
PROVIDING FOR CONSIDERATION OF THE BILL (H.R. 7148) MAKING FURTHER CONSOLIDATED APPROPRIATIONS FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 2026, AND FOR OTHER PURPOSES; PROVIDING FOR CONSIDERATION OF THE BILL (H.R. 7147) MAKING FURTHER CONSOLIDATED APPROPRIATIONS FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 2026, AND FOR OTHER PURPOSES; AND FOR OTHER PURPOSES.

January 22, 2026.—Referred to the House Calendar and ordered to be printed.

MS. FOXX, from the Committee on Rules, submitted the following

R E P O R T

[To accompany H. Res. __]

The Committee on Rules, having had under consideration House Resolution ___, by a record vote of 9 to 4, report the same to the House with the recommendation that the resolution be adopted.

SUMMARY OF PROVISIONS OF THE RESOLUTION

The resolution provides for consideration of H.R. 7148, the Consolidated Appropriations Act, 2026, under a structured rule. The resolution waives all points of order against consideration of the bill. The resolution provides one hour of general debate equally divided and controlled by the chair and ranking minority member of the Committee on Appropriations or their respective designees. The resolution provides that the amendment printed in part A of the report shall be considered as adopted and the bill, as amended, shall be considered as read. The resolution waives all points of order against provisions in the bill, as amended. The resolution makes in order only the further amendments printed in part B of the report. Each such further amendment shall be considered only in the order printed in the report, may be offered only by a Member designated in the report, shall be considered as read, shall be debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and

shall not be subject to a demand for division of the question. All points of order against the amendments printed in part B of the report are waived. The resolution provides for one motion to recommit. The resolution further provides for consideration of H.R. 7147, the Department of Homeland Security Appropriations Act, 2026, under a closed rule. The resolution waives all points of order against consideration of the bill. The resolution provides that the bill shall be considered as read. The resolution waives all points of order against provisions in the bill. The resolution provides one hour of general debate equally divided and controlled by the chair and ranking minority member of the Committee on Appropriations or their respective designees. The resolution provides for one motion to recommit. The resolution further provides that the chair of the Committee on Appropriations may insert in the Congressional Record not later than January 23, 2026, such material as he may deem explanatory of H.R. 7148 and H.R. 7147. The resolution further provides that the Clerk shall not transmit to the Senate a message that the House has passed H.R. 7148 until H.R. 7147 is passed by the House. The resolution further provides that in the engrossment of H.R. 7148, the Clerk shall add the text of Divisions A, B, and C of H.R. 7006, as passed by the House, as new matter to follow Division D of H.R. 7148, redesignated as Divisions E, F, and G, respectively; add the text of titles I through V of H.R. 7147, as passed by the House, as new matter designated as Division H, to follow the text added pursuant to subsection (a); redesignate Divisions E and F of H.R. 7148 as Divisions I and J, respectively; assign appropriate designations to provisions within the engrossment; conform cross-references and provisions for short titles within the engrossment; and be authorized to make technical corrections, to include corrections in spelling, punctuation, page and line numbering, section numbering, and insertion of appropriate headings. The resolution further provides that House Resolution 375, amended by the amendments printed in part C of the report, is hereby adopted.

EXPLANATION OF WAIVERS

The waiver of all points of order against consideration of H.R. 7148 includes:

- Clause 10 of rule XXI, which prohibits consideration of a measure if it has the net effect of increasing mandatory spending over the current, five-year, or ten-year period.
- Clause 11 of rule XXI, which prohibits consideration of a bill or joint resolution which has not been reported by a committee until such measure has been available to Members, Delegates, and the Resident Commissioner for 72 hours.
- Clause 12 of rule XXI, which prohibits consideration of a bill or joint resolution pursuant to a special order of business reported by the Committee on Rules that has not been reported by a committee.
- Section 3(b) of H. Res. 5, which requires the Spending Reduction Account in a general appropriation bill to include either a recitation of the amount by which an applicable allocation of new budget authority under section 302(b) of the Congressional Budget Act of 1974 exceeds the amount of new budget authority proposed by the bill or if no such allocation is in effect, “\$0”.

Although the resolution waives all points of order against provisions in H.R. 7148, as amended, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

Although the resolution waives all points of order against the amendments printed in part B of the report, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

The waiver of all points of order against consideration of H.R. 7147 includes:

- Clause 11 of rule XXI, which prohibits consideration of a bill or joint resolution which has not been reported by a committee until such measure has been available to Members, Delegates, and the Resident Commissioner for 72 hours.
- Clause 12 of rule XXI, which prohibits consideration of a bill or joint resolution pursuant to a special order of business reported by the Committee on Rules that has not been reported by a committee.
- Section 3(b) of H. Res. 5, which requires the Spending Reduction Account in a general appropriation bill to include either a recitation of the amount by which an applicable allocation of new budget authority under section 302(b) of the Congressional Budget Act of 1974 exceeds the amount of new budget authority proposed by the bill or if no such allocation is in effect, “\$0”.

Although the resolution waives all points of order against provisions in H.R. 7147, the Committee is not aware of any points of order. The waiver is prophylactic in nature.

COMMITTEE VOTES

The results of each record vote on an amendment or motion to report, together with the names of those voting for and against, are printed below:

Rules Committee Record Vote No. 241

Motion by Mr. McGovern to make in order amendment #3 to H.R. 7148, offered by Representative Keating, which would prohibit funds from being used to invade NATO countries or NATO-protected territory, and prohibit an officer or employee of the United States from taking action to invade NATO countries or NATO-protected territory. Defeated: 4–9

Majority Members	Vote	Minority Members	Vote
Mrs. Fischbach.....	Nay	Mr. McGovern.....	Yea
Mr. Norman.....	Nay	Ms. Scanlon.....	Yea
Mr. Roy.....	Nay	Mr. Neguse.....	Yea
Mrs. Houchin.....	Nay	Ms. Leger Fernández.....	Yea
Mr. Langworthy.....	Nay		
Mr. Austin Scott.....	Nay		
Mr. Griffith.....	Nay		
Mr. Jack.....	Nay		
Ms. Foxx, Chairwoman.....	Nay		

Rules Committee Record Vote No. 242

Motion by Mr. McGovern to make in order amendment #69 to H.R. 7148, offered by Representative Meeks of New York, which would prohibit the use of funds made available by this Act for non-defensive use of military force without specific statutory authorization or a declaration of war. Defeated: 4–9

Majority Members	Vote	Minority Members	Vote
Mrs. Fischbach.....	Nay	Mr. McGovern.....	Yea
Mr. Norman.....	Nay	Ms. Scanlon.....	Yea
Mr. Roy.....	Nay	Mr. Neguse.....	Yea
Mrs. Houchin.....	Nay	Ms. Leger Fernández.....	Yea
Mr. Langworthy.....	Nay		
Mr. Austin Scott.....	Nay		
Mr. Griffith.....	Nay		
Mr. Jack.....	Nay		
Ms. Foxx, Chairwoman.....	Nay		

Rules Committee Record Vote No. 243

Motion by Mr. McGovern to make in order and provide the appropriate waivers for amendments #2, 4, 6 through 21, 24 through 30, 33, 35, 36, 40, 41, 42, 44, 45, 47 through 50, 52 through 58, 60 through 63, 66, and 69 through 71, offered by dozens of Democratic Members, to H.R. 7147, which would collectively rein in the Department of Homeland Security and ICE. Defeated: 4–9

Majority Members	Vote	Minority Members	Vote
Mrs. Fischbach.....	Nay	Mr. McGovern.....	Yea
Mr. Norman.....	Nay	Ms. Scanlon.....	Yea
Mr. Roy.....	Nay	Mr. Neguse.....	Yea
Mrs. Houchin.....	Nay	Ms. Leger Fernández.....	Yea
Mr. Langworthy.....	Nay		
Mr. Austin Scott.....	Nay		
Mr. Griffith.....	Nay		
Mr. Jack.....	Nay		
Ms. Foxx, Chairwoman.....	Nay		

Rules Committee Record Vote No. 244

Motion by Ms. Scanlon to make in order amendment #58 to H.R. 7148, offered by myself, which would remove \$70 million from the HHS Office of the Secretary and redirect it to the Low Income Home Energy Assistance Program (LIHEAP). Defeated: 4–9

Majority Members	Vote	Minority Members	Vote
Mrs. Fischbach.....	Nay	Mr. McGovern.....	Yea
Mr. Norman.....	Nay	Ms. Scanlon.....	Yea
Mr. Roy.....	Nay	Mr. Neguse.....	Yea
Mrs. Houchin.....	Nay	Ms. Leger Fernández.....	Yea
Mr. Langworthy.....	Nay		
Mr. Austin Scott.....	Nay		
Mr. Griffith.....	Nay		
Mr. Jack.....	Nay		
Ms. Foxx, Chairwoman.....	Nay		

Rules Committee Record Vote No. 245

Motion by Ms. Scanlon to make in order amendment #28 to H.R. 7148, offered by Representative Bacon, which would provide \$100 million dollars for the Public Telecommunications, Facilities, Planning, and Construction program. The amendment would move that program from the Department of Commerce to the Department of Health and Human Services and enable local public media stations to apply for grants under the program for the maintenance and construction of public telecommunications. Defeated: 4–9

Majority Members	Vote	Minority Members	Vote
Mrs. Fischbach.....	Nay	Mr. McGovern.....	Yea
Mr. Norman.....	Nay	Ms. Scanlon.....	Yea
Mr. Roy.....	Nay	Mr. Neguse.....	Yea
Mrs. Houchin.....	Nay	Ms. Leger Fernández.....	Yea
Mr. Langworthy.....	Nay		
Mr. Austin Scott.....	Nay		
Mr. Griffith.....	Nay		
Mr. Jack.....	Nay		
Ms. Foxx, Chairwoman.....	Nay		

Rules Committee Record Vote No. 246

Motion by Ms. Leger Fernández make in order amendment #52 to H.R. 7147, offered by Representative Leger Fernández, which would increase and decrease U.S. Immigration and Customs Enforcement Operations and Support to support providing compensation for U.S. citizens who were wrongfully arrested and detained by DHS agents. Defeated: 4–9

Majority Members	Vote	Minority Members	Vote
Mrs. Fischbach.....	Nay	Mr. McGovern.....	Yea
Mr. Norman.....	Nay	Ms. Scanlon.....	Yea
Mr. Roy.....	Nay	Mr. Neguse.....	Yea
Mrs. Houchin.....	Nay	Ms. Leger Fernández.....	Yea
Mr. Langworthy.....	Nay		
Mr. Austin Scott.....	Nay		
Mr. Griffith.....	Nay		
Mr. Jack.....	Nay		
Ms. Foxx, Chairwoman.....	Nay		

Rules Committee Record Vote No. 247

Motion by Mr. Griffith to report the rule. Adopted: 9–4

Majority Members	Vote	Minority Members	Vote
Mrs. Fischbach.....	Yea	Mr. McGovern.....	Nay
Mr. Norman.....	Yea	Ms. Scanlon.....	Nay
Mr. Roy.....	Yea	Mr. Neguse.....	Nay
Mrs. Houchin.....	Yea	Ms. Leger Fernández.....	Nay
Mr. Langworthy.....	Yea		
Mr. Austin Scott.....	Yea		
Mr. Griffith.....	Yea		
Mr. Jack.....	Yea		
Ms. Foxx, Chairwoman.....	Yea		

**SUMMARY OF THE AMENDMENT TO H.R. 7148 IN PART A
CONSIDERED AS ADOPTED**

1. Cole (OK): Makes technical and conforming changes to the legislation.

**SUMMARY OF THE AMENDMENTS TO H.R. 7148 IN PART B MADE IN
ORDER**

1. Massie (KY), Perry (PA): Prohibits the use of funds made available by this Act to implement section 24220 of the Infrastructure Investment and Jobs Act, including any requirements enabling or supporting vehicle “kill switch” technology. Blocks federal spending for the execution or enforcement of such authorities. (10 minutes)
2. Norman (SC): Prohibits funds for certain community funding projects. (10 minutes)

**SUMMARY OF THE AMENDMENTS TO H. RES. 375 IN PART C
CONSIDERED AS ADOPTED**

1. Establishes a rural domestic energy council.
2. Strikes the preamble.

PART A—TEXT OF AMENDMENT TO H.R. 7148 CONSIDERED AS
ADOPTED

Section 4 in the matter preceding division A is amended by inserting the following new paragraphs:

“The explanatory statement regarding division A of H.R. 7006 of the 119th Congress, the explanatory statement regarding division B of H.R. 7006 of the 119th Congress, and the explanatory statement regarding division C of H.R. 7006 of the 119th Congress, printed in the House section of the Congressional Record on January 14, 2026, and submitted by the chair of the Committee on Appropriations of the House, shall each have the same effect with respect to the allocation of funds and implementation of divisions E, F, and G, respectively, of this Act as if they were each a joint explanatory statement of a committee of conference.”

“The explanatory statement regarding H.R. 7147 of the 119th Congress, printed in the House section of the Congressional Record on or about January 21, 2026, and submitted by the chair of the Committee on Appropriations of the House, shall have the same effect with respect to the allocation of funds and implementation of division H of this Act as if it were a joint explanatory statement of a committee of conference.”

Insert after section 5, in the matter preceding Division A, the following:
SEC. __. PAYMENT TO WIDOWS AND HEIRS OF DECEASED MEMBERS OF CONGRESS.

For payment to Jill Marie LaMalfa, widow of Douglas L. LaMalfa, late a Representative from the State of California, \$174,000.

Page 657, line 6, strike “during” and insert “During”.

Page 659, beginning on line 13, strike “, section 112 of the African Growth and Opportunity Act (19 U.S.C. 3721),”.

Page 659, line 19, after “2466a)”, insert “or section 112 of the African Growth and Opportunity Act (19 U.S.C. 3721)”.

Page 813, line 23, strike “AC” and insert “WTC”.

Page 816, line 6, strike “XXIII” and insert “XXXIII”.

PART B—TEXT OF AMENDMENTS TO H.R. 7148 MADE IN ORDER

1. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE MASSIE OF KENTUCKY OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES

At the end of Title I of Division D, insert the following:

Sec. 195. None of the funds made available by this Act may be used to implement section 24220 of the Infrastructure Investment and Jobs Act (49 U.S.C. 30111 note).

2. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE NORMAN OF SOUTH CAROLINA OR HIS DESIGNEE, DEBATABLE FOR 10 MINUTES

On page 3, line 1 after “Act” insert “, except Community Project Funding/Congressionally Directed Spending as specified in Division B,”

PART C—TEXT OF AMENDMENTS TO H. RES. 375 CONSIDERED AS
ADOPTED

Strike all after the resolving clause and insert –

- (1) Establishes the E-15 Rural Domestic Energy Council (“Council”), appointed by the Speaker of the House, to develop legislative solutions to address the crisis facing our nation’s farmers and refiners.
- (2) Directs the Council to investigate topics including, but not limited to, the sale of Ethanol-15, U.S. refinery capacity, the Renewable Fuel Standard Program, Renewable Identification Numbers, access to markets, and federal regulations that hinder American energy dominance.
- (3) Directs the Council to meet regularly to develop legislative solutions and to submit those solutions to Congress no later than February 15, 2026, with the intent to consider legislation no later than February 25, 2026.

Strike the preamble.