAL INSTITUTIONS.**

5 (a) TRANSFER FROM UNITED STATES FINANCIAL
6 INSTITUTIONS.—

7 (1) IN GENERAL.—Not later than 90 days fol-
8 lowing the date of the enactment of this Act, the
9 Secretary of the Treasury shall—

10 (A) seize, confiscate, transfer, or vest any
11 covered Russian resources, in whole or in part,
12 and including any interest or interests in such
13 assets, held by a United States financial institu-
14 tion; and

15 (B) deposit the resulting funds into the
16 Ukraine Support Fund established under sub-
17 section 104(d) of the REPO for Ukrainians Act
18 (22 U.S.C. 9521 note), which may be used for
19 the purposes specified in section 104(f) of such
20 Act or for the purchase of defense articles for
21 the Government of Ukraine.

22 (2) AUTHORITIES.—The Secretary of the
23 Treasury shall have the same authority under this
24 subsection with respect to covered Russian resources
25 as are provided to the President under section

1 104(b) of the REPO for Ukrainians Act (22 U.S.C.
2 9521 note) with respect to Russian aggressor state
3 sovereign assets.

4 (b) WAIVER.—The President may waive the require-
5 ments of subsection (a) for up to 180 days at a time, for
6 a cumulative period not to exceed 1 year, upon reporting
7 to Congress in writing that—

8 (1) the Government of the Russian Federation
9 is taking meaningful steps to cease its destabilizing
10 activities with respect to the sovereignty and terri-
11 torial integrity of Ukraine; or

12 (2) the waiver is important to the national in-
13 terest of the United States.

14 (c) DEFINITIONS.—In this section:

15 (1) COVERED RUSSIAN RESOURCES.—The term
16 “covered Russian resources” means funds and other
17 property of the Central Bank of the Russian Federa-
18 tion, the Russian National Wealth Fund, or the
19 Ministry of Finance of the Russian Federation
20 that—

21 (A) are included in a report pursuant to—

22 (i) directive 4 of Executive Order
23 14024; or

1 (ii) section 104(a) of the REPO for
2 Ukrainians Act (22 U.S.C. 9521 note);
3 and
4 (B) are located in the United States.

5 (2) UNITED STATES FINANCIAL INSTITUTION.—

6 The term “United States financial institution”
7 means—

8 (A) a financial institution specified in sub-
9 paragraph (A), (B), (C), (D), (E), (F), (G),
10 (H), (I), (J), (M), or (AA) section 5312(a)(2)
11 of title 31, United States Code, as amended by
12 the William M. (Mac) Thornberry National De-
13 fense Authorization Act for Fiscal Year 2021;
14 and

15 (B) such other persons or entities as the
16 Secretary of the Treasury determines appro-
17 priate.

18 **SEC. 7. TERMINATION.**

19 This Act shall have no force or effect on the earlier
20 of—

21 (1) 30 days after the date that the President
22 reports to Congress that the Russian Federation has
23 ceased destabilizing activities with respect to the sov-
24 ereignty and territorial integrity of Ukraine; or

- 1 (2) the date that is 5 years after the date of the
- 2 enactment of this Act.

