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(Original Signature of Member)

117TH CONGRESS  
1ST SESSION

**H. R.** \_\_\_\_\_

To amend chapter 3 of title 5, United States Code, to require the publication of settlement agreements, and for other purposes.

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IN THE HOUSE OF REPRESENTATIVES

Mr. PALMER introduced the following bill; which was referred to the Committee on \_\_\_\_\_

\_\_\_\_\_  
**A BILL**

To amend chapter 3 of title 5, United States Code, to require the publication of settlement agreements, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Settlement Agreement  
5 Information Database Act of 2021”.

1 **SEC. 2. INFORMATION REGARDING SETTLEMENT AGREE-**  
2 **MENTS ENTERED INTO BY FEDERAL AGEN-**  
3 **CIES.**

4 (a) REQUIREMENTS FOR SETTLEMENT AGREE-  
5 MENTS.—Chapter 3 of title 5, United States Code, is  
6 amended by adding at the end the following new section:

7 **“§ 307. Information regarding settlement agreements**

8 “(a) DEFINITIONS.—In this section:

9 “(1) LOCAL GOVERNMENT.—The term ‘local  
10 government’ has the meaning given that term in sec-  
11 tion 6501 of title 31.

12 “(2) ORDER TYPE.—The term ‘order type’  
13 means the type of action or instrument used to set-  
14 tle a civil or criminal judicial action.

15 “(3) SETTLEMENT AGREEMENT.—The term  
16 ‘settlement agreement’ means a settlement agree-  
17 ment (including a consent decree) that—

18 “(A) is entered into by an Executive agen-  
19 cy; and

20 “(B) relates to an alleged violation of Fed-  
21 eral civil or criminal law.

22 “(4) STATE.—The term ‘State’ means each of  
23 the several States, the District of Columbia, each  
24 territory or possession of the United States, and  
25 each federally recognized Indian Tribe.

1           “(b) SETTLEMENT AGREEMENT INFORMATION  
2 DATABASE.—

3                   “(1) EXECUTIVE AGENCY REQUIREMENT.—

4                           “(A) IN GENERAL.—Subject to subpara-  
5 graph (B), the head of each Executive agency  
6 shall, in accordance with guidance issued pursu-  
7 ant to paragraph (2), submit the following in-  
8 formation to the database established under  
9 paragraph (3):

10                                   “(i) A list of each settlement agree-  
11 ment, in a categorized and searchable for-  
12 mat, entered into by the Executive agency,  
13 as a party to a lawsuit, which shall in-  
14 clude, for each settlement agreement—

15   “(I) the order type of the settle-  
16 ment agreement;

17   “(II) the date on which the par-  
18 ties entered into the settlement agree-  
19 ment;

20   “(III) a list of specific violations  
21 that specify the basis for the action  
22 taken, with a description of the claims  
23 each party settled under the settle-  
24 ment agreement;

1                   “(IV) the amount of attorneys’  
2 fees and other litigation costs award-  
3 ed, if any, including a description of  
4 the statutory basis for such an award;

5                   “(V) the amount each party set-  
6 tling a claim under the settlement  
7 agreement is obligated to pay under  
8 the settlement agreement;

9                   “(VI) the total amount the set-  
10 tling parties are obligated to pay  
11 under the settlement agreement;

12                   “(VII) the amount, if any, the  
13 settling party is obligated to pay that  
14 is expressly specified under the settle-  
15 ment agreement as a civil or criminal  
16 penalty or fine;

17                   “(VIII) any payment made under  
18 the settlement agreement, including a  
19 description of any payment made to  
20 the Federal Government;

21                   “(IX) the projected duration of  
22 the settlement agreement, if available;

23                   “(X) a list of State or local gov-  
24 ernments that may be directly af-

1                    fected by the terms of the settlement  
2                    agreement;

3                    “(XI) a brief description of any  
4                    economic data and methodology used  
5                    to justify the terms of the settlement  
6                    agreement;

7                    “(XII) any modifications to the  
8                    settlement agreement, when applica-  
9                    ble;

10                   “(XIII) notice and comments,  
11                   when applicable; and

12                   “(XIV) whether the settlement  
13                   agreement is still under judicial en-  
14                   forcement and any period of time by  
15                   which the parties agreed to have cer-  
16                   tain conditions met.

17                   “(ii) A copy of each—

18                    “(I) settlement agreement en-  
19                    tered into by the Executive agency;  
20                    and

21                    “(II) statement issued under  
22                    paragraph (4).

23                   “(B) NONDISCLOSURE.—The requirement  
24                   to submit information or a copy of a settlement  
25                   agreement under subparagraph (A) shall not

1 apply to the extent the information or copy (or  
2 portion thereof)—

3 “(i) is subject to a confidentiality pro-  
4 vision that prohibits disclosure of the infor-  
5 mation or copy (or portion thereof); and

6 “(ii) would not be disclosed under sec-  
7 tion 552, if the Executive agency provides  
8 a citation to the applicable exemption.

9 “(C) CLARIFICATION OF RESPONSIBLE  
10 AGENCY.—In a case in which an Executive  
11 agency is acting at the request or on behalf of  
12 another Executive agency (referred to as the  
13 originating agency), the originating agency is  
14 responsible for submitting information under  
15 subparagraph (A).

16 “(2) GUIDANCE.—The Director of the Office of  
17 Management and Budget shall issue guidance for  
18 Executive agencies to implement paragraph (1).  
19 Such guidance shall include the following:

20 “(A) Specific dates by which submissions  
21 must be made, not less than twice a year.

22 “(B) Data standards, including common  
23 data elements and a common, nonproprietary,  
24 searchable, machine-readable, platform inde-  
25 pendent format.

1           “(C) A requirement that the information  
2           and documents required under paragraph (1)  
3           are publicly available for a period starting on  
4           the date of the settlement through not less than  
5           5 years after the termination of the settlement  
6           agreement.

7           “(3) ESTABLISHMENT OF DATABASE.—The Di-  
8           rector of the Office of Management and Budget, or  
9           the head of an Executive agency designated by the  
10          Director, shall establish and maintain a public,  
11          searchable, downloadable database for Executive  
12          agencies to directly upload and submit the informa-  
13          tion and documents required under paragraph (1)  
14          for immediate publication online.

15          “(4) STATEMENT OF CONFIDENTIALITY.—If  
16          the head of an Executive agency determines that a  
17          confidentiality provision in a settlement agreement,  
18          or the sealing of a settlement agreement, is required  
19          to protect the public interest of the United States,  
20          the head of the Executive agency may except the  
21          settlement agreement from the requirement in para-  
22          graph (1) and shall issue a written public statement  
23          stating why such action is required to protect the  
24          public interest of the United States, which shall ex-  
25          plain—

1           “(A) what interests confidentiality pro-  
2           tects; and

3           “(B) why the interests protected by con-  
4           fidentiality outweigh the public’s interest in  
5           knowing about the conduct of the Federal Gov-  
6           ernment and the expenditure of Federal re-  
7           sources.”.

8           (b) TECHNICAL AND CONFORMING AMENDMENT.—  
9           The table of sections for chapter 3 of title 5, United States  
10          Code, is amended by adding at the end the following new  
11          item:

          “307. Information regarding settlement agreements.”.

12          (c) DEADLINE TO ESTABLISH DATABASE.—Not later  
13          than 1 year after the date of the enactment of this Act,  
14          the Director of the Office of Management and Budget  
15          shall issue guidance required by section 307(b)(2) of title  
16          5, United States Code, as added by subsection (a), and  
17          establish the settlement agreement information database  
18          required by section 307(b)(3) of title 5, United States  
19          Code, as added by subsection (a).

20          (d) DEADLINE FOR FIRST SUBMISSION.—Not later  
21          than 90 days after the Director issues guidance under sec-  
22          tion 307(b)(2) of title 5, United States Code, as added  
23          by subsection (a), the head of each Executive agency (as  
24          defined in section 105 of title 5, United States Code) shall



1 begin submitting information to the database established  
2 under such section 307.

3 **SEC. 3. AMENDMENTS TO THE FREEDOM OF INFORMATION**

4 **ACT.**

5 Section 552(a)(2) of title 5, United States Code, is  
6 amended—

7 (1) by redesignating subparagraphs (B)  
8 through (E) as subparagraphs (C) through (F), re-  
9 spectively; and

10 (2) by inserting after subparagraph (A) the fol-  
11 lowing new subparagraph:

12 “(B) each settlement agreement (as defined in  
13 section 307) entered into by an Executive agency,  
14 with redactions for information that the agency may  
15 withhold under paragraph (8) and subsections (b)  
16 and (c) of this section;”.

17 **SEC. 4. RULE OF CONSTRUCTION.**

18 Nothing in this Act, or the amendments made by this  
19 Act, shall be construed to require the disclosure of infor-  
20 mation or records that any agency may properly withhold  
21 from public disclosure under section 552 of title 5, United  
22 States Code (commonly known as the “Freedom of Infor-  
23 mation Act”).

1 **SEC. 5. EFFECTIVE DATE; APPLICABILITY.**

2 This Act shall be effective 180 days after the date  
3 of the enactment of this Act and shall apply—

4 (1) with respect to any settlement agreement  
5 (as such term is defined in section 307 of title 5,  
6 United States Code, as added by section 2), entered  
7 into on or after the date of the enactment of this  
8 Act; and

9 (2) to the extent practicable, any such settle-  
10 ment agreement (as such term is defined in section  
11 307 of title 5, United States Code, as added by sec-  
12 tion 2) that remains in effect on or after the date  
13 of the enactment of this Act.

14 **SEC. 6. DETERMINATION OF BUDGETARY EFFECTS.**

15 The budgetary effects of this Act, for the purpose of  
16 complying with the Statutory Pay-As-You-Go Act of 2010,  
17 shall be determined by reference to the latest statement  
18 titled “Budgetary Effects of PAYGO Legislation” for this  
19 Act, submitted for printing in the Congressional Record  
20 by the Chairman of the House Budget Committee, pro-  
21 vided that such statement has been submitted prior to the  
22 vote on passage.