## Suspend the Rules and Pass the Bill, H. R. 639, With An Amendment

(The amendment strikes all after the enacting clause and inserts a new text)

114TH CONGRESS 1ST SESSION H. R. 639

To amend the Controlled Substances Act with respect to drug scheduling recommendations by the Secretary of Health and Human Services, and with respect to registration of manufacturers and distributors seeking to conduct clinical testing.

## IN THE HOUSE OF REPRESENTATIVES

February 2, 2015

Mr. Pitts (for himself, Mr. Pallone, and Mr. Gene Green of Texas) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## **A BILL**

To amend the Controlled Substances Act with respect to drug scheduling recommendations by the Secretary of Health and Human Services, and with respect to registration of manufacturers and distributors seeking to conduct clinical testing.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1	SECTION	1.	SHORT	TITLE.	
J		1.	DIIOILI		

1	SECTION 1. SHORT TITLE.
2	This Act may be cited as the "Improving Regulatory
3	Transparency for New Medical Therapies Act".
4	SEC. 2. SCHEDULING OF SUBSTANCES INCLUDED IN NEW
5	FDA-APPROVED DRUGS.
6	(a) Effective Date of Approval.—
7	(1) Effective date of drug approval.—
8	Section 505 of the Federal Food, Drug, and Cos-
9	metic Act (21 U.S.C. 355) is amended by adding at
10	the end the following:
11	"(x) Date of Approval in the Case of Rec-
12	OMMENDED CONTROLS UNDER THE CSA.—
13	"(1) In general.—In the case of an applica-
14	tion under subsection (b) with respect to a drug for
15	which the Secretary provides notice to the sponsor
16	that the Secretary intends to recommend controls
17	under the Controlled Substances Act, approval of
18	such application shall not take effect until the in-
19	terim final rule controlling the drug is issued in ac-
20	cordance with section 201(j) of the Controlled Sub-
21	stances Act.
22	"(2) Date of approval.—For purposes of
23	this section, with respect to an application described
24	in paragraph (1), the term 'date of approval' shall

25

mean the later of—

1	"(A) the date an application under sub-
2	section (b) is approved under subsection (c); or
3	"(B) the date of issuance of the interim
4	final rule controlling the drug.".
5	(2) Effective date of approval of bio-
6	LOGICAL PRODUCTS.—Section 351 of the Public
7	Health Service Act (42 U.S.C. 262) is amended by
8	adding at the end the following:
9	"(n) Date of Approval in the Case of Rec-
10	OMMENDED CONTROLS UNDER THE CSA.—
11	"(1) In general.—In the case of an applica-
12	tion under subsection (a) with respect to a biological
13	product for which the Secretary provides notice to
14	the sponsor that the Secretary intends to rec-
15	ommend controls under the Controlled Substances
16	Act, approval of such application shall not take ef-
17	fect until the interim final rule controlling the bio-
18	logical product is issued in accordance with section
19	201(j) of the Controlled Substances Act.
20	"(2) Date of approval.—For purposes of
21	this section, with respect to an application described
22	in paragraph (1), references to the date of approval
23	of such application, or licensure of the product sub-
24	ject to such application, shall mean the later of—

1	"(A) the date an application is approved
2	under subsection (a); or
3	"(B) the date of issuance of the interim
4	final rule controlling the biological product.".
5	(3) Effective date of approval of animal
6	DRUGS.—
7	(A) IN GENERAL.—Section 512 of the Fed-
8	eral Food, Drug, and Cosmetic Act (21 U.S.C.
9	360b) is amended by adding at the end the fol-
10	lowing:
11	"(q) Date of Approval in the Case of Rec-
12	OMMENDED CONTROLS UNDER THE CSA.—
13	"(1) In general.—In the case of an applica-
14	tion under subsection (b) with respect to a drug for
15	which the Secretary provides notice to the sponsor
16	that the Secretary intends to recommend controls
17	under the Controlled Substances Act, approval of
18	such application shall not take effect until the in-
19	terim final rule controlling the drug is issued in ac-
20	cordance with section 201(j) of the Controlled Sub-
21	stances Act.
22	"(2) Date of approval.—For purposes of
23	this section, with respect to an application described
24	in paragraph (1), the term 'date of approval' shall
25	mean the later of—

1	"(A) the date an application under sub-
2	section (b) is approved under subsection (c); or
3	"(B) the date of issuance of the interim
4	final rule controlling the drug.".
5	(B) Conditional Approval.—Section
6	571(d) of the Federal Food, Drug, and Cos-
7	metic Act (21 U.S.C. 360ccc(d)) is amended by
8	adding at the end the following:
9	"(4)(A) In the case of an application under
10	subsection (a) with respect to a drug for which the
11	Secretary provides notice to the sponsor that the
12	Secretary intends to recommend controls under the
13	Controlled Substances Act, conditional approval of
14	such application shall not take effect until the in-
15	terim final rule controlling the drug is issued in ac-
16	cordance with section 201(j) of the Controlled Sub-
17	stances Act.
18	"(B) For purposes of this section, with respect
19	to an application described in subparagraph (A), the
20	term 'date of approval' shall mean the later of—
21	"(i) the date an application under sub-
22	section (a) is conditionally approved under sub-
23	section (b); or
24	"(ii) the date of issuance of the interim
25	final rule controlling the drug.".

1	(C) Indexing of Legally marketed
2	UNAPPROVED NEW ANIMAL DRUGS.—Section
3	572 of the Federal Food, Drug, and Cosmetic
4	Act (21 U.S.C. 360ccc-1) is amended by add-
5	ing at the end the following:
6	"(k) In the case of a request under subsection (d)
7	to add a drug to the index under subsection (a) with re-
8	spect to a drug for which the Secretary provides notice
9	to the person filing the request that the Secretary intends
10	to recommend controls under the Controlled Substances
11	Act, a determination to grant the request to add such drug
12	to the index shall not take effect, and the Secretary shall
13	not list the drug on such index, until the interim final rule
14	controlling the drug is issued in accordance with section
15	201(j) of the Controlled Substances Act.".
16	(4) Date of approval for designated new
17	ANIMAL DRUGS.—Section 573(c) of the Federal
18	Food, Drug, and Cosmetic Act (21 U.S.C. 360ccc-
19	2(c)) is amended by adding at the end the following:
20	"(3) For purposes of determining the 7-year pe-
21	riod of exclusivity under paragraph (1) for a drug
22	for which the Secretary intends to recommend con-
23	trols under the Controlled Substances Act, the drug
24	shall not be considered approved or conditionally ap-
25	proved until the date that the interim final rule con-

1	trolling the drug is issued in accordance with section
2	201(j) of the Controlled Substances Act.".
3	(b) Scheduling of Newly Approved Drugs.—
4	Section 201 of the Controlled Substances Act (21 U.S.C.
5	811) is amended by inserting after subsection (i) the fol-
6	lowing:
7	"(j)(1) With respect to a drug referred to in sub-
8	section (f), if the Secretary of Health and Human Services
9	recommends that the Attorney General add the drug to
10	schedule II, III, IV, or V pursuant to subsections (a) and
11	(b), the Attorney General shall, not later than 90 days
12	after the date described in paragraph (2), issue an interim
13	final rule controlling the drug in accordance with such
14	subsections and section 202(b) using the procedures de-
15	scribed in paragraph (3).
16	"(2) The date described in this paragraph shall be
17	the later of—
18	"(A) the date on which the Attorney General
19	receives the scientific and medical evaluation and
20	recommendations from the Secretary of Health and
21	Human Services in accordance with subsection (b);
22	or
23	"(B) the date on which the Attorney General
24	receives notification from the Secretary of Health
25	and Human Services that the Secretary has ap-

1	proved an application under section 505(c), 512,
2	571, or 572 of the Federal Food, Drug, and Cos-
3	metic Act or section 351(a) of the Public Health
4	Service Act with respect to the drug described in
5	paragraph (1).
6	"(3) A rule issued by the Attorney General under
7	paragraph (1) shall be in accordance with the procedures
8	provided in subsection (a), except that the rule shall be-
9	come immediately effective as an interim final rule without
10	requiring the Attorney General to demonstrate good cause
11	therefor. After publication of the interim final rule, the
12	Attorney General shall issue a final rule in accordance
13	with the procedures provided in subsection (a).".
14	(c) Extension of Patent Term.—Section 156 of
15	title 35, United States Code, is amended—
16	(1) in subsection $(d)(1)$ , in the matter pre-
17	ceding subparagraph (A), by inserting ", or in the
18	case of a drug product described in subsection (i)
19	within the sixty-day period beginning on the covered
20	date (as defined in subsection (i))" after "marketing
21	or use"; and
22	(2) by adding at the end the following:
23	"(i)(1) For purposes of this section, if the Secretary
24	of Health and Human Services provides notice to the
25	sponsor of an application or request for approval, condi-

1	tional approval, or indexing of a drug product for which
2	the Secretary intends to recommend controls under the
3	Controlled Substances Act, beginning on the covered date,
4	the drug product shall be considered to—
5	"(A) have been approved under the relevant
6	provision of the Public Health Service Act or Fed-
7	eral Food, Drug, and Cosmetic Act; and
8	"(B) have permission for commercial marketing
9	or use.
10	"(2) In this subsection, the term 'covered date' means
11	the later of—
12	"(A) the date an application is approved—
13	"(i) under section $351(a)(2)(C)$ of the
14	Public Health Service Act; or
15	"(ii) under section 505(b) or 512(c) of the
16	Federal Food, Drug, and Cosmetic Act;
17	"(B) the date an application is conditionally ap-
18	proved under section 571(b) of the Federal Food,
19	Drug, and Cosmetic Act;
20	"(C) the date a request for indexing is granted
21	under section 572(d) of the Federal Food, Drug,
22	and Cosmetic Act; or
23	"(D) the date of issuance of the interim final
24	rule controlling the drug under section 201(j) of the
25	Controlled Substances Act.".

## 1 SEC. 3. ENHANCING NEW DRUG DEVELOPMENT.

- 2 Section 303 of the Controlled Substances Act (21
- 3 U.S.C. 823) is amended by adding at the end the fol-
- 4 lowing:
- 5 "(i)(1) For purposes of registration to manufacture
- 6 a controlled substance under subsection (d) for use only
- 7 in a clinical trial, the Attorney General shall register the
- 8 applicant, or serve an order to show cause upon the appli-
- 9 cant in accordance with section 304(c), not later than 180
- 10 days after the date on which the application is accepted
- 11 for filing.
- 12 "(2) For purposes of registration to manufacture a
- 13 controlled substance under subsection (a) for use only in
- 14 a clinical trial, the Attorney General shall, in accordance
- 15 with the regulations issued by the Attorney General, issue
- 16 a notice of application not later than 90 days after the
- 17 application is accepted for filing. Not later than 90 days
- 18 after the date on which the period for comment pursuant
- 19 to such notice ends, the Attorney General shall register
- 20 the applicant, or serve an order to show cause upon the
- 21 applicant in accordance with section 304(c), unless the At-
- 22 torney General has granted a hearing on the application
- 23 under section 1008(i) of the Controlled Substances Import
- 24 and Export Act.".