Suspend the Rules and Pass the Bill, H.R. 4465, with an Amendment

(The amendment strikes all after the enacting clause and inserts a new text)

^{114TH CONGRESS} 2D SESSION H.R. 4465

To decrease the deficit by consolidating and selling Federal buildings and other civilian real property, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 4, 2016

Mr. DENHAM (for himself, Mr. CHAFFETZ, Mr. SHUSTER, Mr. CUMMINGS, Mr. DEFAZIO, Mr. BARLETTA, and Mr. CARSON of Indiana) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To decrease the deficit by consolidating and selling Federal buildings and other civilian real property, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Federal Assets Sale and Transfer Act of 2016".

1 (b) TABLE OF CONTENTS.—

- Sec. 1. Short title; table of contents.
- Sec. 2. Purposes.
- Sec. 3. Definitions.
- Sec. 4. Board.
- Sec. 5. Board meetings.
- Sec. 6. Compensation and travel expenses.
- Sec. 7. Executive Director.
- Sec. 8. Staff.
- Sec. 9. Contracting authority.
- Sec. 10. Termination.
- Sec. 11. Development of recommendations to Board.
- Sec. 12. Board duties.
- Sec. 13. Review by OMB.
- Sec. 14. Implementation of Board recommendations.
- Sec. 15. Authorization of appropriations.
- Sec. 16. Funding.
- Sec. 17. Congressional approval of proposed projects.
- Sec. 18. Preclusion of judicial review.
- Sec. 19. Implementation review by GAO.
- Sec. 20. Agency retention of proceeds.
- Sec. 21. Federal real property database.
- Sec. 22. Streamlining McKinney-Vento Homeless Assistance Act.
- Sec. 23. Additional property.
- Sec. 24. Sale of 12th and Independence.
- Sec. 25. Sale of Cotton Annex.

2 SEC. 2. PURPOSES.

- 3 The purpose of this Act is to reduce the costs of Fed-
- 4 eral real estate by—
- 5 (1) consolidating the footprint of Federal build-
- 6 ings and facilities;
- 7 (2) maximizing the utilization rate of Federal
- 8 buildings and facilities;
- 9 (3) reducing the reliance on leased space;
- 10 (4) selling or redeveloping high value assets
- 11 that are underutilized to obtain the highest and best
- 12 value for the taxpayer and maximize the return to
- 13 the taxpayer;

1	(5) reducing the operating and maintenance
2	costs of Federal civilian real properties;
3	(6) reducing redundancy, overlap, and costs as-
4	sociated with field offices;
5	(7) creating incentives for Federal agencies to
6	achieve greater efficiency in their inventories of civil-
7	ian real property;
8	(8) facilitating and expediting the sale or dis-
9	posal of unneeded Federal civilian real properties;
10	(9) improving the efficiency of real property
11	transfers for the provision of services to the home-
12	less; and
13	(10) assisting Federal agencies in achieving the
14	Government's sustainability goals by reducing excess
15	space, inventory, and energy consumption, as well as
16	by leveraging new technologies.
17	SEC. 3. DEFINITIONS.
18	In this Act, unless otherwise expressly stated, the fol-
19	lowing definitions apply:
20	(1) Administrator.—The term "Adminis-
21	trator" means the Administrator of General Serv-
22	ices.
23	(2) BOARD.—The term "Board" means the
24	Public Buildings Reform Board established by sec-
25	tion 4.

1	(3) CERCLA.—The term "CERCLA" means
2	the Comprehensive Environmental Response, Com-
3	pensation, and Liability Act of 1980 (42 U.S.C.
4	9601 et seq.).
5	(4) FEDERAL AGENCY.—The term "Federal
6	agency" means an executive department or inde-
7	pendent establishment in the executive branch of the
8	Government, and a wholly owned Government cor-
9	poration.
10	(5) FEDERAL CIVILIAN REAL PROPERTY AND
11	CIVILIAN REAL PROPERTY.—
12	(A) IN GENERAL.—The terms "Federal ci-
13	vilian real property" and "civilian real prop-
14	erty" refer to Federal real property assets, in-
15	cluding public buildings as defined in section
16	3301(a) of title 40, United States Code, occu-
17	pied and improved grounds, leased space, or
18	other physical structures under the custody and
19	control of any Federal agency.
20	(B) EXCLUSIONS.—Subparagraph (A)
21	shall not be construed as including any of the
22	following types of property:
23	(i) Properties that are on military in-
24	stallations (including any fort, camp, post,
25	naval training station, airfield proving

1	ground, military supply depot, military
2	school, or any similar facility of the De-
3	partment of Defense).
4	(ii) A base, camp, post, station, yard,
5	center, or homeport facility for any ship or
6	activity under the jurisdiction of the Coast
7	Guard.
8	(iii) Properties that are excluded for
9	reasons of national security by the Direc-
10	tor of the Office of Management and
11	Budget.
12	(iv) Properties that are excepted from
13	the definition of the term "property"
14	under section 102 of title 40, United
15	States Code.
16	(v) Indian and Native Alaskan prop-
17	erties, including—
18	(I) any property within the limits
19	of an Indian reservation to which the
20	United States owns title for the ben-
21	efit of an Indian tribe; and
22	(II) any property title that is
23	held in trust by the United States for
24	the benefit of an Indian tribe or indi-
25	vidual or held by an Indian tribe or

1	individual subject to restriction by the
2	United States against alienation.
3	(vi) Properties operated and main-
4	tained by the Tennessee Valley Authority
5	pursuant to the Tennessee Valley Author-
6	ity Act of 1933 (16 U.S.C. 831 et seq.).
7	(vii) Postal properties owned by the
8	United States Postal Service.
9	(viii) Properties used in connection
10	with Federal programs for agricultural,
11	recreational, or conservation purposes, in-
12	cluding research in connection with the
13	programs.
14	(ix) Properties used in connection
15	with river, harbor, flood control, reclama-
16	tion, or power projects.
17	(x) Properties located outside the
18	United States operated or maintained by
19	the Department of State or the United
20	States Agency for International Develop-
21	ment.
22	(6) FIELD OFFICE.—The term "field office"
23	means any Federal office that is not the head-
24	quarters office location for the Federal agency.

1	(7) HUD.—The term "HUD" means the De-
2	partment of Housing and Urban Development.
3	(8) OMB.—The term "OMB" means the Office
4	of Management and Budget.
5	(9) VALUE OF TRANSACTIONS.—The term
6	"value of transactions" means the sum of the esti-
7	mated proceeds and estimated costs, based on the
8	accounting system developed or identified under sec-
9	tion $12(e)$, associated with the transactions included
10	in Board recommendations.
11	SEC. 4. BOARD.
12	(a) ESTABLISHMENT.—There is established an inde-
13	pendent board to be known as the Public Buildings Re-
13 14	pendent board to be known as the Public Buildings Re- form Board.
	• • •
14	form Board.
14 15	form Board. (b) DUTIES.—The Board shall carry out the duties
14 15 16	form Board. (b) DUTIES.—The Board shall carry out the duties as specified in this Act.
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14 15 16 17 18 19	form Board. (b) DUTIES.—The Board shall carry out the duties as specified in this Act. (c) MEMBERSHIP.— (1) IN GENERAL.—The Board shall be com- posed of a Chairperson appointed by the President,
 14 15 16 17 18 19 20 	form Board. (b) DUTIES.—The Board shall carry out the duties as specified in this Act. (c) MEMBERSHIP.— (1) IN GENERAL.—The Board shall be com- posed of a Chairperson appointed by the President, by and with the advice and consent of the Senate,
 14 15 16 17 18 19 20 21 	form Board. (b) DUTIES.—The Board shall carry out the duties as specified in this Act. (c) MEMBERSHIP.— (1) IN GENERAL.—The Board shall be com- posed of a Chairperson appointed by the President, by and with the advice and consent of the Senate, and 6 members appointed by the President.

1	(A) the Speaker of the House of Rep-
2	resentatives concerning the appointment of 2
3	members;
4	(B) the majority leader of the Senate con-
5	cerning the appointment of 2 members;
6	(C) the minority leader of the House of
7	Representatives concerning the appointment of
8	1 member; and
9	(D) the minority leader of the Senate con-
10	cerning the appointment of 1 member.
11	(3) TERMS.—The term for each member of the
12	Board shall be 6 years.
13	(4) VACANCIES.—Vacancies shall be filled in
14	the same manner as the original appointment.
15	(5) QUALIFICATIONS.—In selecting individuals
16	for appointment to the Board, the President shall
17	ensure that the Board contains individuals with ex-
18	pertise representative of the following:
19	(A) Commercial real estate and redevelop-
20	ment.
21	(B) Space optimization and utilization.
22	(C) Community development, including
23	transportation and planning.

1 SEC. 5. BOARD MEETINGS.

2 (a) OPEN MEETINGS.—Each meeting of the Board, 3 other than meetings in which classified information is to be discussed, shall be open to the public. Any open meet-4 5 ing shall be announced in the Federal Register and the Federal Web site established by the Board at least 14 cal-6 7 endar days in advance of a meeting. For all public meet-8 ings, the Board shall release an agenda and a listing of 9 materials relevant to the topics to be discussed.

(b) QUORUM AND MEETINGS.—Five Board members
shall constitute a quorum for the purposes of conducting
business and 3 or more Board members shall constitute
a meeting of the Board.

(c) TRANSPARENCY OF INFORMATION.—All the proceedings, information, and deliberations of the Board shall
be open, upon request, to the Chairperson and ranking
minority party member, and their respective subcommittee
Chairperson and subcommittee ranking minority party
member, of—

- 20 (1) the Committee on Transportation and In21 frastructure of the House of Representatives;
- (2) the Committee on Oversight and Govern-ment Reform of the House of Representatives;
- 24 (3) the Committee on Homeland Security and25 Governmental Affairs of the Senate;

- (4) the Committee on Environment and Public
 Works of the Senate; and
- 3 (5) the Committees on Appropriations of the4 House of Representatives and the Senate.

5 (d) GOVERNMENT ACCOUNTABILITY OFFICE.—All
6 proceedings, information, and deliberations of the Board
7 shall be open, upon request, to the Comptroller General
8 of the United States.

9 SEC. 6. COMPENSATION AND TRAVEL EXPENSES.

10 (a) Compensation.—

11 (1) RATE OF PAY FOR MEMBERS.—Each mem-12 ber, other than the Chairperson, shall be paid at a rate equal to the daily equivalent of the minimum 13 14 annual rate of basic pay payable for level IV of the 15 Executive Schedule under section 5315 of title 5, 16 United States Code, for each day (including travel 17 time) during which the member is engaged in the ac-18 tual performance of duties vested in the Board.

(2) RATE OF PAY FOR CHAIRPERSON.—The
Chairperson shall be paid for each day referred to
in paragraph (1) at a rate equal to the daily equivalent of the minimum annual rate of basic pay payable for level III of the Executive Schedule under
section 5314 of title 5, United States Code.

(b) TRAVEL.—Members shall receive travel expenses,
 including per diem in lieu of subsistence, in accordance
 with sections 5702 and 5703 of title 5, United States
 Code.

5 SEC. 7. EXECUTIVE DIRECTOR.

6 (a) APPOINTMENT.—The Board shall appoint an Ex7 ecutive Director, who may be appointed without regard to
8 the provisions of title 5, United States Code, governing
9 appointments in the competitive service.

(b) RATE OF PAY.—The Executive Director shall be
paid at the rate of basic pay payable for level IV of the
Executive Schedule under section 5315 of title 5, United
States Code.

14 SEC. 8. STAFF.

(a) ADDITIONAL PERSONNEL.—Subject to subsection
(b), the Executive Director may request additional personnel detailed from Federal agencies.

(b) REQUESTS FOR DETAIL EMPLOYEES.—Upon request of the Executive Director and approval of the Board
and the Director of OMB, the head of any Federal agency
shall detail the requested personnel of that agency to the
Board to assist the Board in carrying out its duties under
this Act.

24 (c) QUALIFICATIONS.—Appointments shall be made25 with consideration of a balance of expertise consistent with

the qualifications of representatives described in section
 4(c)(5).

3 SEC. 9. CONTRACTING AUTHORITY.

4 (a) EXPERTS AND CONSULTANTS.—The Board, to
5 the extent practicable and subject to appropriations Acts,
6 shall use contracts, including nonappropriated contracts,
7 entered into by the Administrator for services necessary
8 to carry out the duties of the Board.

9 (b) OFFICE SPACE.—The Administrator, in consulta-10 tion with the Board, shall identify and provide, without 11 charge, suitable office space within the existing Federal 12 space inventory to house the operations of the Board.

(c) PERSONAL PROPERTY.—The Board shall use personal property already in the custody and control of the
Administrator.

16 SEC. 10. TERMINATION.

17 The Board shall cease operations and terminate 618 years after the date of enactment of this Act.

19 SEC. 11. DEVELOPMENT OF RECOMMENDATIONS TO20BOARD.

(a) SUBMISSIONS OF AGENCY INFORMATION AND
RECOMMENDATIONS.—Not later than 120 days after the
date of enactment of this Act, and not later than 120 days
after the first day of each fiscal year thereafter until the
termination of the Board, the head of each Federal agency

shall submit to the Administrator and the Director of
 OMB the following:

- 3 (1) CURRENT DATA.—Current data of all Fed-4 eral civilian real properties owned, leased, or con-5 trolled by the agency, including all relevant informa-6 tion prescribed by the Administrator and the Direc-7 tor of OMB, including data related to the age and 8 condition of the property, operating costs, history of 9 capital expenditures, sustainability metrics, number 10 of Federal employees and functions housed in the re-11 spective property, and square footage (including 12 gross, rentable, and usable).
- 13 (2) AGENCY RECOMMENDATIONS.—Rec14 ommendations of the agency on the following:
- 15 (A) Federal civilian real properties that 16 can be sold for proceeds or otherwise disposed 17 of. reported declared as excess, surplus, 18 outleased, or otherwise no longer meeting the 19 needs of the agency, excluding leasebacks or 20 other such exchange agreements where the 21 property continues to be used by the agency.
- (B) Federal civilian real properties that
 can be transferred, exchanged, consolidated, colocated, reconfigured, or redeveloped, so as to
 reduce the civilian real property inventory, re-

1	duce the operating costs of the Government,
2	and create the highest value and return for the
3	taxpayer.
4	(C) Operational efficiencies that the Gov-
5	ernment can realize in its operation and main-
6	tenance of Federal civilian real properties.
7	(b) Standards and Criteria.—
8	(1) DEVELOPMENT OF STANDARDS AND CRI-
9	TERIA.—Not later than 60 days after the deadline
10	for submissions of agency recommendations under
11	subsection (a), the Director of OMB, in consultation
12	with the Administrator, shall—
13	(A) review the agency recommendations;
14	(B) develop consistent standards and cri-
15	teria against which the agency recommenda-
16	tions will be reviewed; and
17	(C) submit to the Board the recommenda-
18	tions developed pursuant to paragraph (2).
19	(2) Recommendations to board.—The Di-
20	rector of OMB and the Administrator shall jointly
21	develop recommendations to the Board based on the
22	standards and criteria developed under paragraph
23	(1).
24	(3) FACTORS.—In developing the standards and
25	criteria under paragraph (1), the Director of OMB,

1	in consultation with the Administrator, shall incor-
2	porate the following factors:

3 (A) The extent to which the civilian real
4 property could be sold (including property that
5 is no longer meeting the needs of the Govern6 ment), redeveloped, outleased, or otherwise used
7 to produce the highest and best value and re8 turn for the taxpayer.

9 (B) The extent to which the operating and 10 maintenance costs are reduced through consoli-11 dating, co-locating, and reconfiguring space, 12 and through realizing other operational effi-13 ciencies.

14 (C) The extent to which the utilization rate
15 is being maximized and is consistent with non16 governmental industry standards for the given
17 function or operation.

(D) The extent and timing of potential
costs and savings, including the number of
years, beginning with the date of completion of
the proposed recommendation.

(E) The extent to which reliance on leasingfor long-term space needs is reduced.

1	(F) The extent to which a civilian real
2	property aligns with the current mission of the
3	Federal agency.
4	(G) The extent to which there are opportu-
5	nities to consolidate similar operations across
6	multiple agencies or within agencies.
7	(H) The economic impact on existing com-
8	munities in the vicinity of the civilian real prop-
9	erty.
10	(I) The extent to which energy consump-
11	tion is reduced.
12	(J) The extent to which public access to
13	agency services is maintained or enhanced.
14	(c) Special Rule for Utilization Rates.—
15	Standards developed by the Director of OMB pursuant to
16	subsection (b) shall incorporate and apply clear standard
17	utilization rates to the extent that such standard rates in-
18	crease efficiency and provide performance data. The utili-
19	zation rates shall be consistent throughout each applicable
20	category of space and with nongovernment space utiliza-
21	tion rates. To the extent the space utilization rate of a
22	given agency exceeds the utilization rates to be applied
23	under this subsection, the Director of OMB may rec-
24	ommend realignment, co-location, consolidation, or other
25	type of action to improve space utilization.

1 (d) SUBMISSION TO BOARD.—

2 (1) IN GENERAL.—The Director of OMB shall
3 submit the standards, criteria, and recommendations
4 developed pursuant to subsection (b) to the Board
5 with all supporting information, data, analyses, and
6 documentation.

7 (2) PUBLICATION.—The standards, criteria,
8 and recommendations developed pursuant to sub9 section (b) shall be published in the Federal Register
10 and transmitted to the committees listed in section
11 5(c) and to the Comptroller General of the United
12 States.

13 (3)ACCESS TO INFORMATION.—The Board 14 shall also have access to all information pertaining 15 to the recommendations developed pursuant to sub-16 section (b), including supporting information, data, 17 analyses, and documentation submitted pursuant to 18 subsection (a). Upon request, a Federal agency shall 19 provide to the Board any additional information per-20 taining to the civilian real properties under the cus-21 tody, control, or administrative jurisdiction of the 22 Federal agency. The Board shall notify the commit-23 tees listed in section 5(c) of any failure by an agency 24 to comply with a request of the Board.

1 SEC. 12. BOARD DUTIES.

2	(a) Identification of Property Reduction Op-
3	PORTUNITIES.—The Board shall identify opportunities for
4	the Government to reduce significantly its inventory of ci-
5	vilian real property and reduce costs to the Government.
6	(b) Identification of High Value Assets.—
7	(1) IDENTIFICATION OF CERTAIN PROP-
8	ERTIES.—Not later than 180 days after Board
9	members are appointed pursuant to section 4, the
10	Board shall—
11	(A) identify not fewer than 5 Federal civil-
12	ian real properties that are not on the list of
13	surplus or excess as of such date with a total
14	fair market value of not less than \$500,000,000
15	and not more than \$750,000,000; and
16	(B) transmit the list of the Federal civilian
17	real properties to the Director of OMB and
18	Congress as Board recommendations and sub-
19	ject to the approval process described in section
20	13.
21	(2) INFORMATION AND DATA.—In order to
22	meet the goal established under paragraph (1), each
23	Federal agency shall provide, upon request, any and
24	all information and data regarding its civilian real

25 properties to the Board. The Board shall notify the

1	committees listed in section 5(c) of any failure by an
2	agency to comply with a request of the Board.
3	(3) FACTORS.—In identifying properties pursu-
4	ant to paragraph (1), the Board shall consider the
5	factors listed in section $11(b)(3)$.
6	(4) LEASEBACK RESTRICTIONS.—None of the
7	existing improvements on properties sold under this
8	subsection may be leased back to the Government.
9	(5) REPORT OF EXCESS.—Not later than 60
10	days after the approval of Board recommendations
11	pursuant to paragraph (1), Federal agencies with
12	custody, control, or administrative jurisdiction over
13	the identified properties shall submit a Report of
14	Excess to the General Services Administration.
15	(6) SALE.—
16	(A) INITIATION OF SALE.—Not later than
17	120 days after the acceptance by the Adminis-
18	trator of the Report of Excess and notwith-
19	standing any other provision of law (including
20	section 501 of the McKinney-Vento Homeless
21	Assistance Act (42 U.S.C. 11411), but except
22	as provided in section 14(g)), the General Serv-
23	ices Administration shall initiate the sale of the
24	civilian real properties described in paragraph
25	(1).

1 (B) COMPLETION OF SALE.—Not later 2 than 1 year after the acceptance of the Report of Excess, the Administrator shall sell the civil-3 4 ian real properties at fair market value at high-5 est and best use, unless the Director of OMB 6 determines it is in the financial interest of the 7 Government to execute a sale more than a year 8 after the acceptance of the Report of Excess, 9 but not greater than two years after the accept-10 ance of the Report of Excess.

11 (c) ANALYSIS OF INVENTORY.—The Board shall per-12 form an independent analysis of the inventory of Federal 13 civilian real property and the recommendations submitted pursuant to section 11. The Board shall not be bound or 14 15 limited by the recommendations submitted pursuant to section 11. If, in the opinion of the Board, an agency fails 16 17 to provide needed information, data, or adequate rec-18 ommendations that meet the standards and criteria, the 19 Board shall develop such recommendations as the Board 20 considers appropriate based on existing data contained in 21 the Federal Real Property Profile or other relevant infor-22 mation.

- 23 (d) INFORMATION AND PROPOSALS.—
- 24 (1) RECEIPT.—Notwithstanding any other pro25 vision of law, the Board may receive and consider

proposals, information, and other data submitted by
 State and local officials and the private sector.

3 (2) CONSULTATION.—The Board shall consult
4 with State and local officials on information, pro5 posals, and other data that the officials submit to
6 the Board.

7 (3) AVAILABILITY.—Information submitted to8 the Board shall be made publicly available.

9 (e) ACCOUNTING SYSTEM.—Not later than 120 days 10 after the date of enactment of this Act, the Board shall identify or develop and implement a system of accounting 11 to be used to independently evaluate the costs of and re-12 13 turns on the recommendations. Such accounting system shall be applied in developing the Board's recommenda-14 15 tions and determining the highest return to the taxpayer. In applying the accounting system, the Board shall set a 16 17 standard performance period of not less than 15 years. 18 (f) PUBLIC HEARING.—The Board shall conduct public hearings. All testimony before the Board at a public 19 20 hearing under this subsection shall be presented under 21 oath.

22 (g) Reporting of Information and Rec-23 ommendations.—

24 (1) IN GENERAL.—Subject to the schedule and
25 limitations specified in paragraph (2), the Board

1	shall transmit to the Director of OMB, and publicly
2	post on a Federal Web site maintained by the
3	Board, reports containing the Board's findings, con-
4	clusions, and recommendations for—
5	(A) the consolidation, exchange, co-loca-
6	tion, reconfiguration, lease reductions, sale,
7	outlease, and redevelopment of Federal civilian
8	real properties; and
9	(B) other operational efficiencies that can
10	be realized in the Government's operation and
11	maintenance of such properties.
12	(2) Schedule and limitations.—
13	(A) FIRST ROUND.—Not later than 2
14	years after the date of transmittal of the list of
15	properties recommended pursuant to subsection
16	(b), the Board shall transmit to the Director of
17	OMB the first report required under paragraph
18	(1). The total value of transactions contained in
19	the first report may not exceed \$2,500,000,000.
20	(B) SECOND ROUND.—Not earlier than 3
21	years after the date of transmittal of the first
22	report, the Board shall transmit to the Director
23	of OMB the second report required under para-
24	graph (1). The total value of transactions con-

tained in the second report may not exceed
 \$4,750,000,000.

3 (3) CONSENSUS IN MAJORITY.—The Board
4 shall seek to develop consensus recommendations,
5 but if a consensus cannot be obtained, the Board
6 may include in the reports required under this sub7 section recommendations that are supported by a
8 majority of the Board.

9 (h) FEDERAL WEB SITE.—The Board shall establish
10 and maintain a Federal Web site for the purposes of mak11 ing relevant information publicly available.

(i) REVIEW BY GAO.—The Comptroller General of
the United States shall transmit to Congress and the
Board a report containing a detailed analysis of the recommendations and selection process.

16 SEC. 13. REVIEW BY OMB.

(a) REVIEW OF RECOMMENDATIONS.—Upon receipt
of the Board's recommendations pursuant to subsections
(b) and (g) of section 12, the Director of OMB shall conduct a review of the recommendations.

(b) REPORT TO BOARD AND CONGRESS.—Not later
than 30 days after the receipt of the Board's recommendations, the Director of OMB shall transmit to the Board
and Congress a report that sets forth the Director of

OMB's approval or disapproval of the Board's rec ommendations.

- 3 (c) Approval and Disapproval.—
- 4 (1) APPROVAL.—If the Director of OMB approves the Board's recommendations, the Director of
 6 OMB shall transmit a copy of the recommendations
 7 to Congress, together with a certification of such approval.
- 9 (2) DISAPPROVAL.—If the Director of OMB 10 disapproves the Board's recommendations, in whole 11 or in part, the Director of OMB shall transmit a 12 copy of the recommendations to Congress and the 13 reasons for disapproval of the recommendations to 14 the Board and Congress.
- (3) REVISED RECOMMENDATIONS.—Not later
 than 30 days after the receipt of reasons for disapproval under paragraph (2), the Board shall
 transmit to the Director of OMB revised recommendations for approval.
- (4) APPROVAL OF REVISED RECOMMENDATIONS.—If the Director of OMB approves the revised recommendations received under paragraph
 (3), the Director of OMB shall transmit a copy of
 the revised recommendations to Congress, together
 with a certification of such approval.

1	(d) Termination of Process for Given
2	ROUND.—If the Director of OMB does not transmit to
3	Congress an approval and certification described in para-
4	graph (1) or (4) of subsection (c) on or before the 30th
5	day following the receipt of the Board's recommendations
6	or revised recommendations, as the case may be, the proc-
7	ess shall terminate until the following round, as described
8	in section 12.
9	SEC. 14. IMPLEMENTATION OF BOARD RECOMMENDA-
10	TIONS.
11	(a) DEADLINES.—
12	(1) Preparation.—Federal agencies shall—
13	(A) not later than 60 days after the Direc-
14	tor of OMB transmits the Board's rec-
15	ommendations to Congress pursuant to para-
16	graph (1) or (4) of section $13(c)$, immediately
17	begin preparations to carry out the Board's rec-
18	ommendations; and
19	(B) not later than 2 years after such
20	transmittal, initiate all activities necessary to
21	carry out the Board's recommendations.
22	(2) COMPLETION.—Not later than 6 years after
23	the Director of OMB transmits the Board's rec-
24	ommendations to Congress pursuant to paragraph
25	(1) or (4) of section $13(c)$, Federal agencies shall

complete all recommended actions. All actions shall
 be economically beneficial, cost neutral, or otherwise
 favorable to the Government.

4 (3) EXTENUATING CIRCUMSTANCES.—For ac-5 tions that will take longer than the 6-year period de-6 scribed in paragraph (2) due to extenuating cir-7 cumstances, Federal agencies shall notify the Direc-8 tor of OMB and Congress, as soon as the extenu-9 ating circumstance presents itself, with an estimated 10 time to complete the relevant action.

(b) ACTIONS OF FEDERAL AGENCIES RELATED TO
CIVILIAN REAL PROPERTIES.—In taking actions related
to any civilian real property under this Act, Federal agencies may take, pursuant to subsection (c), all such necessary and proper actions, including—

16 (1) acquiring land, constructing replacement fa17 cilities, performing such other activities, and con18 ducting advance planning and design as may be re19 quired to transfer functions from a Federal asset or
20 property to another Federal civilian property;

(2) reimbursing other Federal agencies for ac-tions performed at the request of the Board; and

23 (3) taking such actions as are practicable to24 maximize the value of Federal civilian real property

to be sold by clarifying zoning and other limitations
on use of such property.
(c) Actions of Federal Agencies To Implement
BOARD RECOMMENDATIONS.—
(1) Use of existing legal authorities.—
(A) IN GENERAL.—Except as provided in
paragraph (2), when acting on a recommenda-
tion of the Board, a Federal agency shall—
(i) in consultation with the Adminis-
trator, continue to act within the Federal
agency's existing legal authorities, includ-
ing legal authorities delegated to the Fed-
eral agency by the Administrator; or
(ii) work in partnership with the Ad-
ministrator to carry out such actions.
(B) NECESSARY AND PROPER ACTIONS.—
The Administrator may take such necessary
and proper actions, including the sale, convey-
ance, or exchange of civilian real property, as
required to implement the Board's rec-
ommendations in the time period required
under subsection (a).
(2) EXPERTS.—A Federal agency may enter
into no cost, nonappropriated contracts for expert
commercial real estate services to carry out the Fed-

eral agency's responsibilities pursuant to the rec ommendations.

3 (d) DISCRETION OF ADMINISTRATOR REGARDING 4 TRANSACTIONS.—For any transaction identified, rec-5 ommended, or commenced as a result of this Act, any oth-6 erwise required legal priority given to, or requirement to 7 enter into, a transaction to convey a Federal civilian real 8 property for less than fair market value, for no consider-9 ation at all, or in a transaction that mandates the exclusion of other market participants, shall be at the discretion 10 11 of the Administrator.

12 (e) RELATIONSHIP TO OTHER LAWS.—Any rec-13 ommendation or commencement of a sale, disposal, con-14 solidation, reconfiguration, co-location, or realignment of 15 civilian real property under this Act shall not be subject 16 to—

17 (1) section 545(b)(8) of title 40, United States18 Code;

19 (2) sections 550, 553, and 554 of title 40,20 United States Code;

(3) any section of the Act entitled "An Act Authorizing the transfer of certain real property for
wildlife, or other purposes" (16 U.S.C. 667b);

24 (4) section 47151 of title 49, United States
25 Code;

1	(5) sections 107 and 317 of title 23, United
2	States Code;
3	(6) section 1304(b) of title 40, United States
4	Code;
5	(7) section 13(d) of the Surplus Property Act
6	of 1944 (50 U.S.C. App. 1622(d));
7	(8) any other provision of law authorizing the
8	conveyance of real property owned by the Govern-
9	ment for no consideration; and
10	(9) any congressional notification requirement
11	other than that in section 545 of title 40, United
12	States Code.
13	(f) Public Benefit.—
14	(1) Submission of information to hud.—
15	The Director of OMB shall submit to the Secretary
16	of HUD, on the same day the Director of OMB sub-
17	mits the Board's recommendations to Congress pur-
18	suant to paragraphs (1) and (4) of section $13(c)$, all
19	known information on Federal civilian real prop-
20	erties that are included in the recommendations (ex-
21	cept those recommended under section $12(b)$).
22	(2) HUD TO REPORT TO BOARD.—Not later
23	than 30 days after the submission of information on
24	Federal properties under paragraph (1), the Sec-
25	retary shall identify any suitable civilian real prop-

erties for use as a property benefiting the mission of
 assistance to the homeless for the purposes of fur ther screening pursuant to section 501 of the
 McKinney-Vento Homeless Assistance Act (42)
 U.S.C. 11411).

6 (3) ADDITIONAL AUTHORITY.—Following the 7 review under paragraph (2), with respect to a civil-8 ian real property that is not identified by the Sec-9 retary as suitable for use as a property benefiting 10 the mission of assistance to the homeless and that 11 has been recommended for sale by the Board, the 12 Director of OMB may exclude the property from the 13 Board's recommendations if the Director determines 14 that the property is suitable for use as a public park 15 or recreation area by a State or local government 16 and it is in the best interest of taxpayers.

17 (g) Environmental Considerations.—

18 (1) TRANSFERS OF REAL PROPERTY.—

19 (A) IN GENERAL.—When implementing the 20 recommended actions for civilian real properties 21 that have been identified in the Board's report, 22 as specified in section 12(g), and subject to 23 paragraph (2)and in compliance with 24 CERCLA, including section 120(h) of CERCLA 25 (42 U.S.C. 9620(h)), Federal agencies may

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enter into an agreement to transfer by deed, pursuant to section 120(h)(3) of that Act (42 U.S.C. 9620(h)(3)), civilian real property with any person.

5 (\mathbf{B}) Additional TERMS AND CONDI-6 TIONS.—The head of the disposing agency may 7 require any additional terms and conditions in 8 connection with an agreement authorized by 9 subparagraph (A) as the head of the disposing 10 agency considers appropriate to protect the in-11 terests of the United States. Such additional 12 terms and conditions shall not affect or dimin-13 ish any rights or obligations of the Federal 14 agencies under section 120(h) of CERCLA (in-15 cluding, without limitation, the requirements of 16 subsections (h)(3)(A) and (h)(3)(C)(iv) of that 17 section).

(2) CERTIFICATION CONCERNING COSTS.—A
transfer of Federal civilian real property may be
made under paragraph (1) only if the head of the
disposing agency certifies to the Board and Congress
that—

(A) the costs of all environmental restoration, waste management, and environmental
compliance activities otherwise to be paid by the

1	disposing agency with respect to the property
2	are equal to or greater than the fair market
3	value of the property to be transferred, as de-
4	termined by the head of the disposing agency;
5	or
6	(B) if such costs are lower than the fair
7	market value of the property, the recipient of
8	the property agrees to pay the difference be-
9	tween the fair market value and such costs.
10	(3) PAYMENTS TO RECIPIENTS.—In the case of
11	a civilian real property covered by a certification
12	under paragraph (2)(A), the disposing agency may
13	pay the recipient of such property an amount equal
14	to the lesser of—
15	(A) the amount by which the costs in-
16	curred by the recipient of such property for all
17	environmental restoration, waste management,
18	and environmental compliance activities with re-
19	spect to such property exceed the fair market
20	value of such property as specified in such cer-
21	tification; or
22	(B) the amount by which the costs (as de-
23	termined by the head of the disposing agency)
24	that would otherwise have been incurred by the
25	Secretary for such restoration, waste manage-

1 ment, and environmental compliance activities 2 with respect to such property exceed the fair 3 market value of such property as so specified. 4 (4) INFORMATION TO BE PROVIDED TO RECIPI-5 ENTS.—As part of an agreement under paragraph 6 (1), the head of the disposing agency shall disclose, 7 in accordance with applicable law, to the person to 8 whom the civilian real property will be transferred 9 information possessed by the disposing agency re-10 garding the environmental restoration, waste man-11 agement, and environmental compliance activities 12 that relate to the property. The head of the dis-13 posing agency shall provide such information before 14 entering into the agreement.

15 (5) CONSIDERATION OF ENVIRONMENTAL RE-16 MEDIATION IN GRANTING TIME EXTENSIONS.—For 17 the purposes of granting time extensions under sub-18 section (a), the Director of OMB shall give the need 19 for significant environmental remediation to a civil-20 ian real property more weight than any other factor 21 in determining whether to grant an extension to im-22 plement a Board recommendation.

(6) LIMITATION ON STATUTORY CONSTRUCTION.—Nothing in this Act may be construed to
modify, alter, or amend CERCLA, the National En-

1	vironmental Policy Act of 1969, or the Solid Waste
2	Disposal Act (42 U.S.C. 6901 et seq.).
3	SEC. 15. AUTHORIZATION OF APPROPRIATIONS.
4	There is authorized to be appropriated to carry out
5	this Act an initial appropriation of—
6	(1) $$2,000,000$ for salaries and expenses of the
7	Board; and
8	(2) $$40,000,000$ to be deposited into the Asset
9	Proceeds and Space Management Fund for activities
10	related to the implementation of the Board's rec-
11	ommendations.
12	SEC. 16. FUNDING.
13	(a) Salaries and Expenses Account.—
14	(1) ESTABLISHMENT.—There is established in
15	the Treasury of the United States an account to be
16	known as the "Public Buildings Reform Board Sala-
17	ries and Expenses Account" (in this subsection re-
18	ferred to as the "Account").
19	(2) Necessary payments.—There shall be de-
20	posited into the Account such amounts, as are pro-
21	vided in appropriations Acts, for those necessary
22	payments for salaries and expenses to accomplish
23	the administrative needs of the Board.
24	(b) Asset Proceeds and Space Management
25	Fund.—

1	(1) ESTABLISHMENT.—There is established
2	within the Federal Buildings Fund established under
3	section 592 of title 40, United States Code, an ac-
4	count to be known as the Public Buildings Reform
5	Board—Asset Proceeds and Space Management
6	Fund (in this subsection referred to as the "Fund").
7	(2) Use of amounts.—Amounts in the Fund
8	shall be used solely for the purposes of carrying out
9	actions pursuant to the Board recommendations ap-
10	proved under section 13.
11	(3) Deposits.—The following amounts shall be
12	deposited into the Fund and made available for obli-
13	gation or expenditure only as provided in advance in
14	appropriations Acts (subject to section 3307 of title
15	40, United States Code, to the extent an appropria-
16	tion normally covered by that section exceeds
17	\$20,000,000) for the purposes specified:
18	(A) Such amounts as are provided in ap-
19	propriations Acts, to remain available until ex-
20	pended, for the consolidation, co-location, ex-
21	change, redevelopment, reconfiguration of
22	space, disposal, and other actions recommended
23	by the Board for Federal agencies.

1	(B) Amounts received from the sale of any
2	civilian real property action taken pursuant to
3	a recommendation of the Board.
4	(4) Use of amounts to cover costs.—As
5	provided in appropriations Acts, amounts in the
6	Fund may be made available to cover necessary
7	costs associated with implementing the recommenda-
8	tions pursuant to section 14, including costs associ-
9	ated with—
10	(A) sales transactions;
11	(B) acquiring land, construction, con-
12	structing replacement facilities, and conducting
13	advance planning and design as may be re-
14	quired to transfer functions from a Federal
15	asset or property to another Federal civilian
16	property;
17	(C) co-location, redevelopment, disposal,
18	and reconfiguration of space; and
19	(D) other actions recommended by the
20	Board for Federal agencies.
21	(c) Additional Requirement for Budget Con-
22	TENTS.—The President shall transmit along with the
23	President's budget submitted pursuant to section 1105 of
24	title 31, United States Code, an estimate of proceeds that
25	are the result of the Board's recommendations and the

1 obligations and expenditures needed to support such rec-2 ommendations. 3 SEC. 17. CONGRESSIONAL APPROVAL OF PROPOSED 4 **PROJECTS.** 5 Section 3307(b) of title 40, United States Code, is 6 amended-(1) by striking "and" at the end of paragraph 7 8 (6);9 (2) by striking the period at the end of paragraph (7) and inserting "; and"; and 10 11 (3) by adding at the end the following: 12 "(8) a statement of how the proposed project is 13 consistent with the standards and criteria developed 14 under section 11(b) of the Federal Assets Sale and 15 Transfer Act of 2016.". 16 SEC. 18. PRECLUSION OF JUDICIAL REVIEW. 17 The following actions shall not be subject to judicial 18 review: 19 (1) Actions taken pursuant to sections 12 and 20 13. 21 (2) Actions of the Board. 22 SEC. 19. IMPLEMENTATION REVIEW BY GAO. 23 Upon transmittal of the Board's recommendations 24 from the Director of OMB to Congress under section 13, the Comptroller General of the United States at least an-25

1 nually shall monitor and review the implementation activi-

2 ties of Federal agencies pursuant to section 14, and report

3 to Congress any findings and recommendations.

4 SEC. 20. AGENCY RETENTION OF PROCEEDS.

5 (a) IN GENERAL.—Section 571 of title 40, United
6 States Code, is amended by striking subsections (a) and
7 (b) and inserting the following:

8 "(a) PROCEEDS FROM TRANSFER OR SALE OF REAL
9 PROPERTY.—

10 "(1) DEPOSIT OF NET PROCEEDS.—Net pro-11 ceeds described in subsection (c) shall be deposited 12 into the appropriate real property account of the 13 agency that had custody and accountability for the 14 real property at the time the real property is deter-15 mined to be excess.

"(2) EXPENDITURE OF NET PROCEEDS.—The
net proceeds deposited pursuant to paragraph (1)
may only be expended, as authorized in annual appropriations Acts, for activities described in sections
543 and 545, including paying costs incurred by the
General Services Administration for any disposal-related activity authorized by this chapter.

23 "(3) DEFICIT REDUCTION.—Any net proceeds
24 described in subsection (c) from the sale, lease, or
25 other disposition of surplus real property that are

1	not expended under paragraph (2) shall be used for
2	deficit reduction. Any net proceeds not obligated
3	within 3 years after the date of deposit and not ex-
4	pended within 5 years after such date shall be de-
5	posited as miscellaneous receipts in the Treasury.
6	"(b) Effect on Other Sections.—Nothing in this
7	section is intended to affect section 572(b), 573, or 574.
8	"(c) Net Proceeds.—The net proceeds described in
9	this subsection are proceeds under this chapter, less ex-
10	penses of the transfer or disposition as provided in section
11	572(a), from a—
12	"(1) transfer of excess real property to a Fed-
13	eral agency for agency use; or
14	"(2) sale, lease, or other disposition of surplus
15	real property.".
16	(b) EFFECTIVE DATE.—The provisions of this sec-
17	tion, including the amendments made by this section, shall
18	take effect upon the termination of the Board pursuant
19	to section 10 and shall not apply to proceeds from trans-
20	actions conducted under section 14.
21	SEC. 21. FEDERAL REAL PROPERTY DATABASE.
22	(a) DATABASE REQUIRED.—Not later than 1 year
23	after the date of enactment of this section, the Adminis-
24	trator of General Services shall publish a single, com-

25 prehensive, and descriptive database of all Federal real

property under the custody and control of all executive
 agencies, other than Federal real property excluded for
 reasons of national security, in accordance with subsection
 (b).

5 (b) REQUIRED INFORMATION FOR DATABASE.—The
6 Administrator shall collect from the head of each executive
7 agency descriptive information, except for classified infor8 mation, of the nature, use, and extent of the Federal real
9 property of each such agency, including the following:

- 10 (1) The geographic location of each Federal
 11 real property of each such agency, including the ad12 dress and description for each such property.
- 13 (2) The total size of each Federal real property
 14 of each such agency, including square footage and
 15 acreage of each such property.
- 16 (3) Whether the Federal real property is cur17 rently, or will in the future be, needed to support
 18 agency's mission or function.
- (4) The utilization of each Federal real property for each such agency, including whether such
 property is excess, surplus, underutilized, or unutilized.
- 23 (5) The number of days each Federal real prop24 erty is designated as excess, surplus, underutilized,
 25 or unutilized.

1 (6) The annual operating costs of each Federal 2 real property. (7) The replacement value of each Federal real 3 4 property. 5 (c) ACCESS TO DATABASE.— 6 (1) FEDERAL AGENCIES.—The Administrator, 7 in consultation with the Director of OMB, shall 8 make the database established and maintained under 9 this section available to other Federal agencies. 10 (2) PUBLIC ACCESS.—To the extent consistent 11 with national security and procurement laws, the 12 database shall be accessible by the public at no cost 13 through the Web site of the General Services Admin-14 istration. 15 (d) TRANSPARENCY OF DATABASE.—To the extent practicable, the Administrator shall ensure that the data-16 17 base----18 (1) uses an open, machine-readable format; 19 (2) permits users to search and sort Federal 20 real property data; and 21 (3) includes a means to download a large 22 amount of Federal real property data and a selection 23 of such data retrieved using a search. 24 (e) APPLICABILITY.—Nothing in this section may be

construed to require an agency to make available to the

1	public information that is exempt from disclosure pursu-
2	ant to section 552(b) of title 5, United States Code.
3	SEC. 22. STREAMLINING MCKINNEY-VENTO HOMELESS AS-
4	SISTANCE ACT.
5	Section 501 of the McKinney-Vento Homeless Assist-
6	ance Act (42 U.S.C. 11411) is amended—
7	(1) in subsection $(b)(2)$ —
8	(A) by striking "(2)(A)" and inserting
9	"(2)";
10	(B) by redesignating clauses (i) and (ii) as
11	subparagraphs (A) and (B), respectively;
12	(C) in subparagraph (A) (as so redesig-
13	nated) by striking "and" at the end;
14	(D) in subparagraph (B) (as so redesig-
15	nated) by striking the period at the end and in-
16	serting "; and"; and
17	(E) by adding at the end the following:
18	"(C) in the case of surplus property, the
19	provision of permanent housing with or without
20	supportive services is an eligible use to assist
21	the homeless under this section.";
22	(2) in subsection $(c)(1)(A)$ by striking "in the
23	Federal Register" and inserting "on the Web site of
24	the Department of Housing and Urban Development
25	or the General Services Administration";

1	(3) in subsection (d)—
2	(A) in paragraph (1) by striking "period of
3	60 days" and inserting "period of 30 days";
4	(B) in paragraphs (2) and (4) by striking
5	"60-day period" and inserting "30-day period";
6	and
7	(C) in paragraph (3) by adding at the end
8	the following: "If no such review of the deter-
9	mination is requested within the 20-day period,
10	such property will not be included in subsequent
11	publications unless the landholding agency
12	makes changes to the property (e.g. improve-
13	ments) that may change the unsuitable deter-
14	mination and the Secretary subsequently deter-
15	mines the property is suitable.";
16	(4) in subsection (e)—
17	(A) in paragraph (2)—
18	(i) by striking "(2)" and inserting
19	''(2)(A)'';
20	(ii) in subparagraph (A) (as so des-
21	ignated)—
22	(I) by striking "90 days" and in-
23	serting "75 days"; and

1	(II) by striking "a complete ap-
2	plication" and inserting "an initial ap-
3	plication"; and
4	(iii) by adding at the end the fol-
5	lowing:
6	"(B) An initial application shall set forth—
7	"(i) the services that will be offered;
8	"(ii) the need for the services; and
9	"(iii) the experience of the applicant that dem-
10	onstrates the ability to provide the services.";
11	(B) in paragraph (3) by striking "25 days
12	after receipt of a completed application" and in-
13	serting "10 days after receipt of an initial ap-
14	plication"; and
15	(C) by adding at the end the following:
16	"(4) If the Secretary of Health and Human Services
17	approves an initial application, the applicant has 45 days
18	in which to provide a final application that sets forth a
19	reasonable plan to finance the approved program.
20	((5) No later than 15 days after receipt of the final
21	application, the Secretary of Health and Human Services
22	shall review, make a final determination, and complete all
23	actions on the final application. The Secretary of Health
24	and Human Services shall maintain a public record of all
25	actions taken in response to an application."; and

f:\VHLC\051916\051916.231.xml May 19, 2016 (5:41 p.m.) (5) in subsection (f)(1) by striking "available
 by" and inserting "available, at the applicant's dis cretion, by".

4 SEC. 23. ADDITIONAL PROPERTY.

5 Section 549(c)(3)(B)(vii) of title 40, United States
6 Code, is amended to read as follows:

7 "(vii) a museum attended by the pub-8 lic, and, for purposes of determining 9 whether a museum is attended by the pub-10 lic, the Administrator shall consider a mu-11 seum to be public if the nonprofit edu-12 cational or public health institution or or-13 ganization, at minimum, accedes to any re-14 quest submitted for access during business 15 hours;".

16 SEC. 24. SALE OF 12TH AND INDEPENDENCE.

17 (a) DEFINITION.—In this section, the term "prop-18 erty" means the property located in the District of Columbia, subject to survey and as determined by the Adminis-19 trator of General Services, generally consisting of Squares 20 21 325 and 326 and a portion of Square 351 and generally 22 bounded by 12th Street, Independence Avenue, C Street, 23 and the James Forrestal Building, all in Southwest Wash-24 ington, District of Columbia, and shall include all associated air rights, improvements thereon, and appurtenances
 thereto.

3 (b) SALE.—Not later than December 31, 2018, the
4 Administrator of General Services shall sell the property
5 at fair market value at highest and best use.

6 (c) NET PROCEEDS.—Any net proceeds received shall 7 be paid into an account in the Federal Buildings Fund 8 established under section 592 of title 40, United States 9 Code. Upon deposit, the net proceeds from the sale may 10 be expended only subject to a specific future appropria-11 tion.

12 SEC. 25. SALE OF COTTON ANNEX.

(a) DEFINITION.—In this section, the term "property" means property located in the District of Columbia,
subject to survey and as determined by the Administrator,
generally consisting of Square 326 south of C Street, all
in Southwest Washington, District of Columbia, including
the building known as the Cotton Annex.

(b) SALE.—Not later than December 31, 2018, the
Administrator of General Services shall sell the property
at fair market value at highest and best use.

(c) NET PROCEEDS.—Any net proceeds received shall
be paid into an account in the Federal Buildings Fund
established under section 592 of title 40, United States
Code. Upon deposit, the net proceeds from the sale may

- 1 be expended only subject to a specific future appropria-
- 2 tion.