..... (Original Signature of Member)

115th CONGRESS 2d Session



To amend the Homeland Security Act of 2002 to establish the Countering Weapons of Mass Destruction Office, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. DONOVAN introduced the following bill; which was referred to the Committee on _____

A BILL

- To amend the Homeland Security Act of 2002 to establish the Countering Weapons of Mass Destruction Office, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Countering Weapons"
- 5 of Mass Destruction Act of 2018".

SEC. 2. COUNTERING WEAPONS OF MASS DESTRUCTION
OFFICE.
(a) IN GENERAL.—Title XIX of the Homeland Secu-
rity Act of 2002 (6 U.S.C. 591 et seq.) is amended—
(1) in the title heading, by striking " DOMES -
TIC NUCLEAR DETECTION OFFICE" and
inserting "COUNTERING WEAPONS OF
MASS DESTRUCTION OFFICE";
(2) by striking section 1901 and inserting the
following:
"SEC. 1900. DEFINITIONS.
"In this title:
"(1) Assistant secretary.—The term 'As-
sistant Secretary' means the Assistant Secretary for
the Countering Weapons of Mass Destruction Office.
"(2) INTELLIGENCE COMMUNITY.—The term
'intelligence community' has the meaning given such
term in section $3(4)$ of the National Security Act of
1947 (50 U.S.C. 3003(4)).
"(3) OFFICE.—The term 'Office' means the
Countering Weapons of Mass Destruction Office es-
tablished under section 1901(a).
"(4) WEAPON OF MASS DESTRUCTION.—The
term 'weapon of mass destruction' has the meaning
given the term in section 101 of the Foreign Intel-
ligence Surveillance Act of 1978 (50 U.S.C. 1801).

Subtitle A—Countering Weapons of Mass Destruction Office

3 "SEC. 1901. COUNTERING WEAPONS OF MASS DESTRUC4 TION OFFICE.

5 "(a) ESTABLISHMENT.—There is established in the
6 Department a Countering Weapons of Mass Destruction
7 Office.

8 "(b) ASSISTANT SECRETARY.—The Office shall be
9 headed by an Assistant Secretary for the Countering
10 Weapons of Mass Destruction Office, who shall be ap11 pointed by the President.

12 "(c) RESPONSIBILITIES.—The Assistant Secretary13 shall serve as the Secretary's principal advisor on—

14 "(1) weapons of mass destruction matters and15 strategies; and

16 "(2) coordinating the efforts of the Department17 to counter weapons of mass destruction.

18 "(d) DETAILS.—The Secretary may request that the 19 Secretary of Defense, the Secretary of Energy, the Sec-20 retary of State, the Attorney General, the Nuclear Regu-21 latory Commission, and the heads of other Federal agen-22 cies, including elements of the intelligence community, 23 provide for the reimbursable detail of personnel with rel-24 evant expertise to the Office. "(e) TERMINATION.—The Office shall terminate on
 the date that is 5 years after the date of the enactment
 of the Countering Weapons of Mass Destruction Act of
 2018.";

5 (3) by adding at the end the following:

6 "Subtitle B—Mission of the Office

7 "SEC. 1921. MISSION OF THE OFFICE.

8 "The Office shall be responsible for coordinating with 9 other Federal efforts and developing a strategy and policy for the Department to plan for, detect, and protect against 10 the importation, possession, storage, transportation, devel-11 12 opment, or use of unauthorized chemical, biological, radiological, or nuclear materials, devices, or agents in the 13 14 United States and to protect against an attack using such materials, devices, or agents against the people, territory, 15 16 or interests of the United States.

17 "SEC. 1922. RELATIONSHIP TO OTHER DEPARTMENT COM-

18

PONENTS AND FEDERAL AGENCIES.

19 "(a) IN GENERAL.—The authority of the Assistant 20 Secretary under this title shall not affect or diminish the 21 authority or the responsibility of any officer of the Depart-22 ment or any officer of any other Federal agency with re-23 spect to the command, control, or direction of the func-24 tions, personnel, funds, assets, or liabilities of any compo-25 nent of the Department or any other Federal agency. 1 "(b) Office for Strategy, Policy, and Plans.— 2 Not later than one year after the date of the enactment of the Countering Weapons of Mass Destruction Act of 3 4 2018, the Assistant Secretary shall, in coordination with the Under Secretary for Strategy, Policy, and Plans, sub-5 mit to the appropriate congressional committees a strategy 6 7 and implementation plan to direct programs within the Of-8 fice and to integrate those programs with other programs 9 and activities of the Department.

10 "(c) FEDERAL EMERGENCY MANAGEMENT AGEN-11 CY.—Nothing in this title or any other provision of law 12 may be construed to affect or reduce the responsibilities 13 of the Federal Emergency Management Agency or the Ad-14 ministrator of the Agency, including the diversion of any 15 asset, function, or mission of the Agency or the Adminis-16 trator of the Agency.";

17 (4) by striking section 1905;

(5) by redesignating sections 1902, 1903, 1904,
19 1906, and 1907 as sections 1923, 1924, 1925, 1926,
and 1927, respectively, and transferring such sections to appear after section 1922, as added by
paragraph (3);

(6) in section 1923, as redesignated—

1	(A) in the section heading, by striking
2	"MISSION OF OFFICE" and inserting "RE-
3	SPONSIBILITIES ''; and
4	(B) in subsection (a)(11), by striking "Do-
5	mestic Nuclear Detection Office" and inserting
6	"Office";
7	(7) in section 1925, as redesignated, in sub-
8	section (a), in the first sentence, by striking "section
9	1902" and inserting "section 1923";
10	(8) in section 1926, as redesignated—
11	(A) in the matter preceding paragraph
12	(1)—
13	(i) by striking "Director for Domestic
14	Nuclear Detection" and inserting "Assist-
15	ant Secretary"; and
16	(ii) by striking "paragraphs (6) and
17	(7) of section 1902(a)" and inserting "sec-
18	tion 1923"; and
19	(B) in paragraph (2), by striking "para-
20	graphs (6) and (7) of section $1902(a)$ " and in-
21	serting "section 1923";
22	(9) in section 1927, as redesignated—
23	(A) in subsection $(a)(1)(C)$, in the matter
24	preceding clause (i), by striking "Director of

1	the Domestic Nuclear Detection Office" and in-
2	serting "Assistant Secretary"; and
3	(B) in subsection (c), by striking "section
4	1902" and inserting "section 1923"; and
5	(10) by inserting after section 1927, as redesig-
6	nated, the following:
7	"SEC. 1928. SECURING THE CITIES PROGRAM.

8 "(a) ESTABLISHMENT.—The Secretary, through the 9 Assistant Secretary, shall establish a program, to be known as the 'Securing the Cities' or 'STC' program, to 10 11 enhance the ability of the United States to detect and prevent terrorist attacks and other high-consequence events 12 utilizing nuclear or other radiological materials that pose 13 a high risk to homeland security in high-risk urban areas. 14 "(b) ELEMENTS.—Through the STC program the 15 16 Secretary shall—

"(1) assist State, local, Tribal, and territorial
governments in designing and implementing, or enhancing existing, architectures for coordinated and
integrated detection and interdiction of nuclear or
other radiological materials that are out of regulatory control;

23 "(2) support the development of an operating
24 capability to detect and report on nuclear and other
25 radiological materials out of regulatory control;

"(3) provide resources to enhance detection,
 analysis, communication, and coordination to better
 integrate State, local, Tribal, and territorial assets
 into Federal operations;

5 "(4) facilitate alarm adjudication and provide 6 subject matter expertise and technical assistance on 7 concepts of operations, training, exercises, and alarm 8 response protocols;

9 "(5) communicate with, and promote sharing of 10 information about the presence or detection of nu-11 clear or other radiological materials among appro-12 priate Federal, State, local, Tribal, and territorial 13 government agencies, in a manner that ensures 14 transparency with the jurisdictions designated under 15 subsection (c);

"(6) provide augmenting resources, as appropriate, to enable State, local, Tribal, and territorial
governments to sustain and refresh their capabilities
developed under the STC program;

20 "(7) monitor expenditures under the STC pro21 gram and track performance in meeting the goals of
22 the STC program; and

23 "(8) provide any other assistance the Secretary24 determines appropriate.

25 "(c) DESIGNATION OF JURISDICTIONS.—

"(1) IN GENERAL.—In carrying out the STC
 program under subsection (a), the Secretary shall
 designate jurisdictions from among high-risk urban
 areas under section 2003.

(2)5 CONGRESSIONAL NOTIFICATION.—The 6 Secretary shall notify the Committee on Homeland 7 Security and the Committee on Appropriations of 8 the House of Representatives and the Committee on 9 Homeland Security and Governmental Affairs and 10 the Committee on Appropriations of the Senate not 11 later than 3 days before the designation of a new ju-12 risdiction under paragraph (1) or any change to a jurisdiction previously designated under that para-13 14 graph.

15 "(d) Accountability.—

16 "(1) IMPLEMENTATION PLAN.—

17 "(A) IN GENERAL.—The Secretary shall
18 develop, in consultation with relevant stake19 holders, an implementation plan for carrying
20 out the STC program that includes—

21 "(i) a discussion of the goals of the
22 STC program and a strategy to achieve
23 those goals;

24 "(ii) performance metrics and mile-25 stones for the STC program;

1	"(iii) measures for achieving and sus-
2	taining capabilities under the STC pro-
3	gram; and
4	"(iv) costs associated with achieving
5	the goals of the STC program.
6	"(B) SUBMISSION TO CONGRESS.—Not
7	later than one year after the date of the enact-
8	ment of the Countering Weapons of Mass De-
9	struction Act of 2018, the Secretary shall sub-
10	mit to the appropriate congressional committees
11	and the Comptroller General of the United
12	States the implementation plan required by
13	subparagraph (A).
14	"(2) REPORT REQUIRED.—Not later than one
15	year after the submission of the implementation plan
16	under paragraph $(1)(B)$, the Secretary shall submit
17	to the appropriate congressional committees and the
18	Comptroller General a report that includes—
19	"(A) an assessment of the effectiveness of
20	the STC program, based on the performance
21	metrics and milestones required by paragraph
22	(1)(A)(ii); and
23	"(B) proposals for any changes to the STC
24	program, including an explanation of how those
25	changes align with the strategy and goals of the

2

11

STC program and, as appropriate, address any challenges faced by the STC program.

3 "(3) Comptroller general review.—Not later than 18 months after the submission of the re-4 5 port required by paragraph (2), the Comptroller 6 General of the United States shall submit to the ap-7 propriate congressional committees a report evalu-8 ating the implementation plan required by para-9 graph (1) and the report required by paragraph (2), 10 including an assessment of progress made with re-11 spect to the performance metrics and milestones re-12 quired by paragraph (1)(A)(ii) and the sustainment 13 of the capabilities of the STC program.

14 "(4) BRIEFING AND SUBMISSION REQUIRE15 MENTS.—Before making any changes to the struc16 ture or requirements of the STC program, the As17 sistant Secretary shall—

18 "(A) consult with the appropriate congres-19 sional committees; and

20 "(B) provide to those committees—
21 "(i) a briefing on the proposed
22 changes, including a justification for the
23 changes;

1	"(ii) documentation relating to the
2	changes, including plans, strategies, and
3	resources to implement the changes; and
4	"(iii) an assessment of the effect of
5	the changes on the capabilities of the STC
6	program, taking into consideration pre-
7	vious resource allocations and stakeholder
8	input.".
9	(b) References and Construction.—
10	(1) IN GENERAL.—Any reference in any law,
11	regulation, document, paper, or other record of the
12	United States to—
13	(A) the Domestic Nuclear Detection Office
14	shall be deemed to be a reference to the Coun-
15	tering Weapons of Mass Destruction Office; and
16	(B) the Director for Domestic Nuclear De-
17	tection shall be deemed to be a reference to the
18	Assistant Secretary for the Countering Weap-
19	ons of Mass Destruction Office.
20	(2) CONSTRUCTION.—Sections 1923 through
21	1927 of the Homeland Security Act of 2002, as re-
22	designated by subsection (a), shall be construed to
23	cover the chemical and biological responsibilities of
24	the Assistant Secretary for the Countering Weapons
25	of Mass Destruction Office.

1	(3) AUTHORITY.—The authority of the Director
2	of the Domestic Nuclear Detection Office to make
3	grants or enter into cooperative agreements is trans-
4	ferred to the Assistant Secretary for the Countering
5	Weapons of Mass Destruction Office, and such au-
6	thority shall be construed to include grants for all
7	purposes of title XIX of the Homeland Security Act
8	of 2002, as amended by this Act.
9	(c) CHIEF MEDICAL OFFICER.—
10	(1) REPEAL.—Title V of the Homeland Secu-
11	rity Act of 2002 (6 U.S.C. 311 et seq.) is amended
12	by striking section 516.
13	(2) AMENDMENT.—Title XIX of the Homeland
14	Security Act of 2002 (6 U.S.C. 591 et seq.), as
15	amended by subsection (a), is further amended by
16	adding at the end the following:
17	"Subtitle C—Chief Medical Officer
18	"SEC. 1931. CHIEF MEDICAL OFFICER.
19	"(a) IN GENERAL.—There is in the Office a Chief
20	Medical Officer, who shall be appointed by the President.
21	The Chief Medical Officer shall report to the Assistant
22	Secretary.
23	"(b) QUALIFICATIONS.—The individual appointed as
24	Chief Medical Officer shall be a licensed physician pos-

sessing a demonstrated ability in and knowledge of medi cine and public health.

- 3 "(c) RESPONSIBILITIES.—The Chief Medical Officer
 4 shall have the responsibility within the Department for
 5 medical issues related to natural disasters, acts of ter6 rorism, and other man-made disasters, including—
- "(1) serving as the principal advisor on medical
 and public health issues to the Secretary, the Administrator of the Federal Emergency Management
 Agency, the Assistant Secretary, and other Department officials;
- 12 "(2) providing operational medical support to13 all components of the Department;
- "(3) as appropriate, providing medical liaisons
 to the components of the Department, on a reimbursable basis, to provide subject matter expertise
 on operational medical issues;
- 18 "(4) coordinating with Federal, State, local, 19 and Tribal governments, the medical community, 20 and others within and outside the Department, including the Centers for Disease Control and Preven-21 22 tion and the Office of the Assistant Secretary for 23 Preparedness and Response of the Department of 24 Health and Human Services, with respect to medical 25 and public health matters; and

"(5) performing such other duties relating to
 such responsibilities as the Secretary may require.".
 (3) CLERICAL AMENDMENT.—The table of con tents in section 1(b) of the Homeland Security Act
 of 2002 is amended by striking the item relating to
 section 516.

7 (d) WORKFORCE HEALTH AND MEDICAL SUP8 PORT.—Title VII of the Homeland Security Act of 2002
9 (6 U.S.C. 341 et seq.) is amended by adding at the end
10 the following:

11 "SEC. 710. WORKFORCE HEALTH AND MEDICAL SUPPORT.

"(a) IN GENERAL.—The Under Secretary for Management shall be responsible for workforce-focused health
and medical activities of the Department. The Under Secretary for Management may further delegate responsibility
for those activities, as appropriate.

17 "(b) RESPONSIBILITIES.—The Under Secretary for
18 Management, in coordination with the Chief Medical Offi19 cer, shall—

20 "(1) provide oversight and coordinate the med21 ical and health activities of the Department for the
22 human and animal personnel of the Department;

23 "(2) establish medical, health, veterinary, and
24 occupational health exposure policy, guidance, strat-

egies, and initiatives for the human and animal per sonnel of the Department;

"(3) as deemed appropriate by the Under Secretary, provide medical liaisons to the components of
the Department, on a reimbursable basis, to provide
subject matter expertise on occupational medical and
public health issues;

"(4) serve as the primary representative for the 8 9 Department on agreements regarding the detail of 10 Commissioned Corps officers of the Public Health 11 Service of the Department of Health and Human 12 Services to the Department, except that components 13 of the Department shall retain authority for fund-14 ing, determination of specific duties, and supervision 15 of such detailed Commissioned Corps officers; and

"(5) perform such other duties relating to the
responsibilities described in this subsection as the
Secretary may require.".

19 (e) TRANSFERS; ABOLISHMENT.—

20 (1) TRANSFERS.—The Secretary of Homeland
21 Security shall transfer to—

(A) the Countering Weapons of Mass Destruction Office all functions, personnel, budget
authority, and assets of—

1	(i) the Domestic Nuclear Detection
2	Office, as in existence on the day before
3	the date of the enactment of this Act; and
4	(ii) the Office of Health Affairs, as in
5	existence on the day before the date of the
6	enactment of this Act, except for the func-
7	tions, personnel, budget authority, and as-
8	sets of such office necessary to perform the
9	functions specified in section 710 of the
10	Homeland Security Act of 2002 (relating
11	to workforce health and medical support),
12	as added by this Act; and
13	(B) the Management Directorate of the
14	Department of Homeland Security all functions,
15	personnel, budget authority, and assets of the
16	Office of Health Affairs, as in existence on the
17	day before the date of the enactment of this
18	Act, that are necessary to perform the functions
19	of such section 710.
20	(2) Abolishment.—Upon completion of all
21	transfers pursuant to paragraph (1)—
22	(A) the Domestic Nuclear Detection Office
23	of the Department of Homeland Security and
24	the Office of Health Affairs of the Department
25	of Homeland Security are abolished; and

1	(B) the positions of Assistant Secretary for
2	Health Affairs and Director for Domestic Nu-
3	clear Detection are abolished.
4	(f) Conforming Amendments.—
5	(1) OTHER OFFICERS.—Paragraph (4) of sec-
6	tion 103(d) of the Homeland Security Act of 2002
7	(6 U.S.C. 113(d)) is amended by striking "A Direc-
8	tor for Domestic Nuclear Detection" and inserting
9	"An Assistant Secretary for the Countering Weap-
10	ons of Mass Destruction Office".
11	(2) NATIONAL BIOSURVEILLANCE INTEGRATION
12	CENTER.—Section 316(a) of the Homeland Security
13	Act of 2002 (6 U.S.C. 195b(a)) is amended by strik-
14	ing "Secretary shall" and inserting "Secretary, act-
15	ing through the Assistant Secretary for the Coun-
16	tering Weapons of Mass Destruction Office, shall".
17	(3) INTERNATIONAL COOPERATION.—Section
18	317(f) of the Homeland Security Act of 2002 (6
19	U.S.C. 195c(f)) is amended by striking "the Chief
20	Medical Officer," and inserting "the Assistant Sec-
21	retary for the Countering Weapons of Mass Destruc-
22	tion Office,".
23	(4) FUNCTIONS TRANSFERRED.—Section
24	505(b) of the Homeland Security Act of 2002 (6

25 U.S.C. 315(b)) is amended—

	10
1	(A) by striking paragraph (4);
2	(B) by redesignating paragraph (5) as
3	paragraph (4) ; and
4	(C) in paragraph (4), as so redesignated,
5	by striking "through (4)" and inserting
6	"through (3)".
7	(5) Coordination of department of home-
8	LAND SECURITY EFFORTS RELATED TO FOOD, AGRI-
9	CULTURE, AND VETERINARY DEFENSE AGAINST
10	TERRORISM.—Section 528(a) of the Homeland Secu-
11	rity Act of 2002 (6 U.S.C. 321q(a)) is amended by
12	striking "Health Affairs," and inserting "the Coun-
13	tering Weapons of Mass Destruction Office,".
14	(g) Department of Homeland Security Chem-
15	ICAL, BIOLOGICAL, RADIOLOGICAL, AND NUCLEAR AC-
16	TIVITIES.—Not later than one year after the date of the
17	enactment of this Act, and annually thereafter, the Sec-
18	retary of Homeland Security shall provide a briefing and
19	report to the appropriate congressional committees (as de-
20	fined in section 2 of the Homeland Security Act of 2002
21	(6 U.S.C. 101)) on—
22	(1) the organization and management of the

(1) the organization and management of the
chemical, biological, radiological, and nuclear activities of the Department of Homeland Security, including research and development activities, and the

location of each activity under the organizational
 structure of the Countering Weapons of Mass De struction Office;

4 (2) a comprehensive inventory of chemical, bio-5 logical, radiological, and nuclear activities, including 6 research and development activities, of the Depart-7 ment of Homeland Security, highlighting areas of 8 collaboration between components, coordination with 9 other agencies, and the effectiveness and accomplish-10 ments of consolidated chemical, biological, radio-11 logical, and nuclear activities of the Department of 12 Homeland Security, including research and develop-13 ment activities;

(3) information relating to how the organizational structure of the Countering Weapons of Mass
Destruction Office will enhance the development of
chemical, biological, radiological, and nuclear priorities and capabilities across the Department of
Homeland Security;

20 (4) a discussion of any resulting cost savings
21 and efficiencies gained through activities described
22 in paragraphs (1) and (2);

(5) information on how the Assistant Secretary
for the Countering Weapons of Mass Destruction
Office is coordinating with the Under Secretary of

Science and Technology of the Department of

2	Homeland Security on research and development ac-
3	tivities; and
4	(6) recommendations for any necessary statu-
5	tory changes, or, if no statutory changes are nec-
6	essary, an explanation of why no statutory or orga-
7	nizational changes are necessary.
8	(h) CLERICAL AMENDMENTS.—The table of contents
9	in section 1(b) of the Homeland Security Act of 2002 is
10	amended—
11	(1) by striking the item relating to section 516;
12	(2) inserting after the item relating to section
13	709 the following:
	"Sec. 710. Workforce health and medical support.";
14	and
15	(3) by striking the items relating to title XIX
16	(including items relating to section 1901 through
17	section 1907) and inserting the following:
	"TITLE XIX—COUNTERING WEAPONS OF MASS DESTRUCTION OFFICE
	"Sec. 1900. Definitions.
	"Subtitle A—Countering Weapons of Mass Destruction Office
	"Sec. 1901. Countering Weapons of Mass Destruction Office.
	"Subtitle B—Mission of the Office
	"Sec. 1921. Mission of the Office."Sec. 1922. Relationship to other Department components and Federal agencies.
	"Sec. 1923. Responsibilities. "Sec. 1924. Hiring authority.
	"Sec. 1925. Testing authority.
	"Sec. 1926. Contracting and grant making authorities.

- "Sec. 1927. Joint annual interagency review of global nuclear detection architecture.
- "Sec. 1928. Securing the Cities program.

"Subtitle C—Chief Medical Officer

"Sec. 1931. Chief Medical Officer.".