Suspend the Rules and Pass the Bill, S. 1550, With an Amendment

(The amendment strikes all after the enacting clause and inserts a new text)

S. 1550

114TH CONGRESS 2D Session

## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 30, 2015 Referred to the Committee on Oversight and Government Reform

## **AN ACT**

- To amend title 31, United States Code, to establish entities tasked with improving program and project management in certain Federal agencies, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

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## 1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Program Management
3	Improvement Accountability Act".
4	SEC. 2. PROJECT MANAGEMENT.
5	(a) Deputy Director for Management.—
6	(1) Additional functions.—Section 503 of
7	title 31, United States Code, is amended by adding
8	at the end the following:
9	"(c) Program and Project Management
10	"(1) REQUIREMENT.—Subject to the direction
11	and approval of the Director, the Deputy Director
12	for Management or a designee shall—
13	"(A) adopt governmentwide standards,
14	policies, and guidelines for program and project
15	management for executive agencies;
16	"(B) oversee implementation of program
17	and project management for the standards,
18	policies, and guidelines established under sub-
19	paragraph (A);
20	"(C) chair the Program Management Pol-
21	icy Council established under section 1126(b);
22	"(D) establish standards and policies for
23	executive agencies, consistent with widely ac-
24	cepted standards for program and project man-
25	agement planning and delivery;

1	"(E) engage with the private sector to
2	identify best practices in program and project
3	management that would improve Federal pro-
4	gram and project management;
5	"(F) conduct portfolio reviews to address
6	programs identified as high risk by the Govern-
7	ment Accountability Office;
8	"(G) not less than annually, conduct port-
9	folio reviews of agency programs in coordination
10	with Project Management Improvement Officers
11	designated under section $1126(a)(1)$ to assess
12	the quality and effectiveness of program man-
13	agement; and
14	"(H) establish a 5-year strategic plan for
15	program and project management.
16	"(2) Application to department of de-
17	FENSE.—Paragraph (1) shall not apply to the De-
18	partment of Defense to the extent that the provi-
19	sions of that paragraph are substantially similar to
20	or duplicative of—
21	"(A) the provisions of chapter 87 of title
22	10; or
23	"(B) policy, guidance, or instruction of the
24	Department related to program management.".

(2) DEADLINE FOR STANDARDS, POLICIES, AND
 GUIDELINES.—Not later than 1 year after the date
 of enactment of this Act, the Deputy Director for
 Management of the Office of Management and
 Budget shall issue the standards, policies, and
 guidelines required under section 503(c) of title 31,
 United States Code, as added by paragraph (1).

8 (3) REGULATIONS.—Not later than 90 days 9 after the date on which the standards, policies, and 10 guidelines are issued under paragraph (2), the Dep-11 uty Director for Management of the Office of Man-12 agement and Budget, in consultation with the Program Management Policy Council established under 13 14 section 1126(b) of title 31, United States Code, as 15 added by subsection (b)(1), and the Director of the 16 Office of Management and Budget, shall issue any 17 regulations as are necessary to implement the re-18 quirements of section 503(c) of title 31, United 19 States Code, as added by paragraph (1).

(b) PROGRAM MANAGEMENT IMPROVEMENT OFFICERS AND PROGRAM MANAGEMENT POLICY COUNCIL.—
(1) AMENDMENT.—Chapter 11 of title 31,
United States Code, is amended by adding at the

end the following:

1	"§1126. Program management improvement officers
2	and program management policy council
3	"(a) Program Management Improvement Offi-
4	CERS.—
5	"(1) DESIGNATION.—The head of each agency
6	described in section 901(b) shall designate a senior
7	executive of the agency as the Program Management
8	Improvement Officer of the agency.
9	"(2) FUNCTIONS.—The Program Management
10	Improvement Officer of an agency designated under
11	paragraph (1) shall—
12	"(A) implement program management poli-
13	cies established by the agency under section
14	503(c); and
15	"(B) develop a strategy for enhancing the
16	role of program managers within the agency
17	that includes the following:
18	"(i) Enhanced training and edu-
19	cational opportunities for program man-
20	agers that shall include—
21	"(I) training in the relevant com-
22	petencies encompassed with program
23	and project manager within the pri-
24	vate sector for program managers;
25	and

1	"(II) training that emphasizes
2	cost containment for large projects
3	and programs.
4	"(ii) Mentoring of current and future
5	program managers by experienced senior
6	executives and program managers within
7	the agency.
8	"(iii) Improved career paths and ca-
9	reer opportunities for program managers.
10	"(iv) A plan to encourage the recruit-
11	ment and retention of highly qualified indi-
12	viduals to serve as program managers.
13	"(v) Improved means of collecting and
14	disseminating best practices and lessons
15	learned to enhance program management
16	across the agency.
17	"(vi) Common templates and tools to
18	support improved data gathering and anal-
19	ysis for program management and over-
20	sight purposes.
21	"(3) Application to department of de-
22	FENSE.—This subsection shall not apply to the De-
23	partment of Defense to the extent that the provi-
24	sions of this subsection are substantially similar to
25	or duplicative of the provisions of chapter 87 of title

1	10. For purposes of paragraph (1), the Under Sec-
2	retary of Defense for Acquisition, Technology, and
3	Logistics (or a designee of the Under Secretary)
4	shall be considered the Program Management Im-
5	provement Officer.
6	"(b) Program Management Policy Council.—
7	"(1) ESTABLISHMENT.—There is established in
8	the Office of Management and Budget a council to
9	be known as the 'Program Management Policy
10	Council' (in this subsection referred to as the 'Coun-
11	cil').
12	"(2) Purpose and functions.—The Council
13	shall act as the principal interagency forum for im-
14	proving agency practices related to program and
15	project management. The Council shall—
16	"(A) advise and assist the Deputy Director
17	for Management of the Office of Management
18	and Budget;
19	"(B) review programs identified as high
20	risk by the General Accountability Office and
21	make recommendations for actions to be taken
22	by the Deputy Director for Management of the
23	Office of Management and Budget or a des-
24	ignee;

1	"(C) discuss topics of importance to the
2	workforce, including—
3	"(i) career development and workforce
4	development needs;
5	"(ii) policy to support continuous im-
6	provement in program and project manage-
7	ment; and
8	"(iii) major challenges across agencies
9	in managing programs;
10	"(D) advise on the development and appli-
11	cability of standards governmentwide for pro-
12	gram management transparency; and
13	"(E) review the information published on
14	the website of the Office of Management and
15	Budget pursuant to section 1122.
16	"(3) Membership.—
17	"(A) COMPOSITION.—The Council shall be
18	composed of the following members:
19	"(i) Five members from the Office of
20	Management and Budget as follows:
21	"(I) The Deputy Director for
22	Management.
23	"(II) The Administrator of the
24	Office of Electronic Government.

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1	"(III) The Administrator of Fed-
2	eral Procurement Policy.
3	"(IV) The Controller of the Of-
4	fice of Federal Financial Manage-
5	ment.
6	"(V) The Director of the Office
7	of Performance and Personnel Man-
8	agement.
9	"(ii) The Program Management Im-
10	provement Officer from each agency de-
11	scribed in section 901(b).
12	"(iii) Any other full-time or perma-
13	nent part-time officer or employee of the
14	Federal Government or member of the
15	Armed Forces designated by the Chair-
16	person.
17	"(B) CHAIRPERSON AND VICE CHAIR-
18	PERSON.—
19	"(i) IN GENERAL.—The Deputy Di-
20	rector for Management of the Office of
21	Management and Budget shall be the
22	Chairperson of the Council. A Vice Chair-
23	person shall be elected by the members and
24	shall serve a term of not more than 1 year.

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1	"(ii) DUTIES.—The Chairperson shall
2	preside at the meetings of the Council, de-
3	termine the agenda of the Council, direct
4	the work of the Council, and establish and
5	direct subgroups of the Council as appro-
6	priate.
7	"(4) MEETINGS.—The Council shall meet not
8	less than twice per fiscal year and may meet at the
9	call of the Chairperson or a majority of the members
10	of the Council.
11	"(5) SUPPORT.—The head of each agency with
12	a Project Management Improvement Officer serving
13	on the Council shall provide administrative support
14	to the Council, as appropriate, at the request of the
15	Chairperson.".
16	(2) Report required.—Not later than 1 year
17	after the date of enactment of this Act, the Director
18	of the Office of Management and Budget, in con-
19	sultation with each Program Management Improve-
20	ment Officer designated under section $1126(a)(1)$ of
21	title 31, United States Code, shall submit to Con-
22	gress a report containing the strategy developed
23	under section $1126(a)(2)(B)$ of such title, as added
24	by paragraph (1).

(c) PROGRAM AND PROJECT MANAGEMENT PER 2 SONNEL STANDARDS.—

3 (1) DEFINITION.—In this subsection, the term
4 "agency" means each agency described in section
5 901(b) of title 31, United States Code, other than
6 the Department of Defense.

7 (2) REGULATIONS REQUIRED.—Not later than 8 180 days after the date on which the standards, 9 policies, and guidelines are issued under section 10 503(c) of title 31, United States Code, as added by 11 subsection (a)(1), the Director of the Office of Per-12 sonnel Management, in consultation with the Direc-13 tor of the Office of Management and Budget, shall 14 issue regulations that—

15 (A) identify key skills and competencies
16 needed for a program and project manager in
17 an agency;

(B) establish a new job series, or update
and improve an existing job series, for program
and project management within an agency; and
(C) establish a new career path for program and project managers within an agency.
(d) GAO REPORT ON EFFECTIVENESS OF POLICIES
ON PROGRAM AND PROJECT MANAGEMENT.—Not later

25 than 3 years after the date of enactment of this Act, the

Government Accountability Office shall issue, in conjunc tion with the High Risk list of the Government Account ability Office, a report examining the effectiveness of the
 following on improving Federal program and project man agement:

6 (1) The standards, policies, and guidelines for
7 program and project management issued under sec8 tion 503(c) of title 31, United States Code, as added
9 by subsection (a)(1).

10 (2) The 5-year strategic plan established under
11 section 503(c)(1)(H) of title 31, United States Code,
12 as added by subsection (a)(1).

(3) Program Management Improvement Officers designated under section 1126(a)(1) of title 31,
United States Code, as added by subsection (b)(1).
(4) The Program Management Policy Council
established under section 1126(b)(1) of title 31,
United States Code, as added by subsection (b)(1).