Union Calendar No. ^{117TH CONGRESS} ^{2D SESSION} H.R. 2773

[Report No. 117-]

To amend the Pittman-Robertson Wildlife Restoration Act to make supplemental funds available for management of fish and wildlife species of greatest conservation need as determined by State fish and wildlife agencies, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 22, 2021

Mrs. DINGELL (for herself, Mr. FORTENBERRY, Mr. SIMPSON, Mr. HILL, Miss GONZÁLEZ-COLÓN, Mr. AUSTIN SCOTT of Georgia, Mr. GRIJALVA, Mr. HUFFMAN, Mr. DEFAZIO, and Ms. PINGREE) introduced the following bill; which was referred to the Committee on Natural Resources

February --, 2022

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on April 22, 2021]

A BILL

To amend the Pittman-Robertson Wildlife Restoration Act to make supplemental funds available for management of fish and wildlife species of greatest conservation need as determined by State fish and wildlife agencies, and for other purposes.

1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled, 3 SECTION 1. SHORT TITLE. 4 This Act may be cited as the "Recovering America's" 5 Wildlife Act of 2021". TITLE I—WILDLIFE CONSERVA-6 TION AND RESTORATION 7 8 SEC. 101. WILDLIFE CONSERVATION AND RESTORATION 9 SUBACCOUNT. 10 (a) IN GENERAL.—Section 3 of the Pittman-Robertson Wildlife Restoration Act (16 U.S.C. 669b) is amended in 11 subsection (c)— 12 13 (1) by redesignating paragraphs (2) and (3) as 14 paragraphs (10) and (11); and 15 (2) by striking paragraph (1) and inserting the 16 following: 17 "(1) Establishment of subaccount.— 18 "(A) IN GENERAL.—There is established in 19 the fund a subaccount to be known as the Wild-20 life Conservation and Restoration Subaccount' 21 (referred to in this section as the 'Subaccount'). 22 "(B) AVAILABILITY.—Amounts in the Sub-23 account shall be available without further appro-24 priation, for each fiscal year, for apportionment 25 in accordance with this Act.

"(C) Deposits into subaccount.—Begin-
ning in fiscal year 2022, the Secretary of the
Treasury shall transfer \$1,300,000,000 from the
general fund of the treasury each fiscal year to
the fund for deposit in the Subaccount.
"(2) SUPPLEMENT NOT SUPPLANT.—Amounts
transferred to the Subaccount shall supplement, but
not replace, existing funds available to the States
from—
"(A) the funds distributed pursuant to the
Dingell-Johnson Sport Fish Restoration Act; and
"(B) the fund.
"(3) INNOVATION GRANTS.—
"(A) IN GENERAL.—The Secretary shall dis-
tribute 10 percent of funds apportioned from the
Subaccount through a competitive grant pro-
gram to State fish and wildlife departments, the
District of Columbia fish and wildlife depart-
ment, fish and wildlife departments of terri-
tories, or to regional associations of fish and
wildlife departments (or any group composed of
more than 1 such entity).
"(B) PURPOSE.—Such grants shall be pro-
vided for the purpose of catalyzing innovation of
techniques, tools, strategies, or collaborative part-

1	nerships that accelerate, expand, or replicate ef-
2	fective and measurable recovery efforts for species
3	of greatest conservation need and species listed
4	under the Endangered Species Act of 1973 and
5	the habitats of such species.
6	"(C) REVIEW COMMITTEE.—The Secretary
7	shall appoint a review committee comprised of—
8	"(i) a State Director from each re-
9	gional association of State fish and wildlife
10	departments;
11	"(ii) the head of a department respon-
12	sible for fish and wildlife management in a
13	territory; and
14	"(iii) 4 individuals representing 4 dif-
15	ferent nonprofit organizations each of which
16	is actively participating in carrying out
17	wildlife conservation restoration activities
18	using funds apportioned from the Sub-
19	account.
20	"(D) Support from united states fish
21	AND WILDLIFE SERVICE.—The United States
22	Fish and Wildlife Service shall provide any per-
23	sonnel or administrative support services nec-
24	essary for such Committee to carry out its re-
25	sponsibilities under this Act.

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1	"(E) EVALUATION.—Such committee shall
2	evaluate each proposal submitted under this
3	paragraph and recommend projects for funding,
4	giving preference to solutions that accelerate the
5	recovery of species identified as priorities
6	through regional scientific assessments of species
7	of greatest conservation need.
8	"(F) Special rule before disburse-
9	MENT OF FUNDS FROM SUBACCOUNT.—In any
10	fiscal year that begins before the first disburse-
11	ment of funds from the Subaccount, any non-
12	profit organization that actively participates in
13	carrying out wildlife conservation restoration ac-
14	tivities shall be deemed to fulfill the requirement
15	described in subparagraph (C)(iii).
16	"(4) Use of funds.—Funds apportioned from
17	the Subaccount—
18	"(A) shall be used to implement the Wildlife
19	Conservation Strategy of a State, territory, or
20	the District of Columbia, as required under sec-
21	tion 4(e), by carrying out, revising, or enhancing
22	existing wildlife and habitat conservation and
23	restoration programs and developing and imple-
24	menting new wildlife conservation and restora-
25	tion programs to recover and manage species of

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1	greatest conservation need and the key habitats
2	and plant community types essential to the con-
3	servation of those species as determined by the
4	appropriate State fish and wildlife department;
5	``(B) shall be used to develop, revise, and
6	enhance the Wildlife Conservation Strategy of a
7	State, territory, or the District of Columbia, as
8	may be required by this Act;
9	"(C) shall be used to assist in the recovery
10	of species found in the State, territory, or the
11	District of Columbia that are listed as endan-
12	gered species, threatened species, candidate spe-
13	cies or species proposed for listing, or species pe-
14	titioned for listing under the Endangered Species
15	Act of 1973 or under State law;
16	"(D) may be used for wildlife conservation
17	education and wildlife-associated recreation
18	projects, especially in historically underserved
19	communities;
20	``(E) may be used to manage a species of
21	greatest conservation need whose range is shared
22	with another State, territory, Indian Tribe, or
23	foreign government and for the conservation of
24	the habitat of such species;

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1	``(F) may be used to manage, control, and
2	prevent invasive species, disease, and other risks
3	to species of greatest conservation need; and
4	``(G) may be used for law enforcement ac-
5	tivities that are directly related to the protection
6	and conservation of a species of greatest con-
7	servation need and the habitat of such species.
8	"(5) Minimum required spending for endan-
9	GERED SPECIES RECOVERY.—Not less than an aver-
10	age of 15 percent over a 5-year period of amounts ap-
11	portioned to a State, territory, or the District of Co-
12	lumbia from the Subaccount shall be used for pur-
13	poses described in paragraph $(4)(C)$. The Secretary
14	may reduce the minimum requirement of a State, ter-
15	ritory, or the District of Columbia on an annual
16	basis if the Secretary determines that the State, terri-
17	tory, or the District of Columbia is meeting the con-
18	servation and recovery needs of all species described
19	in paragraph (4)(C).
20	"(6) Public Access to private lands not re-
21	QUIRED.—Funds apportioned from the Subaccount
22	shall not be conditioned upon the provision of public
23	access to private lands, waters, or holdings.
24	"(7) Requirements for matching funds.—

1	"(A) For the purposes of the non-Federal
2	fund matching requirement for a wildlife con-
3	servation or restoration program or project fund-
4	ed by the Subaccount, a State, territory, or the
5	District of Columbia may use as matching non-
6	Federal funds—
7	"(i) funds from Federal agencies other
8	than the Department of the Interior and the
9	Department of Agriculture;
10	"(ii) donated private lands and waters,
11	including privately owned easements;
12	"(iii) in circumstances described in
13	subparagraph (B), revenue generated
14	through the sale of State hunting and fish-
15	ing licenses; and
16	"(iv) other sources consistent with part
17	80 of title 50, Code of Federal Regulations,
18	in effect on the date of enactment of the Re-
19	covering America's Wildlife Act of 2021.
20	"(B) Revenue described in subparagraph
21	(A)(iii) may only be used to fulfill the require-
22	ments of such non-Federal fund matching re-
23	quirement if—
24	"(i) no Federal funds apportioned to
25	the State fish and wildlife department of

1	such State from the Wildlife Restoration
2	Program or the Sport Fish Restoration Pro-
3	gram have been reverted because of a failure
4	to fulfill such non-Federal fund matching
5	requirement by such State during the pre-
6	vious 2 fiscal years; and
7	"(ii) the project or program being
8	funded benefits the habitat of a hunted or
9	fished species and a species of greatest con-
10	servation need.
11	"(8) Administrative costs.—Of the funds au-
12	thorized under this subsection, not more than 3 per-
13	cent may be used by the Secretary for administrative
14	costs.
15	"(9) DEFINITIONS.—In this subsection, the fol-
16	lowing definitions apply:
17	"(A) PARTNERSHIPS.—The term 'partner-
18	ships' may include collaborative efforts with Fed-
19	eral agencies, State agencies, local agencies, In-
20	dian Tribes, nonprofit organizations, academic
21	institutions, industry groups, and private indi-
22	viduals to implement a State's Wildlife Con-
23	servation Strategy.
24	"(B) Species of greatest conservation
25	NEED.—The term 'species of greatest conserva-

1	tion need' may be fauna or flora, and may in-
2	clude terrestrial, aquatic, marine, and inverte-
3	brate species that are of low population, declin-
4	ing, rare, or facing threats and in need of con-
5	servation attention, as determined by each State
6	fish and wildlife department, with respect to
7	funds apportioned to such State.
8	"(C) TERRITORY AND TERRITORIES.—The
9	terms 'territory' and 'territories' mean the Com-
10	monwealths of Puerto Rico and the Northern
11	Mariana Islands, and the territories of Guam,
12	the United States Virgin Islands, and American
13	Samoa.
14	"(D) WILDLIFE.—The term 'wildlife' means
15	any species of wild, free-ranging fauna, includ-
16	ing fish, and also fauna in captive breeding pro-
17	grams the object of which is to reintroduce indi-
18	viduals of a depleted indigenous species into pre-
19	viously occupied range.".
20	(b) Oversight and Accountability.—Section 3 of
21	the Pittman-Robertson Wildlife Restoration Act (16 U.S.C.
22	669b) is amended by adding at the end the following:
23	"(e) To the Office of Inspector General, for the purposes
24	of oversight and accountability with respect to the expendi-
25	ture of funds authorized under subsection (c), there is au-

1	thorized to be appropriated, until September 30, 2029, 1/2
2	of 1 percent of the amounts made available under such sub-
3	section.".
4	(c) Allocation and Apportionment of Available
5	Amounts.—Section 4 of the Pittman-Robertson Wildlife
6	Restoration Act (16 U.S.C. 669c) is amended—
7	(1) in subsection (d)—
8	(A) in paragraph (1)—
9	(i) in subparagraph (A), by striking
10	"to the District of Columbia and to the
11	Commonwealth of Puerto Rico, each" and
12	inserting "To the District of Columbia";
13	(ii) in subparagraph (B)—
14	(I) by striking "to Guam" and
15	inserting "To Guam"; and
16	(II) by striking "not more than
17	one-fourth of 1 percent" and inserting
18	"not less than $\frac{1}{3}$ of 1 percent"; and
19	(iii) by adding at the end the fol-
20	lowing:
21	"(C) To the Commonwealth of Puerto Rico,
22	a sum equal to not less than 1 percent thereof.";
23	(B) in paragraph (2)(A)—
24	(i) by amending clause (i) to read as
25	follows:

1	"(i) $\frac{1}{2}$ of which is based on the ratio to
2	which the land and water area of such State
3	bears to the total land and water area of all such
4	States;";
5	(ii) in clause (ii)—
6	(I) by striking "two-thirds" and
7	inserting "1/4"; and
8	(II) by striking the period and in-
9	serting "; and"; and
10	(iii) by adding at the end the fol-
11	lowing:
12	"(iii) $1/4$ of which is based upon the ratio
13	to which the number of species listed as endan-
14	gered or threatened under the Endangered Spe-
15	cies Act of 1973 in such State bears to the total
16	number of such species listed in all such States.";
17	(C) by amending paragraph (2)(B) to read
18	as follows:
19	``(B) The amounts apportioned under this
20	paragraph shall be adjusted equitably so that no
21	such State, unless otherwise designated, shall be
22	apportioned a sum which is less than 1 percent
23	or more than 5 percent of the amount available
24	for apportionment under—
25	"(i) subparagraph (A)(i);

1	"(ii) subparagraph (A)(ii); and
2	"(iii) the overall amount available for
3	subparagraph (A)."; and
4	(D) in paragraph (3), by striking "3 per-
5	cent" and inserting "1.85 percent"; and
6	(2) in subsection $(e)(4)$ —
7	(A) by amending subparagraph (B) to read
8	as follows:
9	"(B) Not more than an average of 15 percent
10	over a 5-year period of amounts apportioned to each
11	State, territory, or the District of Columbia under
12	this section for a wildlife conservation and restoration
13	program may be used for wildlife conservation edu-
14	cation and wildlife-associated recreation."; and
15	(B) by adding at the end the following:
16	"(C) \$55 million shall be reserved for States and
17	territories that include plants among their species of
18	greatest conservation need and in the conservation
19	planning and habitat prioritization efforts of their
20	Wildlife Conservation Strategy. Each eligible State,
21	territory, or the District of Columbia shall receive an
22	additional 5 percent of their apportioned amount.
23	Any unallocated resources shall be allocated propor-
24	tionally among all States and territories under the
25	formulas of this section."; and

(3) by adding at the end following:
 "(f) MINIMIZATION OF PLANNING AND REPORTING.—
 Nothing in this Act shall be interpreted to require a State
 to create a comprehensive strategy related to conservation
 education or outdoor recreation.

6 "(q) ACCOUNTABILITY.—Not more than 1 year after 7 the date of enactment of the Recovering America's Wildlife 8 Act of 2021 and every 3 years thereafter, each State fish 9 and wildlife department of a State or territory that receives funding under subsection (c) shall submit a 3-year work 10 plan and budget for implementing its Wildlife Conservation 11 Strategy and a report describing the results derived from 12 activities accomplished under subsection (c)(4) during the 13 previous 3 years to— 14

15 "(1) the Committee on Environment and Public
16 Works of the Senate;

17 "(2) the Committee on Natural Resources of the
18 House of Representatives; and

19 "(3) the United States Fish and Wildlife Serv20 ice.".

21 SEC. 102. TECHNICAL AMENDMENTS.

(a) DEFINITIONS.—Section 2 of the Pittman-Robertson
Wildlife Restoration Act (16 U.S.C. 669a) is amended—
(1) in paragraph (7), by striking "including
fish,"; and

(2) in paragraph (9)—
(A) by striking " $304(d)$ " and inserting
"4(d)"; and
(B) by inserting "Indian Tribes, academic
institutions," before "wildlife conservation orga-
nizations".
(b) Conforming Amendments.—The Pittman-Rob-
ertson Wildlife Restoration Act (16 U.S.C. 669a et seq.) is
amended—
(1) in section 3 (16 U.S.C. 669b)—
(A) in subsection (a)—
(i) by striking "(1) An amount equal
to" and inserting "An amount equal to";
and
(ii) by striking paragraph (2);
(B) in subsection (c)—
(i) in paragraph (10), as redesignated
by section 101(a)(1), by striking "or an In-
dian tribe"; and
(ii) in paragraph (11), as redesignated
by section $101(a)(1)$, by striking "Wildlife
Conservation and Restoration Account" and
inserting "Subaccount"; and

1	(C) in subsection (d), by striking 'Wildlife
2	Conservation and Restoration Account" and in-
3	serting "Subaccount";
4	(2) in section 4 (16 U.S.C. 669c)—
5	(A) in subsection (d)—
6	(i) in the heading, by striking "AC-
7	COUNT" and inserting "SUBACCOUNT"; and
8	(ii) by striking "Account" each place it
9	appears and inserting "Subaccount"; and
10	(B) in subsection (e)(1), by striking "Ac-
11	count" and inserting "Subaccount"; and
12	(3) in section 8 (16 U.S.C. 669g), in subsection
13	(a), by striking "Account" and inserting "Sub-
14	account".
15	SEC. 103. SAVINGS CLAUSE.
16	The Pittman-Robertson Wildlife Restoration Act (16
17	U.S.C. 669 et seq.) is amended—
18	(1) by redesignating section 13 as section 15;
18 19	
	(1) by redesignating section 13 as section 15;
19	(1) by redesignating section 13 as section 15; and
19 20	 (1) by redesignating section 13 as section 15; and (2) by inserting after section 12 the following:
19 20 21	 (1) by redesignating section 13 as section 15; and (2) by inserting after section 12 the following: "SEC. 13. SAVINGS CLAUSE.

the law and regulations of the State on lands and waters
 within the State, including on Federal lands and waters.
 "SEC. 14. STATUTORY CONSTRUCTION WITH RESPECT TO
 ALASKA.

5 "If any conflict arises between any provision of this
6 Act and any provision of the Alaska National Interest
7 Lands Conservation Act or the Alaska Native Claims Settle8 ment Act, then the provision in the Alaska National Interest
9 Lands Conservation Act or the Alaska Native Claims Settle10 ment Act shall prevail.".

11 TITLE II—TRIBAL WILDLIFE 12 CONSERVATION AND RES 13 TORATION

14 SEC. 201. INDIAN TRIBES.

15 (a) DEFINITIONS.—In this section:

16 (1) ACCOUNT.—The term "Account" means the
17 Tribal Wildlife Conservation and Restoration Account
18 established by subsection (b)(1).

19 (2) INDIAN TRIBE.—The term "Indian Tribe"
20 has the meaning given such term in section 4 of the
21 Indian Self-Determination and Education Assistance
22 Act (25 U.S.C. 5304).

23 (3) SECRETARY.—The term "Secretary" means
24 the Secretary of the Interior.

1	(4) TRIBAL SPECIES OF GREATEST CONSERVA-
2	TION NEED.—The term "Tribal species of greatest
3	conservation need" means any species identified by
4	an Indian Tribe as requiring conservation manage-
5	ment because of declining population, habitat loss, or
6	other threats, or because of their biological or cultural
7	importance to such Tribe.
8	(5) WILDLIFE.—The term "wildlife" means—
9	(A) any species of wild flora or fauna in-
10	cluding fish and marine mammals;
11	(B) flora or fauna in a captive breeding, re-
12	habilitation, and holding or quarantine pro-
13	gram, the object of which is to reintroduce indi-
14	viduals of a depleted indigenous species into pre-
15	viously occupied range or to maintain a species
16	for conservation purposes; and
17	(C) does not include game farm animals.
18	(b) Tribal Wildlife Conservation and Restora-
19	TION ACCOUNT.—
20	(1) IN GENERAL.—There is established in the
21	Treasury an account to be known as the "Tribal
22	Wildlife Conservation and Restoration Account".
23	(2) AVAILABILITY.—Amounts in the Account
24	shall be available for each fiscal year without further

appropriation for apportionment in accordance with
 this title.

3 (3) DEPOSITS.—Beginning in fiscal year 2022,
4 and each fiscal year thereafter, the Secretary of the
5 Treasury shall transfer \$97,500,000 to the Account.

6 (c) DISTRIBUTION OF FUNDS TO INDIAN TRIBES.— 7 Each fiscal year, the Secretary of the Treasury shall deposit 8 funds into the Account and distribute such funds through 9 a noncompetitive application process according to guide-10 lines and criteria, and reporting requirements determined by the Secretary of the Interior, acting through the Director 11 12 of the Bureau of Indian Affairs, in consultation with In-13 dian Tribes. Such funds shall remain available until ex-14 pended.

15 (d) WILDLIFE MANAGEMENT RESPONSIBILITIES.—The distribution guidelines and criteria described in subsection 16 (c) shall be based, in part, upon an Indian Tribe's wildlife 17 management responsibilities. Any funding allocated to In-18 19 dian Tribes in Alaska may only be used in a manner consistent with the Alaska Native Claims Settlement Act, the 20 21 Alaska National Interest Lands Conservation Act. and the 22 Alaska Statehood Act. Alaska Native Corporations or Tribes 23 may enter into cooperative agreements with the State of 24 Alaska on conservation projects of mutual concern.

25 (e) USE OF FUNDS.—

1	(1) In general.—Except as provided in para-
2	graph (2), the Secretary may distribute funds from
3	the Account to an Indian Tribe for any of the fol-
4	lowing purposes:
5	(A) To develop, carry out, revise, or enhance
6	wildlife conservation and restoration programs
7	to manage Tribal species of greatest conservation
8	need and the habitats of such species as deter-
9	mined by the Indian Tribe.
10	(B) To assist in the recovery of species list-
11	ed as an endangered or threatened species under
12	the Endangered Species Act of 1973 (16 U.S.C.
13	1531 et seq.).
14	(C) For wildlife conservation education and
15	wildlife-associated recreation projects.
16	(D) To manage a Tribal species of greatest
17	conservation need and the habitat of such species,
18	the range of which may be shared with a foreign
19	country, State, or other Indian Tribe.
20	(E) To manage, control, and prevent
21	invasive species as well as diseases and other
22	risks to wildlife.
23	(F) For law enforcement activities that are
24	directly related to the protection and conserva-
25	tion of wildlife.

1	(G) To develop, revise, and implement com-
2	prehensive wildlife conservation strategies and
3	plans for such Tribe.
4	(H) For the hiring and training of wildlife
5	conservation and restoration program staff.
6	(2) Conditions on the use of funds.—
7	(A) Required use of funds.—In order to
8	be eligible to receive funds under subsection (c),
9	a Tribe's application must include a proposal to
10	use funds for at least 1 of the purposes described
11	in subparagraphs (A) and (B) of paragraph (1).
12	(B) Imperiled species recovery.—In
13	distributing funds under this section, the Sec-
14	retary shall distribute not less than 15 percent of
15	the total funds distributed to proposals to fund
16	the recovery of a species, subspecies, or distinct
17	population segment listed as a threatened spe-
18	cies, endangered species, or candidate species
19	under the Endangered Species Act of 1973 (16
20	U.S.C. 1531 et seq.) or Tribal law.
21	(C) LIMITATION.—In distributing funds
22	under this section, the Secretary shall distribute
23	not more than 15 percent of all funds distributed
24	under this section for the purpose described in
25	paragraph (1)(C).

(f) NO MATCHING FUNDS REQUIRED.—No Indian
 Tribe shall be required to provide matching funds to be eli gible to receive funds under this Act.

4 (g) PUBLIC ACCESS NOT REQUIRED.—Funds appor5 tioned from the Tribal Wildlife Conservation and Restora6 tion Account shall not be conditioned upon the provision
7 of public or non-Tribal access to Tribal or private lands,
8 waters, or holdings.

9 (h) ADMINISTRATIVE COSTS.—Of the funds deposited 10 under subsection (b)(3) for each fiscal year, not more than 11 3 percent shall be used by the Secretary for administrative 12 costs.

(i) OVERSIGHT AND ACCOUNTABILITY.—To the Office
of Inspector General, for the purposes of oversight and accountability with respect to the expenditure of funds authorized under this title, there is authorized to be appropriated,
until September 30, 2029, ¹/₂ of 1 percent of the amounts
made available under this title.

(j) SAVINGS CLAUSE.—Nothing in this Act shall be
construed as modifying or abrogating a treaty with any
Indian Tribe, or as enlarging or diminishing the authority,
jurisdiction, or responsibility of an Indian Tribe to manage, control, or regulate wildlife. If any conflict arises between any provision of this Act and any provision of the
Alaska National Interest Lands Conservation Act or the

- 1 Alaska Native Claims Settlement Act, then the provision in
- 2 the Alaska National Interest Lands Conservation Act or the
- 3 Alaska Native Claims Settlement Act shall prevail.